

<b>Item No.</b> 7.	<b>Classification:</b> Open	<b>Date:</b> Monday 30 May 2022	<b>Meeting Name:</b> Licensing Sub-Committee
<b>Report Title</b>		Licensing Act 2003: Little Cellars, 73 Camberwell Church Street, London SE5 8TR	
<b>Ward(s) of group(s) affected</b>		St Giles	
<b>From</b>		Strategic Director of Environment and Leisure	

## RECOMMENDATION

1. That the licensing sub-committee considers an application made by Peckham Cellars Limited for a premises licence to be granted under the Licensing Act 2003 in respect of the premises known as Little Cellars, 73 Camberwell Church Street, London, SE5 8TR.
2. Notes:
  - a) This application forms a new application for a premises licence, submitted under Section 17 of the Licensing Act 2003. The application is subject to representations from responsible authorities and is therefore referred to the Sub Committee for determination.
  - b) Paragraphs 8 to 11 of this report provide a summary of the application under consideration by the sub-committee. A copy of the full application is attached as Appendix A.
  - c) Paragraphs 12 to 14 of this report deal with the representations submitted in respect of the application. Copies of the representation submitted by the responsible authorities and attached to this report in Appendix B and copies of representations from other persons attached in Appendix C. A map showing the location of the premises is attached to this report as Appendix E.
  - d) A copy of the council's approved procedure for hearings of the sub-committee in relation to an application made under the Licensing Act 2003, along with a copy of the hearing regulations, has been circulated to all parties to the meeting.

## BACKGROUND INFORMATION

### The Licensing Act 2003

3. The Licensing Act 2003 provides a licensing regime for:
  - The sale of and supply of alcohol
  - The provision of regulated entertainment
  - The provision of late night refreshment.
4. Within Southwark, the licensing responsibility is wholly administered by this council.

5. The Act requires the licensing authority to carry out its functions under the Act with a view to promoting the four stated licensing objectives. These are:
  - The prevention of crime and disorder
  - The promotion of public safety
  - The prevention of nuisance
  - The protection of children from harm.
  
6. In carrying out its licensing functions, a licensing authority must also have regard to:
  - The Act itself
  - The guidance to the act issued under Section 182 of the Act
  - Secondary regulations issued under the Act
  - The licensing authority's own statement of licensing policy
  - The application, including the operating schedule submitted as part of the application
  - Relevant representations.
  
7. The premises licence application process involves the provision of all relevant information required under the Act to the licensing authority with copies provided by the applicant to the relevant responsible bodies under the Act. The application must also be advertised at the premises and in the local press. The responsible authorities and other persons within the local community may make representations on any part of the application where relevant to the four licensing objectives.

## **KEY ISSUES FOR CONSIDERATION**

### **The premises licence application**

8. On 29 March 2022 The Peckham Cellars Limited applied for a premises licence to be granted under the Licensing Act 2003 in respect of the premises known as Little Cellars, 73 Camberwell Church Street, London, SE5 8TR. The premises are described in the application as:

“After being granted a premises licence for 75 Camberwell Church Street on 6 January 2022 for a wine bar, kitchen and retail shop similar to the applicant's site in Peckham at 125 Queens Road, London SE15 2ND (<https://peckhamcellars.co.uk/>) the applicant has now been offered a lease of the adjoining property, 73 Camberwell Church Street.

The intention is for number 73 to be operated as a separate unit with its own lease but with a similar offer, albeit there will be no outside area for customers. Back of house will be shared by both units but they have separate entrances/exits.

Similar conditions are proffered as were granted on number 75, albeit with an additional condition preventing any premises licence being transferred to a more mainstream operator. The Applicant is aware that there is a rebuttable presumption to refuse any new premises licence application and that it is necessary to demonstrate that a grant will not add to cumulative impact. However, the Applicant believes that several factors provided at paragraph 162 of Southwark Council's Statement of Licensing Policy apply, namely:

i) The Premises is small (with a maximum capacity of 50 excluding staff) and ceases operation well before midnight.

ii) A suite of conditions has been proffered which will ensure that the premises must operate in a specified manner including waiter/waitress service and limiting the number of covers (see above).

Nevertheless, if the Licensing Authority, any other statutory body or local resident still have concerns the Applicant is happy to discuss them.”

