

Item No.	Classification: Open	Date: 20 th May 2003	MEETING NAME Executive
Report title:		The Cleaner, Greener, Safer Capital Programme	
Ward(s) or groups affected:		All	
From:		Strategic Director of Environment and Leisure (Head of Social Inclusion)	

RECOMMENDATION(S)

1. That the objectives and criteria for the Cleaner, Greener, Safer Capital Programme as set out in Appendix B be approved.
2. That capital resource allocations be made to Community Councils as set out in Appendix D for expenditure only within their own Community Council boundaries.
3. That £1m be allocated to lighting schemes and Community Councils be recommended to identify schemes on the basis set out in paragraphs 20 to 24.
4. That schemes identified by the All Party Advisory Panel be recommended for consideration by Community Councils in order to encourage an early start to the programme.
5. That £750k be allocated to Community Councils for expenditure in the Phase 1 Targeted Priority Neighbourhoods as set out in paragraph 26.
6. That Community Councils be recommended not to invest in Rail Track or CCTV schemes for the reasons set out in paragraphs 16 and 17.
7. That Community Councils be recommended to start preparing schemes for future years' programmes as set out in paragraph 28.

BACKGROUND INFORMATION

8. At its meeting on 24th February 2003, Council Assembly allocated £3.9m of capital resources to the Environmental Improvement and Community Safety capital programmes. These two programmes have now been merged and are to be known as the Cleaner, Greener, Safer (CGS) Capital Programme.
9. At an earlier meeting, the Executive considered the role of Community Councils in relation to the CGS programme
10. This report makes recommendations on the expenditure of £3.9m in the current financial year and on preparations for expenditure in future years.

KEY ISSUES FOR CONSIDERATION

Policy implications

11. The Council's five strategic objectives include:
 - a. Cutting Crime and the fear of crime
 - b. Creating a Clean, Green Borough
12. The Executive has also resolved that some decision-making around environmental improvement and community safety capital spend should be devolved to the 8 new Community Councils.
13. At the same time as constituting a borough-wide resource for all Community Councils, the programme should address the areas of highest need. In broad terms this need is identified in the Neighbourhood Renewal Strategy and its focus on priority neighbourhoods.
14. Capital projects by their nature, can entail long lead in times. It is therefore important, if a substantial part of the £3.9m is to be spent in the current financial year, that decisions on expenditure are taken as early as possible. It will be important to include elements of spend which can be committed at an early date to facilitate this.
15. The objectives and criteria under which the CGS programme is to operate are set out at Appendix B. The criteria are a conflation of the separate criteria of the former Environmental Improvement Programme (EIP) and the Community Safety Capital Programme.
16. Although the criteria include the refurbishment of railway bridges, the Director of Regeneration advises that previous difficulties in working with Network Rail and Spacia in relation to railway property are easing and that the department is hoping to negotiate a more co-ordinated approach across the borough to dealing with areas of concern. An element of this approach will be to influence Spacia's own investment in its property in Southwark. It is therefore suggested that Community Councils should be advised that there should not be any further investment in rail property for the time being through the CGS programme.
17. The programme objectives provide for CCTV developments. In view of the proposed investment in lighting and the imminent launch of the deployable CCTV scheme, it is proposed that Community Councils should be advised not to make any further investment in new CCTV schemes. Where any further investment is to be made it should be fully linked and consistent with the current network and Borough CCTV strategy. This includes the need to ensure revenue support for ongoing maintenance and monitoring.
18. The priority objectives set out above suggest a programme which could include the following elements:
 - a. Tree planting

£
100,000

b. Lighting	1,000,000
c. Allocation to Community Councils (8 x £250,000)	2,000,000
d. Allocations to Phase 1 targeted neighbourhoods (5 x £ 150,000)	<u>750,000</u>
Total	3,850,000

Each proposed allocation is explained further below.

