

Item No.	Classification Open	Date: 12 February 2015	Decision Maker: Cabinet Member for Public Health, Parks & Leisure
Report title:		Parks and Open Spaces Fees and Charges 2015/16 (Setting fees and charges for Parks)	
Ward(s) or groups affected:		All	
From:		Head of Public realm	

RECOMMENDATION

1. That the Cabinet Member agrees the proposed non-statutory fees as shown in appendix 1 attached with this report for 2015/16, with an implementation date of 1 April 2015.

BACKGROUND INFORMATION

2. This report sets out proposals for the fees and charges for Parks and Open Spaces Fees and Charges 2015/16.
3. The Medium Term Resources Strategy (MTRS) 2014/15 – 2016/17 and the corporate income policy require that:
 - Fees and Charge are increased to a level, at a minimum, that is equal to the most appropriate London average (e.g. inner London, family, groupings etc) except where this conflicts with council policy, would lead to adverse revenue implications or would impact adversely on vulnerable clients
 - Income generation is maximised by seeking income streams in line with council policies and priorities.
 - All fees and charges capped by statute are increased to the maximum level the cap allows.
4. Only where it can be demonstrated that adverse financial implications might arise or where increases are not considered realistic due to demand and local circumstances, can fees or charges increases be set at a lower level than that set by the MTRS.
5. The Council's constitution requires that all fees and charges increases are agreed by the relevant Cabinet Member through an Individual Decision Maker (IDM) report. An IDM report is also required where no increase or a reduction in fees and charges is proposed.

KEY ISSUES FOR CONSIDERATION

6. Fees and charges are those charges where there is a schedule of rates for services provided. There are various types, namely mandatory and discretionary i.e. where the Authority must charge or where there is a choice of charging or not. Whether mandatory or discretionary, the charges will be either:
 - Fixed – where the level of charges is set by statute and the Authority has no discretion.
 - Capped - where a maximum level is set, generally by statute and so charges cannot be set above this level, or where fees have to be set at a level only relating to the costs incurred by the Council in delivering the relevant service, or
 - Flexible – where there is full discretion on the level of charges to be set
7. Where the Authority has a choice about charging, any decision not to charge must be agreed by the relevant Cabinet Member. This is to be reviewed annually and considered within the context of the overall budget position.
8. This report only seeks approval for fees and charges for which there is discretion or where fees are capped, although, all fees and charges are included in the Appendices for information.
9. In arriving at the proposed fees and charge levels, consideration has been given to a number of factors, including; volume assumptions, benchmarking data, market forces and sensitivity i.e. the impact that increases will have on its customers' ability to pay and the take-up of services. Another factor taken into account is that, whilst Southwark may have discretion over the level of fees set, in many cases, this is on a cost recovery basis or must have due regard to the cost of service and be reasonable. The cost of service provision has therefore, also been a consideration in arriving at the proposed fees.
10. Most fees and charges are to be increased in accordance with the MTRS to the inner London Average and where this does not apply a specific business reason is set out in the attached schedules.
11. Table 1 below details the total income expected to be generated from non-statutory fees and charges. A full list of non-statutory fees and charges to be approved are shown in Appendix 1.

Facilities Hire

12. In line with the Council's health and wellbeing objective to encourage increased participation in sports and physical activity, the majority of the proposed fees and charges are already in line with the inner London average and as such it is proposed not to increase them from 2014/15 levels.
13. For Tennis, it is proposed to introduce the fees in Tanner St. Park at the same level as Burgess Park.
14. It is proposed to charge for 2015/16 for fitness licenses operating on a commercial basis by using the parks and open spaces for either personal fitness training or for group fitness sessions. The fees and charges proposed are in line with the inner London average.

15. It is proposed to charge for the meeting room hire in both the Francis Peek Centre and Burgess Parks Community Sports Centre for both evenings and weekends, in line with London average and provide an option for Children’s party hire at Burgess Park which will include use of an outdoor space.

BMX Track

16. In line with the Council’s health and wellbeing objective to encourage increased participation in sports and physical activity, the proposed fees and charges for the BMX are already in line with the inner London average and as such it is proposed not to increase them from 2014/15 levels. In order to encourage greater participation of the facility, it is also proposed to introduce a range of additional options including the removal of the fee applied to the Strider session.

