

Council Assembly

Wednesday 24 November 2021

7.00 pm

Council Offices, 160 Tooley Street, London SE1 2QH

Supplemental Agenda No. 2

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Date: 23 November 2021

Item No. 5.2	Classification: Open	Date: 24 November 2021	Meeting Name: Council Assembly
Report title:		Members' Motions: Late Motion	
Ward(s) or groups affected:		All	
From:		Proper Constitutional Officer	

BACKGROUND INFORMATION

The councillor introducing or “moving” the motion may make a speech directed to the matter under discussion. This may not exceed five minutes¹. A second councillor will then be asked by the Mayor to “second” the motion. This may not exceed three minutes without the consent of the Mayor.

The meeting will then debate the issue and any amendments on the motion will be dealt with. At the end of the debate the mover of the motion may make a concluding speech, known as a “right of reply”. If an amendment is carried, the mover of the amendment shall hold the right of reply to any subsequent amendments and, if no further amendments are carried, at the conclusion of the debate on the substantive motion.

The Mayor will then ask councillors to vote on the motion (and any amendments).

IMPLICATIONS OF THE CONSTITUTION

The constitution allocates responsibility for particular functions to council assembly, including approving the budget and policy framework, and allocates to the cabinet responsibility for developing and implementing the budget and policy framework and overseeing the running of council services on a day-to-day basis. Therefore, any matters that are reserved to the cabinet (i.e. housing, social services, regeneration, environment, education etc.) cannot be decided upon by council assembly without prior reference to the cabinet. While it would be in order for council assembly to discuss an issue, consideration of any of the following should be referred to the cabinet:

- to change or develop a new or existing policy
- to instruct officers to implement new procedures
- to allocate resources.

Note: In accordance with council assembly procedure rule 2.10 (7) & (8) (prioritisation and rotation by the political groups) the order in which motions appear in the agenda may not necessarily be the order in which they are considered at the meeting.

¹ Council assembly procedure rule 1.14 (9)

7. MOTION FROM COUNCILLOR MICHAEL SITU (Seconded by Councillor Kath Whittam)

Transport for London funding

1. This Council Assembly is appalled by the Government's lack of concern for the future funding of London's transport system. With less than three weeks to go before the emergency deal with Transport for London (TfL) expires on 11 December 2021, there is still no certainty on long-term funding.
2. Council assembly believes that:
 - a. This continued uncertainty poses a grave threat to Londoners' jobs, livelihoods and health; the delivery of new homes; and efforts to address the climate emergency. Not only is the capital struggling to emerge from the Covid-19 pandemic both socially and economically but TfL itself has lost valuable traveller revenue which undercuts its business model.
 - b. The alternative to guaranteed funding would be drastic cuts in public transport services, such as:
 - i. An 18% cut in bus services leading to a withdrawal of 100 routes and less frequent services on 200 more;
 - ii. A 9% cut in underground services – resulting in reduced maintenance and the scrapping of the Bakerloo Line extension;
 - iii. Stopping the introduction of new electric buses;
 - iv. Cutting funding to local road improvements – including no more cycle lanes and 20mph zones, and the closure of Rotherhithe Tunnel;
 - v. And a consequent increase in bus and tube fares.
 - c. The effect of these cuts would cause widespread disruption and gridlock across the capital, unfairly punishing millions of Londoners, and would put both London's and the national economic recovery at risk. Without urgent Government investment to plug a £1.9 billion funding gap there will be a resultant 'managed decline' in services creating a 'vicious circle' of under-investment and service cuts resulting in an infrequent and unreliable transport system.
3. London's public transport system desperately needs a proper funding settlement from the Government. It is vital to the national recovery from Covid-19, and it is vital to creating a sustainable, green future. London's commuters and key workers deserve a world-class public transport system - not drastic cuts and fare hikes.

4. This Council Assembly therefore calls upon the Leader and the Cabinet to liaise with the Mayor for London, the GLA and London Councils to lobby the Government to guarantee the future funding settlement for TfL.

Note: If the motion is agreed, any proposals will be submitted to the cabinet for consideration.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Member Motions	Constitutional Team 160 Tooley Street London SE1 2QH	Constitutional Team Constitutional.Team@southwark.gov.uk

AUDIT TRAIL

Lead Officer	Chidilim Agada, Head of Constitutional Services
Report Author	Virginia Wynn-Jones, Principal Constitutional Officer
Version	Final
Dated	22 November 2021

AMENDMENTS

ITEM 3.2: THEMED DEBATE – Climate Justice: A Green Future for All

(see pages 19-23 of the main agenda)

AMENDMENT A

Moved: Councillor Adele Morris

Delete paragraph 2b and replace with:

- That Southwark Labour took two and half years to publish its climate strategy and action plan, which is contrary to the very nature of the climate emergency we declared in 2019.