9. The hours applied for are summarised as follows:

- The sale by retail of alcohol (both on and off sales):
  - Monday to Saturday: 11:00 to 22:30
  - Sunday: 11:00 to 19:30
- The sale by retail of alcohol (off sales):
  - Monday to Saturday: 11:00 to 23:00
  - Sunday: 11:00 to 20:00h
- Opening hours:
  - Monday to Saturday: 11:00 to 23:00
  - Sunday: 11:00 to 20:00.

10. The designated premises supervisor is to be Helen Hall who holds a personal licence with the London Borough of Southwark.

11. The premises licence application form provides the applicant's operating schedule. Parts A, B, C, E, F, G, H, I, J, K, L, and M of the operating schedule set out the proposed licensable activities, operating hours and operating control measures in full, with reference to the four licensing objectives as stated in the Licensing Act 2003. Should a premises licence be issued in respect of the application the information provided in part M of the operating schedule will form the basis of conditions that will be attached to any licence granted subsequent to the application. A copy of the application and premises plan is attached to this report in Appendix A.

### **Representations from responsible authorities**

12. A representation has been submitted by the licensing authority, in their role as a responsible authority, in relation to the prevention of crime and disorder and the prevention of public nuisance. The licensing authority states that the premises falls within the Camberwell cumulative impact area (CIA). The representation has been withdrawn following the applicant providing the dispersal policy, which is in Appendix A. The representation and withdrawal is available in Appendix B.

### **Representations from other persons**

13. A representation against the application has been received from one other person, namely a local resident residing in the immediate vicinity. The representation infers issues with the Camberwell CIA in that the addition of another licensed premises will

add to existing anti-social behaviour in the area. The representation from other person is available in Appendix C.

### **Conciliation**

14. All representations were sent to the applicant and at the point of publication of the report, Licensing have withdrawn. An offer has been made for the applicant's legal representative to write to the objecting resident (via the case officer).

### **Premises history**

15. This address has not been previously licensed. There is no history of temporary event notices (TENs) or complaints to this address.
16. Next door at 75 Camberwell Church Street, the same applicant holds the premises licence. This application was heard by the licensing sub committee on 6 January 2022 and was granted. A copy of the notice of decision and subsequent premises licence is available in Appendix D, for information only. There is no history of temporary event notices (TENs) or complaints to this address either.

### **Map**

17. A map showing the location of the premises is attached to this report as Appendix E. The following are a list of licensed premises in the immediate vicinity of the application (within 100m):

**Peckham Cellars, 75 Camberwell Church Street, London SE1 8TR** licensed for:

- The sale by retail of alcohol (on sales):
  - Monday to Saturday: 11:00 to 22:30
  - Sunday: 11:00 to 19:30
- The sale by retail of alcohol (off sales):
  - Monday to Saturday: 11:00 to 23:00
  - Sunday: 11:00 to 20:00

**The Dutchie, 58a Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (on sales):
  - Monday to Saturday: 11:00 to 23:30
  - Sunday: 11:00 to 22:30
- The provision of late night refreshment (indoors):
  - Friday and Saturday: 23:00 to 23:30

- The provision of regulated entertainment in the form of live music and recorded music (indoors):
  - Monday to Saturday: 11:00 to 23:30
  - Sunday: 11:00 to 22:30

**Winemakers Club 2000, 78 Camberwell Church Street, licensed for:**

- The sale by retail of alcohol (on sales):
  - Monday to Saturday: 11:00 to 22:30
  - Sunday: 11:00 to 19:30
- The sale by retail of alcohol (off sales):
  - Monday to Saturday: 11:00 to 23:00
  - Sunday: 11:00 to 20:00
- The provision of regulated entertainment in the form of recorded music:
  - Monday to Saturday: 11:00 to 23:00
  - Sunday: 11:00 to 20:00

**FM Mangal, 54 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (both on and off sales):
  - Monday to Sunday: 12:00 (midday) to 00:00 (midnight)
- The provision of late night refreshment (indoors):
  - Monday to Wednesday: 23:00 to 01:00 (the following day)
  - Thursday to Saturday: 23:00 to 02:00 (the following day)
  - Sunday: 23:00 to 00:00 (midnight)
- The provision of regulated entertainment in the form of live music, recorded music and the performance of dance (indoors):
  - Monday to Wednesday: 09:00 to 01:00 (the following day)
  - Thursday to Saturday; 09:00 to 02:00 (the following day)
  - Sunday: 12:00 (midday) to 00:00 (midnight)