19. **Tree Planting.** The Executive considered a £100k allocation on tree planting at its meeting on 22nd April. Community Councils are presently implementing this element of the capital programme. The planting of trees has a direct benefit in improving air quality and supports the Council's Air Quality Strategy Improvement Plan.
20. **Lighting.** Good street lighting is acknowledged in numerous studies as impacting positively in reducing crime and the fear of crime. A recent report from NACRO pointed to good lighting having four times the impact on crime that CCTV has. The Council MORI 2002 poll reflected the persistent concerns of local residents in relation to the fear of crime and, in particular, to high levels of concern at being out in the dark. It is proposed that a £1m lighting programme should be embarked on.
21. A schedule of streets for relighting exists which identifies streets that are due for replacement of light standards and some areas where local concerns about crime have been registered. This however falls short as the basis for a borough-wide programme.
22. A study is about to be undertaken in Southwark matching street lighting levels in Southwark with crimes committed at night in the public domain. This will provide a sounder indication of areas that could benefit from improved lighting. The study will also extend to the strategic network that is managed by Transport for London and will aim to provide a framework for new investment along the network. A key objective here will be to lever in additional TfL investment into that network and to ensure that it is fully in line with the Council's aspirations. This will focus on the southern extension of new lighting being erected in north Southwark and the Elephant and Castle which seeks to respond more effectively to the needs of pedestrians.
23. The findings of the study will be submitted to Community Councils who will be asked to apply local knowledge to the findings in order to ensure that priority is given to relighting areas that create the highest levels of concern to local residents. Community Councils will also be advised of other programmes such as the Walworth Road Transport for London project that includes a significant element of lighting improvement, the Cross River Partnership "Light at the end of the Tunnel" programme, the Pool of London lighting strategy and studies being carried out to improve lighting in Peckham. This will help identify areas of relevant current investment on which they might wish to consolidate. These projects will also contribute to the development and adoption of best practice lighting standards.
24. Community Council proposals would need to be considered by the Director of Environment who would vet proposal in order to ensure compliance with

borough standards and the development of a coherent lighting network. A lighting contract could be let following a decision by the Executive for the whole programme. Individual schemes would then be fed into the programme during the year.

25. **A Greener, Cleaner Southwark.** The Council has already undertaken some consultation on the identification of schemes to green and clean the borough. All Council Members were asked to identify schemes within their Wards and on 2nd September 2002, an All Party Advisory Panel recommended schemes totalling an estimated £2.441m of capital expenditure. The Panel also noted a reserve list. It is proposed that details of these schemes (set out in Appendix C) are submitted to Community Councils for consideration simply as suggestions in order to encourage an early start to the planning of the programme.
26. **Allocations to Phase 1 Targeted Priority Neighbourhoods.** Programmes are being developed within the Priority Neighbourhoods to bridge the gap of disadvantage that exists between these and other areas. They represent the areas of highest need in Southwark and therefore warrant special consideration from mainstream programmes to redress this imbalance. The capital programme can play an important role in supporting and complementing this process. It is proposed that £750,000 of the available capital resources be allocated to develop schemes specifically within the five Phase 1 Targeted Priority Neighbourhoods. Details of the pro rata allocations to Community Councils are set out fully in Appendix D. Community Councils should be required to spend these allocations in the relevant Targeted Priority Neighbourhoods. They could consider the list of environmental schemes and the proposals set out below for promoting community safety.
27. **A Safer Southwark.** Paragraph 17 above proposes the use of existing consultation on the development of environmental schemes. Community Councils will also want to give consideration to the development of schemes to make the borough safer. They could be provided with the following support:
- Advice on what can be achieved with capital programme resources including a review of previous achievements
 - Advice from police Crime Prevention Officers
 - Walkabouts with Council officers around areas/localities of specific concern in order to identify potential schemes
 - Presentation on the Neighbourhood Renewal Strategy and relevant Priority Neighbourhood Plans
 - Advice on areas where other alternative sources of funding such as Single Regeneration Budget and S106 are not readily available.
28. **The Programme beyond 2003/4.** The Executive may wish to consider how the CGS programme should be managed in future years. Decisions on future allocations will not be made until later in this financial year. However, it would be wise to recommend that Community Councils prepare now for any future allocations. This could be by developing a long list of schemes or 'bids' in line with the arrangements proposed at 19 above. In

this way, Community Councils would be ready to spend and implement schemes at the start of the next financial year.

