

Health and Wellbeing Board

Thursday 23 September 2021

9.30 am

This will be a virtual meeting. A meeting link will be circulated in advance.

Supplemental Agenda

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12.	JOINT STRATEGIC NEEDS ASSESSMENT	1 - 20

Contact

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Date: 17 September 2021

Item No.	Classification: Open	Date: 23 September 2021	Decision Taker: Health & Wellbeing Board
Report title:		JSNA Programme Update	
Ward(s) or groups affected:		All Southwark wards and population groups	
From:		Sangeeta Leahy Director of Public Health - Southwark Council	

RECOMMENDATION(S)

1. The board note the findings of the JSNA projects completed in the last year
2. The board receive and agree a JSNA work programme early in 2022 for the financial year ahead.

BACKGROUND INFORMATION

3. Joint Strategic Needs Assessment (JSNA) is a process designed to inform and underpin the Joint Health and Wellbeing Strategy (JHWS) by identifying areas of unmet need, both now and into the future. It is a statutory requirement for Local Authorities and their partners (under both the Health and Social Care Act 2012 and the Local Government and Public Involvement in Health Act 2007 s116 and s116A).
4. Local areas are free to undertake JSNAs in a way best suited to their local circumstances. There is no template or format that must be used and no mandatory data to be included.
5. In Southwark, prior to the COVID-19 pandemic we had an annual work programme for the JSNA that aligned to four themes, ensuring it covered the breadth of issues affecting health and wellbeing:
 - Domain 1 - population groups
 - Domain 2 - behaviours and risk factors
 - Domain 3 - wider determinants of health
 - Domain 4 - health conditions and healthcare
6. This report has two main objectives:
 - To update the board on work undertaken as part of the JSNA programme during the last year.
 - To outline next steps for the JSNA.

KEY ISSUES FOR CONSIDERATION

7. The COVID-19 pandemic has necessitated a shift in focus from the usual annual JSNA work programme. Over the last year the main priority has been to assess the health, social and economic impacts of the pandemic in both the short and longer term. Specific attention has been given to assess how the pandemic has affected inequalities in the borough.
8. A suite of COVID-19 impact assessments have been developed by the Public Health division in close partnership with partners across the council, NHS and community & voluntary sector.
9. A key element of the impact assessments has also involved engaging with local residents to understand their lived experience of the pandemic and the effect it has had on their lives.
10. The COVID-19 impact assessments have highlighted the significant and on-going affect of the pandemic, and how this has exacerbated pre-existing inequalities, particularly among those from Black, Asian and ethnic minority backgrounds, low-income households, those who are disabled and those with complex health conditions.
11. The impact assessments are being used by partners across the health and care system to inform their understanding of the pandemic, along with priorities and plans for the future. A key use of the impact assessments will be to inform the refresh of the Joint Health & Wellbeing Strategy and how we collectively tackle inequalities in the borough.
12. In addition to the focus on COVID-19, a limited number of needs assessments have also been undertaken.
13. A substance misuse needs assessment is being finalised and will inform the recommissioning of community service provision.
14. Another needs assessment has focused on severe and multiple disadvantage. This has resulted in a series of policy and practice recommendations focused around data and digital, service delivery, commissioning and embedding lived experience.
15. Looking ahead, our aim is to engage with partners across the council, NHS (including ICS) and community & voluntary sector in the coming months to identify priority JSNA projects for the future. It is recommended a draft work programme is brought to the board early in the new year for consideration and approval.

Policy framework implications

16. The JSNA process should underpin the development of the Joint Health & Wellbeing Strategy of the Health & Wellbeing Board and other local plans and policies designed to improve health and wellbeing in the borough.

17. The JSNA should inform plans of borough the Council and NHS partners, including the emerging South East London Integrated Care System.

Community, equalities (including socio-economic) and health impacts

Community impact statement

18. Lead authors for each JSNA project included within the future programme are encouraged to engage with partners, community and voluntary organisations, and residents in the development of their reports.

Equalities (including socio-economic) impact statement

19. A key component to the JSNA programme is to develop our understanding of health inequalities in the borough. All JSNA reports consider how different population groups and communities are affected by the issue being considered. This includes the protected characteristics outlined in the Equality Act 2010, along with other factors such as socio-economic status.

