

<b>Item No.</b>	<b>Classification:</b> Open	<b>Date:</b> 13 January 2022	<b>Decision Taker:</b> Health and Wellbeing Board
<b>Report title:</b>		Better Care Fund 2021/22	
<b>Ward(s) or groups affected:</b>		All	
<b>From:</b>		Martin Wilkinson, Interim Place Based Director, (Southwark) NHS SELCCG  Genette Laws, Director of Commissioning, Children's and Adults, Southwark Council	

## RECOMMENDATION(S)

1. That the Health and Wellbeing Board formally endorse the Better Care Fund (BCF) template and narrative plan for 2021/22 (signed off by the Accountable Officer of SELCCG, the Director of Adult Social Services and the SELCCG Place Director on behalf of the Health and Wellbeing Board) submitted to NHS England for assurance on 16/11/21 (appendix 1).
2. That the Health and Wellbeing board note the 2020/21 year end expenditure report as set out in paragraph 6 and appendix 2.

## BACKGROUND INFORMATION

3. For 2021/22 the annual BCF planning requirements were issued late in the year (30 September), with a requirement to submit plans for the national assurance process led by NHSE by 16 November. The plans were agreed between the council and the CCG and submitted to NHSE as draft, with the caveat that they would be presented to the next Health and Wellbeing Board for review and endorsement.
4. The detailed background to the current BCF Plan is as set out in the BCF narrative template (appendix 1).
5. The BCF was first established in 2015/16 as a national policy initiative to drive forward the integration of health and social care services by requiring local councils and CCGs to agree a pooled budget and an associated BCF plan for community based health and care services. It is a requirement that the Health and Wellbeing Board approve the plan.
6. For 2020/21 the annual planning requirements were suspended due to COVID-19 and local areas were asked to roll forward existing agreed

plans and provide an end of year BCF report to NHSE. A summary of this year-end report for 2020/21 is attached in appendix 2, and a link to the full template is referenced in the background documents section for information.

7. Due to the lateness of the planning guidance the 2021/22 plan largely reflects the existing range of budget commitment rolled forward from plans previously agreed by the Health and Wellbeing Board.

## **KEY ISSUES FOR CONSIDERATION**

### **2021/22 BCF Plan**

8. Key issues for consideration are set out in the BCF plan template (appendix 1).
9. A year-end report on the operation of the BCF will be presented to the Health and Wellbeing Board in July 2022. This will inform discussions about the future development of the BCF.

### **2022/23 BCF**

10. At the time of writing this report (04/01/2022), the BCF policy framework and planning requirements for 2022/23 had not yet been published and a release date had not been set. The council and the CCG are working on the shared assumption that the funding levels and planning requirements will be broadly similar to the current year.
11. It is anticipated that the BCF planning arrangements will become more aligned with the architecture and objectives of the forthcoming Integrated Care System (ICS). Within the ICS, local care partnerships such as Partnership Southwark are expected to play a key role with regards to promoting the integration of community based health and care services funded through the BCF. The CCG and council will be examining options to enhance the scope of the BCF in January, with the objective of using the pooled budget approach as an enabler of deeper health and social care integration. An update on the options being considered will be provided to the board along with the 2021/22 outturn report.
12. The formal proposals for the 2022/23 BCF will be presented to the Health and Wellbeing Board in due course. The timing of this will depend on the national process set out in the planning requirements. It has been agreed as a change in process for 2022/23 that the Health and Wellbeing Board will meet to discuss the BCF before it is submitted as a draft to NHSE. If there is not a suitable scheduled meeting of the board a special meeting will be convened.

13. During 2022/23 mid-year reports on the operation of the BCF will also be presented to the board.

### **Policy framework implications**

14. The Department of Health and Social Care (DHSC) and the Department for Levelling Up, Housing and Communities (DLUHC) published a Policy Framework for the implementation of the Better Care Fund (BCF) in 2021-22 on 19 August 2021. The Framework forms part of the NHS mandate for 2021-22. The government issued the document "BCF Planning Requirements 2020/21" on 30 September 2021 to local systems requiring the development of plans at Health and Wellbeing Board level. The document sets out the purpose of the BCF in terms of driving forward the national integration agenda. The BCF plan submitted reflects local policy on integration as set out in the Partnership Southwark Recovery Plan and is consistent with the national framework.

### **Community, equalities (including socio-economic) and health impacts**

#### **Community impact statement**

15. The BCF plan protects current services funded through the core BCF which provide essential support for people with health and social care needs. This has benefit to all people with protected characteristics, particularly services provided for older people, and people with disabilities and mental health problems. The BCF also funds a range of voluntary sector services promoting community resilience.
16. Other beneficiaries of this investment are the homecare workforce who have been paid the London living wage since April 2018 under Southwark's ethical care charter. This workforce has a high proportion of women and those from the black and minority ethnic communities.