Resource implications

29. This report deals with the allocation of £3.9m capital resources. Resource implications are detailed within the report. However, it is unlikely that each Community Council will be able to spend precisely the amounts allocated to it. Some will have projects which exceed amounts allocated and others will undershoot. The Executive will need to manage the allocation of resources in order to ensure that each Community Council is able to achieve its objectives within the broad parameters set for the programme.
30. It is also likely that some of the allocations will not be fully spent in the current year due to the length of time capital schemes require in terms of planning, consultation and implementation.

Consultation

31. The establishment of Community Councils and their role has been the subject of major consultation. A prime objective is to devolve decision making around capital spend to make the borough cleaner, greener and safer to local areas. Substantial consultation has already taken place around environmental improvement schemes. The development of new capital schemes requires the active involvement of the Community Councils and their community representation.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Chief Finance Officer

31. The report proposes the use of £3.814m from the £3.914m capital budget approved for environmental and community safety improvements in Council areas. The funding of this budget is from capital receipts. The £3.814m will be allocated to be spent on the following:

Lighting	£1.00m
Basic allocation to each community council area	£2.00m
Targeted allocation to priority neighbourhoods	£0.75m

A contingency of £0.064m will be held corporately.

32. For all of the allocations except lighting, each community council area will be responsible for identifying and agreeing capital schemes. The Director of Environment will determine the specific details of the lighting programme. This will take be made following consideration of requested from each community council. The cost of the overall programme will be contained with the £3.814m available. A contingency sum of £0.064m exists and will be used to ensure that unexpected costs can be funded.

Background Papers	Held At	Contact
<i>Title of document(s)</i>	<i>Title of department / unit Address</i>	<i>Name Phone number</i>
Community Safety Capital Programme papers	Community Safety and Support Unit	Sarah Newton 57391
Environmental Improvement Programme	Environment & Leisure Department	Pat Kingwell 51533

APPENDIX A

Audit Trail

Lead Officer	<i>Gill Davies, Director of Environment & Leisure and Nathalie Hadjifotiou, Head of Social Inclusion</i>	
Report Author	<i>Stan Dubeck</i>	
Version	<i>Draft 4</i>	
Dated	<i>06 May 2003</i>	
Key Decision?	Yes	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / EXECUTIVE MEMBER		
Officer Title	Comments Sought	Comments included
Borough Solicitor & Secretary	No	
Chief Finance Officer	Yes	
Executive Member		
Date final report sent to Constitutional Support Services	06 May 2003	

APPENDIX B

THE CLEANER, GREENER, SAFER CAPITAL PROGRAMME

CLEANER, GREENER OBJECTIVES

- To improve the appearance of the borough by implementing schemes for sites and buildings that are regarded as eyesores due to their poor condition
- To add value to existing Council Area Based Initiatives and to provide leverage for external sources of funding
- To improve the appearance and impact of important landmarks and prominent interconnections between major routes in the borough
- To emphasise transport links and improve the appearance of railway bridges in the borough
- To raise the image of the borough's shopping and commercial areas by brightening them up, giving them a sense of identity and improving the quality of the street scene
- To promote a positive impression of Southwark as a green borough by improving air quality through soft landscaping and tree planting schemes on main roads where traffic congestion and air pollution are a particular concern
- To make Southwark's Parks and Open Spaces more attractive to residents and visitors by improving entrances and boundary treatments
- To target prominent buildings and sites in poor condition for special design projects that will stimulate public interest and debate about design issues and present options for ambitious improvements in the future.