Health impact statement

20. The JSNA programme is designed to consider the direct and indirect influences on health and wellbeing in the borough i.e. health and its wider determinants.

Climate change implications

21. The JSNA programme will include work assessing the wider determinants of health, including environmental impacts e.g. air quality.

Resource implications

22. The JSNA is undertaken in-house and led by the Public Health division on behalf of the Health & Wellbeing Board. While the majority of the resource for producing the JSNA will come from within Public Health, co-production is an important aspect to the development of JSNA projects. There is an expectation that partners will play an active role in the development of projects within their area of expertise. Through this co-production process the JSNA can better reflect the local picture and ensure recommendations for future action have the support of all partners.

Legal implications

23. Local authorities and clinical commissioning groups (CCGs) have equal and joint duties to prepare the Joint Strategic Needs Assessment, through the Health & Wellbeing Board, outlined in the Health and Social Care Act 2012.

Financial implications

24. There are no financial implications. The JSNA programme delivered in-house, led by the Public Health division with contributions from partners.

Consultation

25. The JSNA work programme will be developed following the engagement of key partners across Southwark Council, NHS and other partners. Lead authors for each project included within the programme are encouraged to engage with partners and residents in the development of their reports.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Director of Law and Governance

26. None sought.

Strategic Director of Finance and Governance

27. None sought.

Other officers

28. None sought.

REASONS FOR LATENESS

29. The report was unavailable at initial circulation of meeting papers due to annual leave of the report author.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
JSNA Programme Update	Public Health Division, Environment & Leisure.	Chris Williamson 02075251774

APPENDICES

No.	Title
Appendix 1	JSNA Programme Update 2021

AUDIT TRAIL

Lead Officer	Sangeeta Leahy	
Report Author	Chris Williamson	
Version	1.0	
Dated	17 September 2021	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Director of Law and Governance	No	No
Strategic Director of Finance and Governance	No	No
List other officers here		
Cabinet Member	No	No
Date final report sent to Constitutional Team / Scrutiny Team	17 September 2021	

JSNA Programme Update

Southwark's Joint Strategic Needs Assessment

Knowledge & Intelligence

Southwark Public Health Division

September 2021

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GATEWAY INFORMATION

Report title:	JSNA Programme Update
Status:	Public
Prepared by:	C Williamson
Contributors:	
Approved by:	S Leahy
Suggested citation:	JSNA Programme Update. Southwark's Joint Strategic Needs Assessment. Southwark Council: London. 2021.
Contact details:	publichealth@southwark.gov.uk
Date of publication:	September 2021

The JSNA is an ongoing process that underpins the local plans and policies to improve health

BACKGROUND

The Joint Strategic Needs Assessment (JSNA) is the ongoing process through which we seek to identify the current and future health and wellbeing needs of our local population. The JSNA informs and underpins the Joint Health and Wellbeing Strategy and other local plans that seek to improve the health of our residents.

- Local Authorities and Clinical Commissioning Groups (CCGs) have an **equal and joint statutory duty** to prepare the JSNA through the Health & Wellbeing Board (under both the Health and Social Care Act 2012 and the Local Government and Public Involvement in Health Act 2007 s116 and s116A).
- Local areas are free to undertake JSNAs in a way best suited to their local circumstances – there is no format that must be used and no mandatory dataset.
- In Southwark, the annual work programme for the JSNA is aligned to four themes to ensure it covers the breadth of issues affecting health and wellbeing:
 - Domain 1 - population groups
 - Domain 2 - behaviours and risk factors
 - Domain 3 - wider determinants of health
 - Domain 4 - health conditions and healthcare
- Southwark's JSNA is accessible via: www.southwark.gov.uk/jsna

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This report provides an update on progress and impact of the Southwark JSNA programme

BACKGROUND

This report provides an update on progress against the JSNA work programme and how the work has been used to inform local decision making. Specifically the report:

1. Summarises the status of projects that form part of the JSNA work programme.
2. Provides case studies of how projects have been used to inform local decision making, from a policy or commissioning perspective.
3. Outlines future areas of focus and development for the programme.