#### **Equalities (including socio-economic) impact statement**

17. See page 14 of the narrative plan for a discussion of the BCF plan's contribution to the equalities objectives of the Partnership Southwark Recovery Plan.

#### **Health impact statement**

18. The Better Care Fund provides funding for a range of community-based health and social care services which have the objective of promoting improved health and wellbeing outcomes of all Southwark residents in need of services.

### **Climate change implications**

19. There are no specific climate change implications covered in the BCF plan.

## Resource implications

20. Table 1 provides an analysis of the BCF budget for 2021/22, highlighting the split between schemes led by the council and those led by the NHS.

**Table 1: South East London CCG – Southwark: Better Care Fund Plan - 2021-22:**

ID BCF plan	Scheme	Lead and budget holder	2021/22	CCG £	Council £
<b>Theme 1 - hospital discharge</b>					
1	Hospital discharge team	LA	£1,790,453	193,728	1,790,453
2	Reablement team	LA	£1,936,738		1,936,738
42	Neuro rehab team	CCG	£193,728		
3	Discharge to Assess – council costs	LA	£260,000		260,000
4	Night Owls - overnight intensive homecare	LA	£224,000		224,000
5	Housing worker – discharge team	LA	£50,000		50,000
6	Contingency – council staff	LA	£300,000		300,000
7	Intermediate Care	LA	£1,137,563		1,137,563
	<b>Sub-total – hospital discharge</b>		<b>£5,892,482</b>	<b>193,728</b>	<b>5,698,754</b>
<b>Theme 2- admissions avoidance</b>					
38	Community health services enhanced rapid response and @home service	CCG	£4,644,157	4,644,157	
41	Care home pharmacist	CCG	£47,095	47,095	
39	Enhanced Primary Care Access - 7 day services	CCG	£743,000	743,000	
40	Self -management for long terms conditions	CCG	£327,347	327,347	
45	Community Equipment Service	CCG	£416,689	416,689	
46	Behavioural Support LD & Autism	CCG	£100,000	100,000	
	<b>Sub-total</b>		<b>£6,278,288</b>	<b>6,278,288</b>	<b>0</b>
<b>Theme 3- community support</b>					
8	Home care quality improvement	LA	£1,900,000		1,900,000
24	Dementia - Enhanced neighbourhood support	LA	£184,177		184,177
25	End of life care	LA	£152,905		152,905
37	Disabled Facilities Grant	LA	£1,686,144		1,686,144
26	Protect Adult Social Care - Residential Care	LA	£2,010,610		2,010,610
23	Inflationary Growth - Nursing/ Residential/ Homecare	LA	£1,718,954		1,718,954
	<b>Sub-total</b>		<b>£7,652,790</b>		<b>7,652,790</b>

<b>Theme 4 – prevention</b>					
28	Voluntary sector preventative services	LA	£1,248,251		1,248,251
9	Voluntary sector carers work	LA	£400,000		400,000
10	Carers strategy	LA	£450,000		450,000
11	Telecare	LA	£566,000		566,000
12 & 13	Community equipment: council cost	LA	£562,000		562,000
22	Unpaid Carers	LA	£100,000		100,000
	<b>Sub-total</b>		<b>£3,326,251</b>	<b>0</b>	<b>3,326,251</b>
<b>Theme 5 – mental health and learning disability</b>					
14	Mental Health Reablement	LA	£151,632		151,632
15	Community mental health services	LA	£655,000		655,000
16, 17, 29	Mental Health 3 x posts	LA	£160,000		160,000
18	Psychiatric Liaison (AMHPs and reablement)	LA	£300,000		300,000
19	Mental Health – personal budgets	LA	£600,000		600,000
20	Learning Disabilities – personal budgets	LA	£211,000		211,000
44	Enhanced Psychological Support for those with LD	CCG /LA	£249,433	220,433	29,000
	<b>Sub-total</b>		<b>£2,327,065</b>	<b>220,433</b>	<b>2,106,632</b>
<b>Misc</b>					
27	Care Act Funding	LA	£1,000,000		1,000,000
43	Service development and change management	CCG/LA	£375,758	330,758	45,000
	<b>Sub total</b>		<b>£1,375,758</b>	<b>330,758</b>	<b>1,045,000</b>
	<b>Total (Core BCF)</b>		<b>£26,852,634</b>	<b>7,023,207</b>	<b>19,829,427</b>
<b>Improved Better Care Fund grant</b>					
30	Sustaining quality in home care	LA	£10,327,850		10,327,850
33	Re-ablement and intermediate care including step down accommodation	LA	£999,749		999,749
31	Improving and investing in local nursing care	LA	£4,174,334		4,174,334
32	Transformation fund	LA	£250,000		250,000
34	Residential care for older people	LA	£400,000		400,000
35	Nursing Care for older People	LA	£300,000		300,000
36	Home care for older people	LA	£870,648		870,648
	<b>Total (IBCF)</b>		<b>£17,322,581</b>	<b>0</b>	<b>17,322,581</b>
	<b>Grand Total BCF</b>		<b>£44,175,215</b>	<b>7,023,207</b>	<b>37,152,008</b>

Note that the full 2020/21 BCF Year End template is available to view via the link referenced in the Background Documents section below.