Resource implications

17. Table 1 shows the budgets for 2014/15 and the anticipated income levels for 2015/16 arising from the proposed fees. Budget assumptions are covered in the comments accompanying the financial table and the above paragraphs.

Table 1 – Public Realm Services Discretionary Fees and Charges

Division/ Income Stream	2014/15 Income Budget £	Projected additional income £	2015/16 Estimated Income Budget £
Parks Services		0	
- Facilities hire	185,303	50,000	235,303
- BMX Track	33,000	0	33,000
Total	218,303	50,000	268,303

Budget assumptions and implications

18. Any benefits or repercussions for demand for services arising from the proposed increases in fees and charges will be reflected in revenue monitoring reports and future budget proposals. Any variances will be contained within existing budget for 2015/16 financial year.

Staffing implications

19. There are no staffing issues associated with this report.

Community impact statement

20. Given the current economic climate and general cost of living increases experienced by Southwark residents and businesses, where possible, fees have been frozen. Changes are proposed only where the Council are not covering its actual costs or where anomalies exist within its current pricing structure. Where possible discounts have been applied for the vulnerable users e.g. Parking permit charges for people with disabilities.

Consultation / Notification of fee increases

21. Consultation is not required on the above fees and charges. However, once approved, notification of fee increases will be published through the appropriate channels and key stakeholders.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Director of Legal Services (SB/041214)

22. The Cabinet Member for Public Health, Parks and Leisure is requested to approve the 2015/16 non-statutory fees and charges as outlined in this report. The recommendations will take effect on 1 April 2015, if approved.
23. The approval of the fees and charges sought in this report is a matter reserved to the Cabinet Member for individual decision making in accordance with Part 3D paragraph 3 of the Council's constitution.
24. The proposed increases are intended to be consistent with corporate policy, in particular the Medium Term Resources Strategy and will apply to the existing non-statutory fees and charges.
25. Section 93(1) of The Local Government Act 2003 enables the Council to charge for providing discretionary services. The power in the Act is subject to the requirement that the Council is not prevented from charging for the services by virtue of any other legislation. The Director of Legal Services is not aware of any specific legislative provision which would prevent the Council from relying on these powers to charge.
26. The power to charge for a service under the Act is also subject to the duty to make sure that, taking one financial year with another, the income from charges made from a service does not exceed the cost of the provision of the service.
27. The Council is, therefore allowed to set the level of the charge for each discretionary service that it thinks fit and considers reasonable, subject to those charges not exceeding the costs of the provision.
28. The report confirms that there are no prescribed legal requirements for consultation on the proposed fees and charges although any proposed increases will need to be publicised and notified. Officers should ensure that all forms of notification explain how and to whom any complaints or queries should be made.

Strategic Director of Finance and Corporate Services (F&CS14/018)

29. This report recommends that the Cabinet Member for Public Health, Parks & Leisure agrees the proposed non-statutory fees and charges for 2015/16, with an implementation date of 1 April 2015.
30. The strategic director of finance and corporate services notes the resource implications contained within the report and the comparison of proposed council fees with the appropriate inner London average fees.

31. Savings that have been factored into future budgets and alternative savings would need to be identified should the recommendations not be accepted. Officer time to effect the recommendation will be contained within existing budgeted revenue resources.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Parks & Open Spaces, Fees & Charges 2015-16 working papers and relevant emails	Public Realm, E & L offices, 160 Tooley Street, SE1	Jamshed Manzoor, Divisional Accountant 020 7525 2111

APPENDICES

No.	Title
Appendix 1	Parks sports pitches and BMX Track – non-statutory fees and charges

AUDIT TRAIL

Lead Officer	Deborah Collins, Strategic Director, Environment & Leisure	
Report Author	Des Waters, Head of Public Realm, E&L	
Version	Final	
Dated	23 January 2015	
Key Decision?	Yes	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Director of Legal Services	Yes	Yes
Strategic Director of Finance and Corporate Services	Yes	Yes
Cabinet Member	No	No
Date final report sent to Constitutional/Community Council/Scrutiny Team	2 February 2015	