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Background

Section 1: JSNA Programme Update

Section 2: Use and Impact of the JSNA

Section 3: Developing the 2019-20 JSNA Programme

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JSNA reports and related materials are accessible via the Southwark Council website

SECTION 1: JSNA PROGRAMME UPDATE

Our JSNA reports are published via the Council website: southwark.gov.uk/jsna . Related materials published by external organisations are also available e.g.: NHS Rightcare and Public Health England.

The screenshot displays the Southwark Council website interface. At the top, there is a dark teal header with the Southwark Council logo on the left, a search bar, a postcode search bar, a 'Sign in' link, and an 'All services' menu. A 'Show accessibility options' link is in the top right corner. Below the header is a breadcrumb trail: Home / Health and wellbeing / Public health / Health and wellbeing in Southwark (JSNA). The main content area is titled 'Health and wellbeing in Southwark (JSNA)' with a sub-heading 'Joint Strategic Needs Assessment'. A 'Listen' button is visible on the right. Under the heading 'In this section', there are seven teal buttons arranged in three rows: 'Southwark profile', 'Population groups and communities', 'Ward profiles', 'Lifestyle risk factors', 'Health conditions and health care', 'Wider determinants of health', and 'Annual Public Health report'.

The JSNA programme has been limited during the pandemic, focusing on assessing the impact of COVID-19

SECTION 1: JSNA PROGRAMME UPDATE

Population groups	Health conditions & healthcare	Wider determinants of health	Behaviours and risk factors
Demography Factsheet	CVD Prevention HNA	Air Quality HNA	Active Travel HNA
Protected Characteristics Factsheet	Long-term Condition Factsheet	Housing Quality HNA	Alcohol HNA
School-age Children HNA	Mental Health HNA	FGM Factsheet	Cumulative Impact Zones HNA
Children with SEND HNA	Bowel Cancer Screening HNA	Health-related worklessness	Drug-Related Deaths Factsheet
Learning Disabilities HNA	Suicide Factsheet	Food Insecurity HNA	Healthy Weight HNA
Rough Sleepers HNA	Pharmaceutical Needs Assessment	Youth Violence HNA	Oral Health of CYP HNA
Early Years HNA	Immunisations HNA		Emotional health and wellbeing of CYP HNA
Multi-Ward Profiles	Cervical Cancer screening HNA		Club drugs HNA
Carers HNA	Winter Pressures Factsheet		Sexual Health HNA
Multiple Disadvantage HNA	Breast Cancer screening HNA		Smoking HNA
	Child Death HNA		Substance Misuse HNA
	COVID-19 Impact Assessments		

Project Status:

Latest projects	Completed
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Section 1: JSNA Programme Update

Section 2: Use and Impact of the JSNA

Section 3: Developing the 2019-20 JSNA Programme

Project leads are asked to review the findings and impact of their needs assessment

SECTION 2: USING THE JSNA TO INFORM DECISIONS

Our JSNA projects are designed to inform decision making by colleagues across the health and care system. Wherever possible they are linked to the development of policy or commissioning intentions.

On completion of a needs assessment, project leads are asked to reflect on a number of areas:

- Aims and objectives of the original project
- Key findings
- Use and impact of the needs assessment since publication
- Reflections and lessons learnt

This section of the report presents a summary of projects that have been recently undertaken, specifically:

- COVID-19 Rapid Impact Assessments
- Substance Misuse Needs Assessments
- Severe & Multiple Disadvantage Needs Assessment

The focus of the JSNA recently has been to understand the health, social and economic impact of COVID-19

SECTION 2: USING THE JSNA TO INFORM DECISIONS

Assessing the impact of the pandemic has been our main priority in the last year, with a particular emphasis on identifying inequalities in impacts.

Key findings

- People from Black, Asian and ethnic minority backgrounds, low-income households, disabled and shielding have experienced multiple disadvantages as a result of COVID-19.
- Local survey data shows over a third of residents experienced a reduction in household income as a result of the pandemic in summer 2020, and that those of Mixed/ Other ethnicity and aged 25-29 were most likely to be on furlough.
- The impacts on wellbeing were most significantly felt by those who had received shielding guidance or had medical conditions which increased vulnerability to COVID-19.
- More than 4 in 10 parents thought homeschooling negatively impacted the wellbeing of their children.