**Maloko Art Café, 60 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (on sales):
  - Monday to Saturday: 12:00 (midday) to 22:00
  - Sunday: 12:00 (midday) to 21:00

**The Vineyard, 3 Camberwell Grove, London SE5 8JA**

- The sale by retail of alcohol (on sales):
  - Monday to Saturday: 11:00 to 00:00 (midnight)
  - Sunday: 12:00 (midday) to 23:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday: 23:00 to 00:30 (the following day)
  - Sunday: 23:00 to 00:00 (midnight)

**I Go Chop, 46 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (both on and sales):
  - Sunday to Thursday: 10:00 to 23:30
  - Friday and Saturday: 10:00 to 00:30 (the following day)
- The provision of late night refreshment (indoors and outdoors):
  - Monday to Sunday: 23:00 to 05:00 (the following day)

**Hoa Viet, 42 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (both on and off sales):
  - Monday to Saturday: 11:00 to 00:00 (midnight)
  - Sunday: 11:00 to 23:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday; 23:00 to 00:30 (the following day)
  - Sunday: 23:00 to 00:00 (midnight)

**Daily Goods, 36 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (both on and off sales):
  - Monday to Saturday: 10:00 to 22:00
  - Sunday: 11:00 to 22:00

**Camberwell Superstore, 34 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (off sales only):
  - Monday to Saturday: 08:00 to 23:00
  - Sunday: 10:00 to 22:30

### **Well Mix Oriental, 69 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (both on and off sales):
  - Monday to Saturday: 11:00 to 00:00 (midnight)
  - Sunday: 11:00 to 23:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday: 23:00 to 00:30 (the following day)
  - Sunday: 23:00 to 00:00 (midnight)

### **The Camberwell Arms, 65 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (on sales):
  - Sunday to Thursday: 10:00 to 00:00 (midnight)
  - Friday and Saturday: 10:00 to 02:00 (the following day)
- The sale by retail of alcohol (off sales):
  - Sunday to Thursday: 10:00 to 00:00 (midnight)
  - Friday and Saturday: 10:00 to 03:00 (the following day)
- The provision of late night refreshment (indoors):
  - Sunday to Thursday; 23:00 to 00:00 (midnight)
  - Friday and Saturday: 23:00 to 02:30 (the following day)
- The provision of regulated entertainment in the form of live music, recorded music, facilities for making music and anything similar and the performance of dance (indoors):
  - Sunday to Thursday: 10:00 to 00:00 (midnight)
  - Friday and Saturday: 10:00 to 02:00 (the following day)

### **We Are Lumberjack, 70 Camberwell Church Street, London SE5 8QZ**

- The sale by retail of alcohol (both on and off sales):
  - Monday to Saturday: 10:00 to 23:00
  - Sunday: 12:00 (midday) to 22:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday: 23:00 to 23:30

### **We Are Lumberjack, 70 Camberwell Church Street, London SE5 8QZ**

- The provision of late night refreshment (indoors):
  - Monday to Sunday: 23:00 to 04:00 (the following day)

**Shreeji News, 63 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (off sales only):
  - Monday to Saturday: 08:00 to 23:00
  - Sunday: 10:00 to 22:30

**Day 1 - 61 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (off sales only):
  - Monday to Saturday: 06:00 to 01:00 (the following day)
  - Sunday: 06:00 to 00:00 (midnight)

**The Pidgeon Hole Café Bar, 2 Datchelor Place, London SE5 7AP**

- The sale by retail of alcohol (on sales only):
  - Monday to Sunday: 12:00 (midday) to 23:00

**The New Dome Hotel, 51-53 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (on sales only):
  - Monday to Saturday: 10:00 to 00:00 (midnight)
  - Sunday: 10:00 to 23:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday: 23:00 to 00:30 (the following day)
  - Sunday: 23:00 to 00:00 (midnight)

**Silk Road Restaurant, 49 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (both on and sales):
  - Monday to Saturday: 10:00 to 23:00
  - Sunday: 10:00 to 22:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday: 23:00 to 23:30

**Caravaggio, 47 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (on sales):
  - Monday to Sunday: 10:00 to 00:00 (midnight)
- The provision of late night refreshment (indoors):
  - Monday to Sunday: 23:00 to 00:30 (the following day)