COMMUNITY SAFETY OBJECTIVES

- To reduce street crime and fear of crime.
- To reduce concerns arising from poor design/environment.
- To address fear of crime through a positive promotion policy.
- Bids for funding must:
 - be evidence based. This could be based on crime data, significant concerns expressed locally or by police crime prevention officers' recommendations on re-design of areas;
 - support the priorities of the Southwark Crime and Disorder Strategy (2002-5);

- support one of the following programme themes, although other innovative proposals would also be welcome:
 - Safer Housing Environs
 - Safer Parks and Open Spaces
 - Safer Routes (safer routes to schools and access to public buildings)
 - Safer Shopping
 - Safer Stations
 - Safer Streets
 - School Security
 - CCTV (supporting the CCTV strategy)

APPENDIX C

ALL PARTY PANEL RECOMMENDATIONS AND RESERVE LIST

Ward and Key Sponsor	Location and Priority Neighbourhood	Brief Description of Proposal	Notional Value £'000	EIP Type
Various Members generally Waste Management	Generally across borough with focus major "grot spots"	"Design out Dumping Programme" for small scale and easily implemented design solutions for high priority areas	150	Main
Camberwell Green Cllr Friary	Grosvenor Terrace Community Garden (West Camberwell)	Upgrading and landscaping improvements	50	Main
Cathedrals Cllr McCarthy Bankside Open Spaces Trust	Mint Street (Blackfriars/Borough)	Match Funding for Bankside Open Spaces Trust scheme CSafety 50k	50	Main
Chaucer Cllrs Abdur-Rahman Olayiwola/Baar/ Zuleta	Rockingham Estate APG (Elephant Castle)	Refurbishment of playground	100	Main
College Cllr Robinson London Wildlife Trust	Cox's Walk (n/a)	Gate and walkway improvements on historic public footpath to ensure better disabled access	25	Eye
Cllr Rowe	Kingswood Estate Shops forecourt (Kingswood)	Forecourt improvements	50	Main
East Dulwich Cllrs Gibbes/Smith	Darrell Road Community Centre (n/a)	Facelift including painting and fencing	50	Eye
East Walworth Cllr Bowman	Browning St/Charleston St (n/a)	Regeneration of run-down play area	50	Eye
Parks	Nursery Row Park (n/a)	Improvements to ball courts and paths	40	Eye
Cllr Bowman Bricklayers TARA	Salisbury Row Park (n/a)	Landscaping improvements	80	Main
Faraday Cllr Lauder Parks	Faraday Gardens (Aylesbury Plus)	Increase play equipment , esp. baby swings, to meet heavy demand from users	50	Main
Grange Cllr Thomas	Whites Grounds/Barnham /Brunswick/Roper area (West Bermondsey) Linked to Riverside project below	Railway Bridge improvements	100 To also fund Riverside project below	Main