## **Legal implications**

21. Please see the concurrent report of the Director of Law and Governance below.

## **Financial implications**

22. See resource implications above and report from Strategic Director of Finance and Governance below.

## **Consultation**

23. As set out in the section “Bodies involved in preparing the plan” on page 18 of the narrative plan (appendix 1).

## **SUPPLEMENTARY ADVICE FROM OTHER OFFICERS**

### **Director of Law and Governance**

24. This report seeks formal endorsement by the Health and Wellbeing Board of the Better Care Fund (BCF) template and narrative plan for 2021/22 which has been submitted to NHS England for assurance.
25. The report advises that the BCF plan has been approved by the appropriate senior representatives from the SELCCG and Southwark Council, on behalf of their organisations and on behalf of the Health and Wellbeing Board, prior to its submission to NHS England. Formal endorsement of the plan by the Health and Wellbeing Board is required under the Health and Social Care Act 2012 and Part L of the Council Constitution.
26. The plan has been subject to consultation, in line with central government guidance issued in July 2017. It is noted that the formal proposals for the 2022/23 BCF will be presented to the Health and Wellbeing Board in due course.

### **Strategic Director of Finance and Governance (EN692122)**

27. The Strategic Director of Finance and Governance notes the recommendations of this report to approve the 2021-22 Better Care Fund plan. Majority of the plan is the rollover of pre-existing schemes plus the allocation of additional inflationary increase of £1.29m received in 2021-22 as per narrative plan in Appendix 1. The proposals within this report can be fully funded within existing resources.
28. The income streams of Better Care Fund and Improved Better Care fund now represent significant part of the council's and CCG's funding streams

and now fund in excess of £35m of the Council's Adults Social Care budgets. Given that the council and CCG have been jointly incurring expenditure in relation to these schemes since the start of the financial year 2021-22, it is disappointing that central governments delay to publish the planning requirements meant that plans for the year are only submitted in November. The recent Spending Round has confirmed that existing social care funding will continue next financial year including proposed £500k growth to IBCF. Whilst this is a welcome development, longer-term certainty is required if councils and CCGs are to be expected to develop and sustain meaningful transformation.

## BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
BCF 2021/22 Finance and Metrics template	Tooley St	Adrian Ward <a href="mailto:Adrian.ward3@nhs.net">Adrian.ward3@nhs.net</a>
<a href="https://selondonccg.nhs.uk/wp-content/uploads/2022/01/Southwark-BCF-2021-22-Planning-Template-V6-amended-submission-3.12.21.xlsx">https://selondonccg.nhs.uk/wp-content/uploads/2022/01/Southwark-BCF-2021-22-Planning-Template-V6-amended-submission-3.12.21.xlsx</a>		
BCF 2020/21 year end template	Tooley St	Adrian Ward <a href="mailto:Adrian.ward3@nhs.net">Adrian.ward3@nhs.net</a>
<a href="https://selondonccg.nhs.uk/wp-content/uploads/2022/01/Copy-of-BCF_202021_Yearend_Template_v1.0-SE-Final-17.5.21-amended-SA.en_1.xlsx">https://selondonccg.nhs.uk/wp-content/uploads/2022/01/Copy-of-BCF_202021_Yearend_Template_v1.0-SE-Final-17.5.21-amended-SA.en_1.xlsx</a>		

## APPENDICES

No.	Title
Appendix 1	BCF 2021/22 Narrative Plan
Appendix 2	BCF 2020/21 end of year report summary

## AUDIT TRAIL

<b>Lead Officers</b>	Martin Wilkinson, Interim Place Based Director, (Southwark) NHS SELCCG  Genette Laws, Director of Commissioning, Children's and Adults, Southwark Council	
<b>Report Author</b>	Adrian Ward, Head of Place PMO (Southwark), NHS SELCCG	
<b>Version</b>	1.4	
<b>Dated</b>	04/01/2022	
<b>Key Decision?</b>	Yes	
<b>CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER</b>		
<b>Officer Title</b>	<b>Comments Sought</b>	<b>Comments Included</b>
Director of Law and Governance	Yes	Yes
Strategic Director of Finance and Governance	Yes	Yes
List other officers here		
<b>Cabinet Member</b>	Yes	Yes
<b>Date final report sent to Constitutional Team / Scrutiny Team</b>	4 January 2022	