- The provision of regulated entertainment in the form of recorded music (indoors):
  - Monday to Sunday: 10:00 to 00:30 (the following day)

**Tadim Café/Cycles PS Ltd, 41 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (on sales):
  - Monday to Sunday: 12:00 (midday) to 23:00
- The provision of regulated entertainment in the form of recorded music (indoors):
  - Monday to Sunday: 09:00 to 23:00

**Kentucky Fried Chicken, 35 Camberwell Church Street, London SE5 8TR**

- The provision of late night refreshment (indoors)
  - Sunday to Thursday: 23:00 to 02:00 (the following day)
  - Friday and Saturday: 23:00 to 03:30 (the following day)

**The Crooked Well, 16 Grove Lane, London SE5 8SF**

- The sale by retail of alcohol (both on and off sales):
  - Sunday to Thursday: 10:00 to 00:00 (midnight)
  - Friday and Saturday: 10:00 to 01:00 (the following day)
- The provision of late night refreshment (indoors):
  - Sunday to Thursday: 23:00 to 00:00 (midnight)
  - Friday and Saturday: 23:00 to 01:00 (the following day)
- The provision of regulated entertainment in the form of films, recorded and live music (indoors):
  - Sunday to Thursday: 10:00 to 00:00 (midnight)
  - Friday and Saturday: 10:00 to 01:00 (the following day)

**The Hill Bakery and Deli, 4a Grove Lane, London SE5 8SY**

- The sale by retail of alcohol (off sales only):
  - Monday to Thursday: 09:00 to 19:00
  - Friday and Saturday: 10:00 to 20:00
  - Sunday: 10:00 to 16:00

**Hermit's Cave, 28 Camberwell Church Street, London SE5 8QU**

- The sale by retail of alcohol (both on and off sales):

- Sunday to Thursday: 10:00 to 01:00 (the following day)
- Friday and Saturday: 10:00 to 02:00 (the following day)
- The provision of late night refreshment (indoors):
  - Sunday to Thursday: 23:00 to 01:00 (the following day)
  - Friday and Saturday: 23:00 to 02:00 (the following day)
- The provision of regulated entertainment in the form of films, performances of dance, recorded and live music (indoors):
  - Sunday to Thursday: 10:00 to 01:00 (the following day)
  - Friday and Saturday: 10:00 to 02:00 (the following day)

**Angels and Gypsies, 29-33 Camberwell Church Street, London SE5 8TR**

- The sale by retail of alcohol (both on and off sales):
  - Monday to Saturday: 11:00 to 00:00 (midnight)
  - Sunday: 12:00 (midday) to 23:30
- The provision of late night refreshment (indoors):
  - Monday to Saturday: 23:00 to 00:30 (the following day)
  - Sunday: 23:00 to 23:30

**Stormbird, 25 Camberwell Church Street, London SE5 8TR**

- The sale of alcohol to be consumed on and off the premises:
  - Monday to Wednesday: 10:00 to 00:00 (midnight)
  - Thursday: 10:00 to 02:00
  - Friday and Saturday: 10:00 to 03:00 (the following day)
  - Sunday: 10:00 to 00:00 (midnight)
- The provision of late night refreshment (indoors):
  - Monday to Wednesday; 23:00 to 00:00 (midnight)
  - Thursday: 23:00 to 02:00
  - Friday and Saturday; 23:00 to 03:00 (the following day)
  - Sunday: 23:00 to 00:00 (midnight)
- The provision of regulated entertainment in the form of recorded music, live music, films, and performance of dance (indoors):
  - Monday to Wednesday: 10:00 to 00:00 (midnight)
  - Thursday: 10:00 to 02:00
  - Friday and Saturday: 10:00 to 03:00 (the following day)
  - Sunday: 10:00 to 00:00 (midnight).