Use and impact of the project

The impact assessments are being used by partners across the health and care system to inform their understanding of the pandemic, along with priorities and plans for the future. Audiences have included:

- Outbreak Prevention & Control Executive
- COVID-19 Communication & Engagement Group
- Partnership Southwark – Start Well workstream
- Partnership Southwark – Care Well workstream
- Environment & Leisure Management Team
- Housing & Social Care Partnership Board
- Health & Wellbeing Board

The impact assessments will underpin the development of a refreshed Joint Health & Wellbeing Strategy and efforts to tackle inequalities that have been exacerbated by the pandemic.

A needs assessment has been conducted on substance misuse to inform service recommissioning

SECTION 2: USING THE JSNA TO INFORM DECISIONS

A JSNA report focusing on adult substance misuse in Southwark was finalised in autumn 2021.

Key findings

- The number of people treated for drug and alcohol use in Southwark has declined by a quarter in the past decade – the decline was highest for people on opiate treatment
- The majority of those in services in Southwark are male, white and aged between 45 and 64, however findings suggest a significant level of unmet need in other cohorts
- Southwark has an ageing cohort of alcohol and opiate-based substances users who are engaged in treatment, while younger users are turning to new psychoactive substances
- Substance misuse is strongly associated with deprivation, unemployment and housing need
- Only a third of service users complete their treatment journey and more than half drop out
- Consistent with previous findings, those on opiate treatment have consistently had the lowest rates of successful treatment

A case-mix audit identified 3 distinct population cohorts in Southwark, which provides a good basis for the consideration of future treatment needs and approaches:

- Problematic unhealthy/depressed heroin and crack misusers, using Class A drugs illicitly (46%)
- Older, but well heroin and crack misusers, using illicitly (24%)
- New to treatment, mainly alcohol misusers (24%)

Use and impact of the project

The report will be used to inform the upcoming re-commissioning of the adult community drug and alcohol treatment services Tier 3. It also explores the impact of the COVID-19 pandemic on access and delivery of substance misuse services in Southwark.

A third JSNA project has focused on severe and multiple disadvantage

SECTION 2: USING THE JSNA TO INFORM DECISIONS

A JSNA report focusing on multiple disadvantage in Southwark was used to inform a funding bid for the national Changing Futures programme.

Key findings

- A rapid assessment of case data from local agencies highlighted significant numbers of people experiencing multiple disadvantage
- Over 90% of clients in Southwark's supported hostels had 3+ needs, along with 75% of young people transitioning to adult services from the Youth Offending Team (approx. 50 people annum)
- Service users in Southwark report mental ill health as the most common area of disadvantage (90%), followed by substance use (72%), history of offending (64%) and homelessness (36%).
- There is a high incidence of multiple disadvantage and complex needs amongst care leavers in Southwark
- There is a lack of accurate local data on the number of people facing multiple disadvantage – more work is required to link up data across services to support targeted intervention.
- Joined up commissioning is key to deliver better outcomes for people facing multiple disadvantage.
- Multi-agency case management mechanisms and forums are important to improve access to services locally.

Use and impact of the project

The report was underpinned by extensive consultation with stakeholders and communities to identify key gaps in services, commissioning and systems. The JSNA findings were used to inform a bid to the national Changing Futures programme, being led by DHSC, and have also resulted in a series of policy and practice recommendations focused around data and digital, service delivery, commissioning and embedding lived experience.

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Section 1: JSNA programme update

Section 2: Use and impact of the JSNA

Section 3: Future JSNA work programme

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Public Health will be engaging with partners over the coming months to identify future JSNA projects

SECTION 3: FUTURE JSNA PROGRAMME

During the coming months Public Health will be engaging with a range of partners to understand where the JSNA programme can support their work, including:

- Council Directors
- Partnership Southwark
- South East London CCG & ICS
- Partnership Commissioning Team
- Public Health Programme Leads

Projects will be prioritised for inclusion in the annual work programme based on a number of criteria:

- Will the project underpin or support the commissioning of a local service?
- Will the project underpin or support the development of a local policy or strategy?
- Is there a lack of understanding that needs to be addressed in the short-term?
- The balance of the work programme across the four domains of the JSNA, and across partners.

A draft work programme will be brought to the board for discussion and approval early in the new year.

Find out more at
southwark.gov.uk/JSNA

Knowledge & Intelligence Section
Southwark Public Health Division

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