Delete paragraph 2c and replace with:

- That when the council finally published the climate strategy, the Southwark Liberal Democrat Group and environmental campaigners slammed it for having no specific targets or clear timelines. Members of 18 community groups in Southwark were concerned enough to ask the Cabinet to reject and rewrite the documents.

Delete paragraph 2d and replace with:

- That Liberal Democrats have pushed the council to change pension fund investments to choices that are more ethical. However, according to Fossil Free Southwark, the council doubled its direct investment in fossil fuel companies two days after it said it would divest from them.
- That Southwark Labour pledged in its 2018 manifesto that it would divest its investments from fossil fuels.
- That in September 2020 Southwark Council purchased five years' worth of fossil fuel gas across our estates.
- That the council only delivered 55 of the promised 100 cycle hangars in the 2020-21 financial year despite there being 8,000 people on our waiting list in July. If the borough builds the 500 hangars it intends to by March 2022, this will only provide space for around 3,000 bikes in Southwark.
- That Southwark Labour's installation of 260 electric car-charging points does not come close to meeting over 2,000 requests across the borough.
- That Labour has failed to retain enough development sites to build on, and is instead using more and more green spaces on our estates for much needed council housing.
- That when the Liberal Democrats took control of Southwark Council from Labour they boosted recycling rates from 4% to 25%.

Insert after paragraph 2f:

- That Southwark Liberal Democrats first proposed a Citizens' Assembly in February 2020, which was rejected by Labour at the time.

Delete paragraph 2h and replace with:

- That the Labour London Mayor paused the Rotherhithe to Canary Wharf bridge and scrapped the hydrogen-powered RV1 bus. He is, instead, building the Silvertown Tunnel under the Thames between Newham and Greenwich. The £2bn, four-lane tunnel will cause even further damage to the environment in two boroughs that have high deprivation levels.
- That the integral Bakerloo line extension to Old Kent Road has also now stalled. Southwark Council has been unable to offer supplementary travel while we wait for what is a vital line extension. In the 2020-21 financial year, it installed less than half its target for car charging points in Old Kent Road. It also missed its own targets when it came to delivering segregated cycle lanes, walking and traffic free routes in the area too.
- That Labour broke its 2018 manifesto pledges regarding the Rotherhithe Bridge and the RV1. It did so in spite of having a Labour London Mayor.

Insert after paragraph 2h:

- That Liberal Democrats have been fighting nationally for the Conservatives to give more power and funding to local government to act on climate change. Councillor Pippa Heylings, who represented the LGA Liberal Democrats at COP26, sent a letter to the prime minister regarding this. The letter, signed by hundreds of Liberal Democrat councillors, called for more devolution and resources for councils to help save the environment.
- That Liberal Democrat councils across the country are leading the way in climate action. Four of the top five councils across England for reusing, recycling and composting are under Liberal Democrat control.
- That COP26 reminded us that emissions are following a dangerous trajectory and that there is a lack of time to change that. The conference underscored that we cannot expect others to take action and that we all have to do more to make a difference. This includes Southwark Council and its councillors.

Insert after paragraph 4e:

- Ensure all new housing on council land is at least low carbon by design, such as those built to the Passivhaus standard. Push developers harder to follow suit instead of simply making up for carbon emissions by paying into the offset fund.
- Deliver 25km of new cycle lanes by 2025. Promote cargo bike sharing, offer free subscriptions for residents to use council-built cycle hangars and provide free micro-chipping services for bicycles.
- Plant over 100,000 trees by 2025. Use full powers available to protect mature trees.

- Extend bike-hire schemes, so that they provide consistent coverage across the borough.
- Introduce a workplace-parking levy to fund sustainable transport. Decrease the quantity of public car parking spaces available, excluding those needed for specialised reasons such as for blue badge use, by 5% a year.
- Expand catering options provided by Southwark in order to establish, where possible, regular and more frequent plant-based offerings.
- Improve surface water management in the borough by further promoting Sustainable Drainage Systems (SuDS). This could involve multiple interventions such as using more natural surfaces in public outdoor spaces, better management of drains, identifying areas of high risk and exploring mitigation measures.
- Recognise the value of our green spaces by formally protecting them and enhancing them. Review the site-selection criteria for council-led developments and conduct an audit of all green spaces.
- Fully divest its pension fund from direct or indirect investments in fossil fuels by 2025. Increase the fund's allocation into clean energy organisations.
- Restructure the environment scrutiny commission to allow more opportunity to inspect council policy thoroughly.
- Pledge support to the Climate and Ecological Emergency Bill.
- Declare a climate and ecological emergency, as many other authorities have done, in order to recognise the value in biodiversity that urban boroughs can play in wildlife corridors.

and renumber all paragraphs and sub-paragraphs accordingly.