## **Southwark Council statement of licensing policy**

18. Council assembly approved Southwark's statement of licensing policy 2021-2026 on 25 November 2020 and it came into effect on 1 January 2021.
19. Sections of the statement that are considered to be of particular relevance to the sub-committee's consideration are:
  - Section 3 - Purpose and scope of the policy. This reinforces the four licensing objectives and the fundamental principles upon which this Authority relies in determining licence applications
  - Section 5 – Determining applications for premises licences and club premises certificates. This explains how the policy works and considers issues such as location; high standards of management; and the principles behind condition setting.
  - Section 6 – Local cumulative impact policies. This sets out this authority's approach to cumulative impact and defines the boundaries of the current special policy areas and the classifications of premises to which they apply. To be read in conjunction with Appendix B to the policy.
  - Section 7 – Hours of operation. This provides a guide to the hours of licensed operation that this Authority might consider appropriate by type of premises and (planning) area classification.
  - Section 8 – The prevention of crime and disorder. This provides general guidance on the promotion of the first licensing objective.
  - Section 9 – Public safety. This provides general guidance on the promotion of the second licensing objective.
  - Section 10 – The prevention of nuisance. This provides general guidance on the promotion of the third licensing objective.
  - Section 11 – The protection of children from harm. This provides general guidance on the promotion of the fourth licensing objective.
20. The purpose of Southwark's statement of licensing policy is to make clear to applicants what considerations will be taken into account when determining applications and should act as a guide to the sub-committee when considering the applications. However, the sub-committee must always consider each application on its own merits and allow exceptions to the normal policy where these are justified by the circumstances of the application.
21. Members should take into consideration both the Southwark statement of licensing policy and the Section 182 Guidance when making decisions. Links are below:

Southwark Policy:

<https://www.southwark.gov.uk/business/licences/business-premises-licensing/licensing-and-gambling-act-policy>

Section 182 Guidance:

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\\_data/file/705588/Revised\\_guidance\\_issued\\_under\\_section\\_182\\_of\\_the\\_Licensing\\_Act\\_2003\\_April\\_2018.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/705588/Revised_guidance_issued_under_section_182_of_the_Licensing_Act_2003_April_2018.pdf)

### **Cumulative impact area (CIA)**

22. The premises is situated within the Camberwell cumulative impact area.
23. Under the Southwark statement of licensing policy 2021 - 2026 the local CIA applies to the following premises:
  - Night Clubs, Public Houses & Bars, Off-licences, supermarkets and grocers
24. The premises is within the Camberwell district town centre area. Under the Southwark statement of licensing policy 2021 - 2026 the following closing times are recommended as appropriate within this area for the following categories of premises:
  - Closing time for restaurants and cafes:
    - Sunday to Thursday: 00:00
    - Friday and Saturday: 01:00
  - Closing time for public houses, wine bars or other drinking establishments:
    - Sunday to Thursday: 23:00
    - Friday and Saturday 00:00.

### **Camberwell CIA**

25. On 5 November 2008, council assembly agreed that it was appropriate and necessary to introduce a local policy dealing with the cumulative impact of licensed premises in the Camberwell area.
26. The boundary of the area is defined as follows: from Camberwell New Road at the junction with Wyndham Road progressing via Camberwell Road / Bowyer Place / Edmund Street / Benhill Road / Wilson Road / Graces Road / Graces Mews/ Camberwell Grove (via alley) / Grove Lane / De Crespigny Park / Denmark Hill following the Lambeth boundary to Coldharbour Lane / Denmark Road / Flodden Road and Camberwell New Road returning to the start.
27. The classes of premises to which the policy applies is defined as follows: night clubs; pubs and bars; off-licences, grocers, supermarkets, convenience stores and similar premises.

### **Climate change implications**

28. Following council assembly on 14 July 2021, the council is committed to considering the climate change implications of any decisions.

29. Climate change is not a legal factor in the consideration of a grant of a premises license under the current licensing objectives, however members can make enquiries and request an agreement from applicants to promote the reduction of the impact of climate change that may be caused by the operation of the premises.
30. Examples of such agreements may be:
- Not use single use plastics, such as disposable plastic glasses, when selling alcohol at the premises.
  - Encourage patrons not to drive to venues by providing details of public transport on their webpages/tickets.
31. The council's climate change strategy is available at:

<https://www.southwark.gov.uk/assets/attach/48607/Climate-Change-Strategy-July-2021-.pdf>

## **Community, equalities (including socio-economic) and health impacts**

### **Community impact statement**

32. Each application is required by law to be considered upon its own individual merits with all relevant matters taken into account.