Livesey Parks	Brimmington Park (South Bermondsey/Livesey)	Following EIP funded Feasibility study implementation of major improvements incl. tree planting, fencing, sports and play facilities. Match funding for London Marathon bid 65K	200	Main
Newington Cllrs Gurling/Lapido/Pidgeon	Empress Street (West Walworth)	Improvements	30	Eye
Cllrs Gurling/Lapido/Pidgeon	Manor Place Baths (West Walworth)	Façade Restoration	100	Main
Cllrs Gurling/Lapido/Pidgeon	Penton Place/Manor Place (West Walworth)	Seating area Improvements incl. benches.	30	Eye
Nunhead Cllr Thorncroft	Nunhead Station environs (Nunhead) NB Either this or Queens Road below	CCTV, Paving, shop fascias and parking bay. Match funding with Connex/Railtrack to be explored	100	Main
Cllr Thorncroft Astbury Road Residents Assoc.	Queens Road Station environs (Nunhead) NB Either this or Nunhead above	Improvements incl. CCTV, pavements and shop fascias. Match funding with Connex/Railtrack to be explored	100	Main
Peckham Parks	57 Peckham High St. (West Peckham)	Dangerous Building end at key entry point to Peckham Square	80	Main
Peckham Rye Cllr Barnard	Honor Oak to Peckham Rye (n/a)	Green Walk connecting two parts of ward by opening up strip of land owned by Thames Water	50	Main
Riverside	Railway Arches (linked to Grange project above)	Improvement programme esp. London Bridge area and Drummond Road	Jointly funded with Grange project above	Main
Rotherhithe Parks	Neptune St (North Rotherhithe)	Planting, opening up frontage and seating	40	Eye
Friends of Southwark Park	Southwark Park (South Bermondsey/Livesey)	New Bins and Benches	20	Eye
South Bermondsey Cllr Bassom	Six Roads Lighting (South Bermondsey/Livesey)	Improve lighting in Lynton Road, Ambrose Street, Roseberry Street, Alma Grove, Fort Road and Simms Road.	40	Main
Cllr Bassom	Stevenson Crescent (South Bermondsey/Livesey)	Lighting and environmental improvements in high youth crime location	40	Main

Surrey Docks Cllrs Hubber/O'Brien/Rajan	Greenland Dock and environs incl. Odessa Youth Club (n/a)	Bins, signage, painting of rails, bollards, seating, access barriers and nesting platforms and youth club upgrading to alleviate youth crime incl. sports area fencing, graffiti and weed removal, lighting and painting.	100	Main
Cllrs Hubber/O'Brien/Rajan Bacons Docklands Junior FC	St Pauls Sports Area (n/a)	Fencing and security improvements to eradicate dumping and anti-social behaviour	25	Eye
The Lane Cllr Graham Parks	Consort Park (Nunhead)	Youth sport/play facilities and fencing Improvements match funding for CSafety 50k	80	Main
Village Parks Friends of Dulwich Park	Dulwich Park (n/a)	Greening/Car Park match funding for Parks 170k	100	Main
Cllrs Bradbury/Eckersley/Pe arce	Turney Road (n/a)	Railway Arches restoration and anti-pigeon measures – previously on EIP 7 shortlist	100	Main
TOTAL			1930	
Fees @ 15%			289	
Sub-Total			2219	
Contingency 10%			222	
GRAND TOTAL			2441	

APPENDIX D

ALLOCATIONS TO COMMUNITY COUNCILS

- Basic allocation of £250k provided to all community councils.
- A further £150k is allocated for each Phase 1 Targeted Neighbourhood – this is allocated to Community Councils in proportion to extent of each neighbourhood area falling within Community Council boundary

Basic allocations and Priority Neighbourhood allocations

Community Council	Basic Allocation	Phase 1 Targeted Neighbourhood	Pro rata Allocation	Total Allocation
Borough and Bankside	£250k	West Bermondsey (approx 65% by area)	£100k	£350k
Walworth	£250k		Nil	£250k
Bermondsey	£250k	West Bermondsey (approx 35%) South Bermondsey/North Livesey (approx 65%)	£50k £100k	£400k
Rotherhithe	£250k	South Bermondsey/North Livesey (approx 35%)	£50k	£300k
Peckham	£250k	East Peckham (85%)	£125k	£375k
Nunhead and Peckham Rye	£250k	East Peckham (15% - Brimmington) Nunhead	£25k £150k	£425k
Camberwell	£250k	East Camberwell	£150k	£400k
Dulwich	£250k		Nil	£250k
Total	£2m		£750k	£2.75m

(Area coverage is approximate and figures have been rounded)

In addition

- Each Community Council benefits from £1m lighting allocation (in proportion to need)
- Each Community Council will receive an allocation from the £100k reserved for trees.

Total Allocation

	£
Basic Allocation	2.000k
Priority Neighbourhood Allocation	750k
Trees	100k
Lighting	1.000k
Reserve	50k
Total	£3.900k