ITEM 5.2.1: MEMBERS' MOTIONS - A ROADMAP FOR CLEAN STREETS FOR SOUTHWARK (see pages 31-33 of the main agenda)

AMENDMENT B

Moved: Councillor Richard Livingstone

Seconded: Councillor Leanne Werner

Delete 2 a) to 2 h) and **replace** with:

- a) Since 2010, the Labour administration has turned around a falling recycling rate, cleaned our streets and maintained a high rate of collection. The last set of formally published results were for 2019/20 when we achieved a 35.14% recycling rate. The recycling rate achieved was the best of the 13 inner London councils.
- b) Since Labour took control of the council, Southwark has had ambitious recycling targets and the council's recycling rates are a huge improvement on the pitiful Liberal Democrat/Conservative record from pre-2010, when the council had the sixth worst recycling rate in the country.
- c) The council's waste management team has taken significant steps to tackle fly tipping in the borough, including the setting up of a new fly tipping task force. Between April and September 2021, 98.6% of fly tipping incidents were cleared within 24 hours of reporting to the council's waste management team.
- d) During the Covid-19 pandemic, there was significant staff absence from the waste management team, as staff were either unwell or isolating. Despite these significant challenges, and more latterly the impact of the HGV driver shortage, the full range of waste collection services have continued to be deployed throughout. The waste collections teams have worked hard under unprecedented conditions to ensure the mainstay of the collection services were kept operational.
- e) The waste management team has now recovered to its pre-pandemic level of performance and is delivering higher overall performance, with missed collections now at below 50 per 100,000, which is on target.
- f) Councillors across the borough are supporting fantastic initiatives to reduce litter on our streets and in our parks, including by working with organisations such as Plastic Free East Dulwich and Plastic Free Peckham and via the Empowering Communities Programme.

Delete 3 a) – 3j) and replace with:

- a) To continue to be ambitious for recycling in Southwark and maintain our place as one of the highest recycling rates in inner London
- b) When the new Environment bill becomes law, to utilise the new powers to further maximise the recycling rate.

- c) To investigate the use of new technology to improve waste collection and recycling rates, including recycling of food waste.
- d) To investigate new means of creatively reducing, collecting and disposing of food and garden waste including incentivising, supporting and encouraging an increase in home composting by residents across the borough.
- e) To improve accessibility and ease of use of Southwark's reuse and recycling centre in order to make disposing of waste easier, specifically by making such adjustments with the purpose of making the centre more accessible for residents who are digitally excluded and those who do not have access to a car.
- f) To implement the plan to improve bin collection rates, including improvements to IT reporting systems, so residents are able to easily report missed bin collections, and more effective monitoring of problem areas to prevent repeat missed bin collections.

ITEM 5.2.3: MEMBERS' MOTIONS – REFUSING UNSAFE BUILDING DEVELOPERS
(see pages 36-37 of the main agenda)

AMENDMENT C

Moved: Councillor Eleanor Kerslake

Seconded: Councillor James Coldwell

Delete points 2 and 3 and **replace** with:

2. Council Assembly acknowledges that:
 - a) The council has been lobbying for building safety reforms and an end to the cladding scandal for a number of years, including lobbying for increased funding for retrofitting social housing to comply with fire and building safety legislation in the 2021 Spending Review.
 - b) The council is the largest landlord of high rise blocks in England with 170 residential buildings of 18m or higher. The safety of our residents is our absolute priority and a Building Safety programme is being implemented with a learning and discovery pilot taking place at Andoversford Court in Peckham.
 - c) The council is working closely with the Department for Levelling Up, Housing and Communities and the London Fire Brigade to ensure that private landlords remove aluminium composite material (ACM) cladding from their blocks. We are also using our powers to serve enforcement notices on building owners where remediation actions are not taken.
 - d) The council have been working closely with the Salmon Youth Centre in Bermondsey, supporting them in their successful application to the Building Safety Fund to remove cladding and acknowledges the support of the Leader of the Council in contacting the Secretary of State on their behalf.
3. Council Assembly also acknowledges that:
 - a) Southwark, like the rest of London, is facing a housing crisis, with 16,000 households in the borough on our waiting list, including 3,200 who are homeless and living in temporary accommodation.
 - b) We are reliant on the social housing sector and housing associations to deliver the homes our residents need.
 - c) Whilst action is needed urgently on building safety, it is wrong to pit the interests of people who are in urgent need of new homes against the needs of leaseholders who are facing unfair costs of building safety work. Both of these groups need solutions which can ultimately, only be provided by central government, including greater funding.
4. Council Assembly therefore resolves to:

- a) Continue to work with London Councils and the GLA to put pressure on government to do more to protect leaseholders, to ensure that they do not bear the cost of the building safety works and to provide funding to ensure that remediation works can be completed as soon as possible.
- b) Actively engage with our local MPs to push for amendments to the Building Safety Bill to protect leaseholders from additional costs and to establish a new public works agency to oversee cladding remediation.
- c) Continue to support leaseholders in Southwark who are affected by the building safety crisis, including carrying out enforcement of landlords not complying with the removal of cladding.

ITEM 5.2.4: MEMBERS' MOTIONS – YOUTH DEMOCRACY (see pages 37-38 of the main agenda)

AMENDMENT D

Moved: Councillor Graham Neale

Seconded: Councillor William Hougbo

Insert after paragraph 2b:

- The Liberal Democrats have supported lowering the voting age for decades. The policy featured in the national party's manifesto in 2001. Lowering the voting age to 16 is likely to increase youth turnout at elections.

and renumber all paragraphs and sub-paragraphs accordingly.

ITEM 5.2.6: MEMBERS' MOTIONS – UNESCO World Heritage Status for Borough, Bankside and the Wider Area (see pages 38-40 of the main agenda)

AMENDMENT E

Moved: Councillor Peter Babudu

Seconded: Councillor Radha Burgess

Title: Delete 'UNESCO World Heritage Status' and **replace** with 'Support'

Delete 2 b) – 2 f), and **replace with:**

- b) There is a need to continue to support the area and its businesses recover from the pandemic. Continuing to promote the area's heritage and associated tourism will play a part in any such revival.
- c) Throughout the Covid-19 pandemic the council has provided a large amount of support for business across the borough. In Borough and Bankside, 428 business were supported to the value of £3.64 million.
- d) We must continue to protect and celebrate its historic cultural heritage.
- e) There are a number of heritage protections in place for Bankside. In addition to the listed buildings and scheduled Monuments, we also have the Borough High Street Conservation Area and the Thames Policy Area.
- f) Southwark Council's Culture and Events team has directly invested over £13.3million in our cultural and heritage offer since 2010, in addition the sector has received funding from several non-culture specific grant programmes.
- g) The council has been able to open the Southwark Heritage Centre and Walworth Library at a time that other local authorities are reducing their commitment to funding heritage projects.
- h) Southwark Council takes its role as the custodian of the historic environment very seriously. Southwark has stated its vision is to preserve, conserve, celebrate and enhance Southwark's unique, but also fragile and irreplaceable historic environment. The Heritage Supplementary Planning Document (SPD) plays a vital part in designing a heritage strategy for Southwark that identifies what people value about their heritage and how it plays an active role in community life. The council welcomes proposals from the local community for locally listed buildings, in line with the criteria set out in the Heritage SPD.
- i) Southwark is a rich ecological resource with its parks and open spaces home to various species of birds, fish, mammals, wildflowers and invertebrates. The New Southwark Plan introduces 21 new Sites of Importance for Nature Conservation (SINCs) to protect the future ecological diversity of Southwark.
- j) The council has supported cultural institutions within that area including bringing the Africa centre to Southwark, which the council has given

assistance in growing the centre from their HQ building to include arches on the Low Line; supporting the Central School of Ballet; and are collaborating with community groups to deliver a new permanent LGBTQ+ centre at Bankside.