### **Equalities (including socio-economic) impact statement**

33. This report does not result in a policy decision and each application is required to be considered upon its own individual merits with all relevant matters taken into account. In considering the recommendations of this report, due regard must be given to the public sector equality duty set out in section 149 of the Equality Act 2010. This requires the council to consider all individuals when carrying out its functions.
34. Importantly, the council must have due regard to the need to eliminate discrimination, harassment, victimisation, or other prohibited conduct; advance equality of opportunity and foster good relations between people with protected characteristics and those who do not. The relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. The public sector equality duty also applies to marriage and civil partnership, but only in relation to the need to eliminate discrimination, harassment, victimisation, or other prohibited conduct.
35. The equalities impact statement for licensing decisions is contained within the Southwark Statement of Licensing Policy 2021 – 2026 at:

<https://www.southwark.gov.uk/business/licences/business-premises-licensing/licensing-and-gambling-act-policy>.

### **Health impact statement**

36. Health impacts cannot be considered by law when making decisions under the Licensing Act 2003.

## **Resource implications**

37. A fee of £190.00 has been paid by the applicant company in respect of this application being the statutory fee payable for premises within non-domestic rateable value B.

## **Consultation**

38. Consultation has been carried out on this application in accordance with the provisions of the Licensing Act 2003. A public notice was published in a local newspaper and similar notices were exhibited outside of the premises for a period of 28 consecutive days.

## **SUPPLEMENTARY ADVICE FROM OTHER OFFICERS**

### **Director of Law and Governance**

39. The sub-committee is asked to determine the application for a premises licence under Section 17 of the Licensing Act 2003.
40. The principles which sub-committee members must apply are set out below.

### **Principles for making the determination**

41. The sub-committee is asked to determine the application for a premises licence under section 17 of the Licensing Act 2003.
42. The principles which sub-committee members must apply are set out below.
43. The general principle is that applications for premises licence applications must be granted unless relevant representations are received. This is subject to the proviso that the applicant has complied with regulations in advertising and submitting the application.
44. Relevant representations are those which:
  - Are about the likely effect of the granting of the application on the promotion of the licensing objectives
  - Are made by an interested party or responsible authority
  - Have not been withdrawn
  - Are not, in the opinion of the relevant licensing authority, frivolous or vexatious.
45. If relevant representations are received then the sub-committee must have regard to them, in determining whether it is necessary for the promotion of the licensing objectives to:
  - To grant the licence subject to:
    - The conditions mentioned in section 18 (2)(a) modified to such extent as the licensing authority considers necessary for the promotion of the licensing objectives

- Any condition which must under section 19, 20 or 21 be included in the licence.
- To exclude from the scope of the licence any of the licensable activities to which the application relates.
- To refuse to specify a person in the licence as the premises supervisor.
- To reject the application.

## **Conditions**

46. The sub-committee's discretion is thus limited. It can only modify the conditions put forward by the applicant, or refuse the application, if it is necessary to do so. Conditions must be necessary and proportionate for the promotion of one of the four licensing objectives, and not for any other reason. Conditions must also be within the control of the licensee, and should be worded in a way which is clear, certain, consistent and enforceable.
47. The four licensing objectives are:
- The prevention of crime and disorder
  - Public safety
  - The prevention of nuisance
  - The protection of children from harm.
48. Members should note that each objective is of equal importance. There are no other licensing objectives, and the four objectives are paramount considerations at all times.
49. Conditions will not be necessary if they duplicate a statutory position. Conditions relating to night café and take away aspect of the license must relate to the night time operation of the premises and must not be used to impose conditions which could not be imposed on day time operators.
50. Members are also referred to the Home Office Revised Guidance issued under section 182 of the Licensing Act 2003 on conditions, specifically section 10.

## **Reasons**

51. If the sub-committee determines that it is necessary to modify the conditions, or to refuse the application for a premises licence application, it must give reasons for its decision.

## **Hearing procedures**

52. Subject to the licensing hearing regulations, the licensing committee may determine its own procedures. Key elements of the regulations are that:
- The hearing shall take the form of a discussion led by the authority. Cross examination shall not be permitted unless the authority considered that it is required for it to consider the representations.
  - Members of the authority are free to ask any question of any party or other person appearing at the hearing.

- The committee must allow the parties an equal maximum period of time in which to exercise their rights to:
    - Address the authority
    - If given permission by the committee, question any other party.
    - In response to a point which the authority has given notice it will require clarification, give further information in support of their application.
  - The committee shall disregard any information given by a party which is not relevant to the particular application before the committee and the licensing objectives.
  - The hearing shall be in public, although the committee may exclude the public from all or part of a hearing where it considers that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing, taking place in private.
  - In considering any representations or notice made by a party the authority may take into account documentary or other information produced by a party in support of their application, representations or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.
53. This matter relates to the determination of an application for a premises licence under Section 17 of the Licensing Act 2003. Regulation 26(1) (a) requires the sub-committee to make its determination at the conclusion of the hearing.