Delete point 3a) and b) and **replace with**:

- a) Launch and deliver a cultural recovery plan ensuring that Southwark continues to be a borough for cultural excellence; collect, conserve and celebrate our local history for future generations and enable all of our diverse communities to have access to cultural opportunities while protecting, preserving and growing our cultural venues, spaces and provision.
- b) Continue to support business and cultural institutions in Borough and Bankside and across the whole of Southwark. The council must continue to champion the role heritage plays in Southwark's cultural life while reaffirming that it is the basis of Southwark's distinct character and allure.
- c) Continue to acknowledge the great benefit in the many diverse voices through musical, literary and artistic creative events that are delivered through cultural groups, open spaces, libraries, heritage centres, museums, theatres, galleries and venues across Southwark.
- d) Continue the Council's work in supporting heritage and culture with the understanding that history, and how people interpret the value of historic places, looks very different depending upon who you are and where you are looking.
- e) Continue to amplify the many different voices that contribute to making Southwark so special, including social, communal, cultural, economic, spiritual, political, activist, artistic, and literary experiences and these reflect personal matters of belief, gender, sexuality, race, ethnicity, age, mobility. All have equally important histories that must be preserved, recorded and protected.

ITEM 5.2.7: MEMBERS' MOTIONS – Transport for London Funding (see pages 1-3 of supplemental agenda 2)

AMENDMENT F

Moved: Councillor Dan Whitehead

Seconded: Councillor Nick Johnson

Insert after section 2:

3. Council assembly notes that:
- a) The Labour London Mayor's decision to scrap the hydrogen-powered RV1 bus and to pause the Rotherhithe to Canary Wharf Bridge predate the specific funding issues mentioned in this motion.
 - b) The same mayor is building the £2bn, four-lane Silvertown Tunnel under the Thames. Experts argue that this tunnel will only increase car traffic and will damage the environment around it.
 - c) The Silvertown Tunnel will connect two boroughs, Newham and Greenwich, which have high poverty levels. Pollution often affects communities facing large inequality issues.
 - d) Southwark Labour missed 2020-21 financial year targets on delivering cycle hangars in the borough and car charging points in Old Kent Road. It also failed to install the amount of segregated cycle lanes, walking and traffic-free routes it promised for Old Kent Road.
 - e) Labour's installation of cycle hangars and electric car charging points is far off meeting the Southwark waiting lists or requests for both, which number in the thousands.
 - f) The London cycle hire scheme in Southwark has been inadequate in parts of the borough for years.
 - g) Many Southwark Council projects, such as the Old Kent Road area action plan and the Canada Water masterplan, depended on the integral Bakerloo line extension. The council's 2019 Movement Plan set targets for a Rotherhithe to Canary Wharf Bridge by 2025 and the Bakerloo line extension by 2030. Neither seem likely to be delivered by those deadlines.

Delete section 4 and **replace** with:

5. Council assembly calls on cabinet to:
- a) Liaise with the Mayor for London, the GLA and London Councils to lobby the Government to guarantee the future funding settlement for TfL.

- b) Publically demand again, on behalf of both parties, that the Labour Mayor of London stop the Silvertown Tunnel and invest that money in alternative, environmentally-friendly transport such as: the Rotherhithe to Canary Wharf Bridge and the Bakerloo line extension to Old Kent Road.

and renumber all paragraphs and sub-paragraphs accordingly.

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Virginia Wynn-Jones Tel: 020 7525 7055

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<p>Councillors (1 each) Councillor Jasmine Ali Councillor Radha Burgess Councillor Sunil Chopra Councillor Nick Dolezal Councillor Tom Flynn Councillor Renata Hamvas Councillor Lorraine Lauder Councillor Maria Linfoth-Hall Councillor Eliza Mann Councillor Darren Merrill Councillor David Noakes Councillor Damian O'Brien Councillor Leo Pollak Councillor Sandra Rhule Councillor Martin Seaton Councillor Andy Simmons Councillor Cleo Soanes Councillor Kath Whittam</p> <p>Electronic Versions (No hard copy) All other councillors</p>	<p>18</p>	<p>Press</p> <p>Southwark News South London Press</p> <p>Group Offices</p> <p>Ellie Mitchell, Labour Group Office Pavle Popovic, Liberal Democrat Group Office</p> <p>Officers</p> <p>Eleanor Kelly Duncan Whitfield Doreen Forrester-Brown Chidilim Agada Caroline Bruce David Quirke-Thornton Michael Scorer Sangeeta Leahy</p> <p>Constitutional Team</p> <p>(Copies to Virginia Wynn-Jones, 2nd Floor, Hub 2, Tooley Street)</p> <p>Others</p> <p>Matt Dean, Grant Thornton Ground floor audit office, Tooley Street</p> <p>Total:</p> <p>Last updated: May 2021</p>	<p>by email by email</p> <p>by email by email</p> <p>by email by email by email by email by email by email</p> <p>by email</p> <p>by email</p> <p>18</p>