### **Council's multiple roles and the role of the licensing sub-committee**

54. Sub-committee members will note that, in relation to this application, the council has multiple roles. Council officers from various departments have been asked to consider the application from the perspective of the council as authority responsible respectively for environmental health, trading standards, health and safety and as the planning authority.
55. Members should note that the licensing sub-committee is meeting on this occasion solely to perform the role of licensing authority. The sub-committee sits in quasi-judicial capacity, and must act impartially. It must offer a fair and unbiased hearing of the application. In this case, members should disregard the council's broader policy objectives and role as statutory authority in other contexts. Members must direct themselves to making a determination solely based upon the licensing law, guidance and the council's statement of licensing policy.
56. As a quasi-judicial body the licensing sub-committee is required to consider the application on its merits. The sub-committee must take into account only relevant factors, and ignore irrelevant factors. The decision must be based on evidence, that is to say material, which tends logically to show the existence or non-existence of relevant facts, or the likelihood or unlikelihood of the occurrence of some future event, the occurrence of which would be relevant. The licensing sub-committee must give fair consideration to the contentions of all persons entitled to make representations to them.



57. The licensing sub-committee is entitled to consider events outside of the premises if they are relevant, i.e. are properly attributable to the premises being open. The proprietors do not have to be personally responsible for the incidents for the same to be relevant. However, if such events are not properly attributable to the premises being open, then the evidence is not relevant and should be excluded. Guidance is that the licensing authority will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public, living, working or engaged in normal activity in the area concerned.
58. Members will be aware of the council's code of conduct which requires them to declare personal and prejudicial interests. The code applies to members when considering licensing applications. In addition, as a quasi-judicial body, members are required to avoid both actual bias, and the appearance of bias.
59. The sub-committee can only consider matters within the application that have been raised through representations from other persons and responsible authorities. Interested parties must live in the vicinity of the premises. This will be decided on a case to case basis.
60. Under the Human Rights Act 1998, the sub-committee needs to consider the balance between the rights of the applicant and those making representations to the application when making their decision. The sub-committee has a duty under section 17 Crime and Disorder Act 1998 when making its decision to do all it can to prevent crime and disorder in the borough.
61. Other persons, responsible authorities and the applicant have the right to appeal the decision of the sub-committee to the magistrates' court within a period of 21 days beginning with the day on which the applicant was notified by the licensing authority of the decision to be appealed against.

### **Guidance**

62. Members are required to have regard to the Home Office guidance in carrying out the functions of licensing authority. However, guidance does not cover every possible situation, so long as the guidance has been properly and carefully understood, members may depart from it if they have reason to do so. Full reasons must be given if this is the case.

### **Strategic Director of Finance and Governance**

63. The head of regulatory services has confirmed that the costs of this process over and above the application fee are borne by the service.

## BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Licensing Act 2003 Home Office Revised Guidance to the Act Secondary Regulations Southwark statement of licensing policy Case file	Southwark Licensing, C/O Community Safety and Enforcement, 160 Tooley Street, London SE1 2QH	Mrs Kirty Read Tel: 020 7525 5748

## APPENDICES

Name	Title
Appendix A	Application for a premises licence and plans
Appendix B	Representations submitted and conciliated by responsible authorities
Appendix C	Representations submitted by other persons
Appendix D	Notice of Decision and Premises Licence of 75 Camberwell Church Street
Appendix E	Map of the locality

## AUDIT TRAIL

<b>Lead Officer</b>	Caroline Bruce, Strategic Director of Environment and Leisure	
<b>Report Author</b>	Andrew Heron, Principal Licensing Officer	
<b>Version</b>	Final	
<b>Dated</b>	17 May 2022	
<b>Key Decision?</b>	No	
<b>CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER</b>		
<b>Officer Title</b>	<b>Comments sought</b>	<b>Comments included</b>
Director of Law and Governance	Yes	Yes
Strategic Director of Finance and Governance	Yes	Yes
<b>Cabinet Member</b>	No	No
<b>Date final report sent to Constitutional Team</b>		17 May 2022