Item No. 6.4	Classification: Open	Date: 17 October 2011	Meeting Name: Dulwich Community Council			
Report title:	Development Management planning application: Application 10-AP-2152 for: Full Planning Permission  Address: 325 UNDERHILL ROAD, LONDON, SE22 9EA  Proposal: Replace 6 shop fronts with new timber double glazed units, new paving to front of shops and installation of 4 new seating planters. Demolish a section of existing garden wall; rendering, capping & decorating the remaining garden walls. Other refurbishment works to external fittings. Properties: 321, 323, 325, 327 and 329 Underhill Road and 135 Hindmans Road.					
Ward(s) or groups affected:	East Dulwich					
From:	Head of Development Management					
Application Start Date 3 September 2010   Application Expiry Date 29 October 2010						

#### RECOMMENDATION

1 To grant planning permission with conditions.

## **BACKGROUND INFORMATION**

## Site location and description

This application is referred to Dulwich Community Council owing to the objection received on a Council's Own case. The application site relates to the ground floor units of a shopping parade on Underhill Road, which comprises 5 shops (a mix of A1, A2 and A5 Classes). One corner shop situated to the north-west of this parade (Class A1) is also part of this application site (No. 135 Hindmans Road). Residential properties are located above the shops.

The application also relates to the forecourt immediately outside of the shops. This forecourt area is 6.5m deep from the front building line to the edge of the pavement and currently consist of low garden walls and fences between some of the units.

The application site is within the Suburban Density Zone and an Air Quality Management Area.

The building is not listed and is not within a Conservation Area.

# **Details of proposal**

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It is proposed to repair or replace the existing shopfronts where necessary. This is part of the 'Improving Local Retail Environment' (ILRE) project, which is a 3 year, £4.5million project aimed at improving the physical environment of some of Southwark's local retail parades. The primary objectives are to improve local trader environments outside the major town centres and to improve, retain and attract new businesses and increase commercial activity.

- Most of the shopfronts would be removed and replaced with new timber painted shopfronts. Nos. 321, 325, 327 and 329 Underhill Road would have new shopfronts, with No. 321 having the front entrance door relocated to the centre. The shopfront at No. 325 would be retained but re-painted. No. 135 Hindmans Road would have its existing aluminium shopfront replaced with a new timber scheme.
- A new timber fascia zone would be provided for each shopfront and all will have consistent 'spandrel' detail. New swan Neck lights are to be installed to illuminate the advertisement signage (assessed under separate application).
- 9 Matching colours are proposed to the shop units, doors and fascia zones, but would be varied across the parade.

#### 10 Other works

- 11 It is proposed to install new paving to front of shops and install 4 new seating planters. A section of the existing garden wall in the forecourt (between No. 325 and 327) would be demolished and the other existing low level walls would be rendered, capped and decorated.
- 12 An application for new advertisement signage has also been submitted and is concurrently being considered under ref 10-AP-2071.

## **Planning history**

There is some planning history for the individual shops along this parade, which relates to the changes of use, operation hours and some new shopfronts. However, these are not relevant to this particular case as the individual new shopfronts would not have any bearing on the assessment of this group of shops.

#### Planning history of adjoining sites

- Planning permission was granted in 2000 (ref 00-AP-1521) at No. 331 Underhill Road for the change of use of vacant ground floor retail premises to create a one bed flat and creation of new entrance to existing first floor flat from rear to front.
- Planning permission was granted in 2002 (ref 02-AP-0451) at No. 333 Underhill Road for the conversion of ground floor shop unit to provide a self contained flat together with alterations to the front elevation.

#### **KEY ISSUES FOR CONSIDERATION**

# Summary of main issues

- 16 The main issues to be considered in respect of this application are:
  - a) Impact of proposed development on amenity of adjoining occupiers and surrounding area
  - b) Impact of proposed development on the character and appearance of the building and surrounding area
  - c) Public safety

#### Planning policy

## Core Strategy 2011

17 Strategic Policy 10 Jobs and Businesses Strategic Policy 12 Design and Conservation

Strategic Policy 13 High Environmental Standards

## Southwark Plan 2007 (July) - saved policies

18 Policy 3.2 - Protection of Amenity

Policy 3.12 - Quality in Design

Policy 3.13 - Urban Design

Policy 3.14 - Designing out Crime

#### **London Plan 2011**

19 7.3 Designing out crime

7.4 Local character

7.5 Public realm

#### Planning Policy Guidance (PPG) and Planning Policy Statements (PPS)

20 PPS 1 Delivering Sustainable Development

## Principle of development

21 The principle of removing fascia signs and shopfronts to refurbish and improve the retail units is considered acceptable as it raises no land use/policy issues. This is however, subject to there being no harmful impacts on amenity and streetscape. This is considered below.

# Impact of proposed development on amenity of adjoining occupiers and surrounding area

- The refurbishment of the shopfronts mainly requires removing the existing aluminium shopfronts and reinstalling these with timber.
- As these works are limited to the ground floor level, it would not impact on residential amenity (particularly flats on the upper floors). The works would not lead to a loss of natural light or outlook to residents above and would not lead to loss of privacy for residents. As such, no objections are raised in terms of residential amenity.
- The proposal therefore complies with Saved Southwark Plan Policies 3.2 and 3.11 of the Southwark Plan and Strategic Policy 13 'High environmental standards' of The Core Strategy 2011.

#### **Traffic issues**

- The proposed works are confined wholly within the shopfronts. The new shopfronts would not project beyond the façade to the extent that they would impede pedestrian flow and the doors would open inwards.
- The existing brick walls and fencing already exists within the forecourt and no

additional physical delineation is proposed. The works would not affect vehicular sightlines and no traffic issues are envisaged.

## **Design issues**

- The refurbishment of the shopfronts is welcomed. The existing shopfronts along this parade are in a relatively poor condition, with no uniformity in materials, proportions or design and the proposal would rationalise them. The proposed shopfront and signage refurbishment has the potential to greatly enhance the existing poor quality appearance and provide a consistency of design, materials and finishes to the shopping parade that would be a considerable improvement visually. The existing 'fan lights' would be removed.
- A colour scheme has been proposed for each unit, which enables expression of individual identity/branding. The colours would be applied to the fascia signs and frames and would be selected from a selected range, but with colour variation applied across the parade.
- There would be a more coherent identity to the parade and the removal of clutter. The original features such as corbels are retained and there is also the introduction of 'spandrel' details within the fascia zone and this is welcomed, and the proposal would bring some uniformity and rhythm to the shopfronts that is currently lacking. The other retails units adjoining either side of this parade would not be altered, and whilst this would be desired, it is not possible due to the different ownership.
- 30 It is proposed to install new paving to the front of the shops and install 4 new seating planters. The existing walls in the forecourt would be rendered, capped and decorated. This would improve the general landscaping and retail environment of this parade. There is no objection to the demolition of the existing garden wall between No. 325 and 327.
- The site is not within a Conservation Area and there are no Listed Buildings nearby. A letter received from one of the tenants at No. 325 was in favour of the proposal but wished that there was no change to the fascia or remove the block paving in front as a new illuminated sign had already been recently installed. This would appear to be a personal/private view regarding their own company sign and is not considered to raise any planning objections. This would be a matter between the tenant and the Landlord, who is also the Applicant.
- The design of the fascia signs is assessed under the application 10-AP-2071 (Advertisement Consent).
- The proposal complies with saved Policies 3.12 and 3.13 of The Southwark Plan 2007 and Strategic Policy 12 'Design and Conservation' of The Core Strategy 2011.

#### Other matters

#### **Access**

There are no changes to the access arrangements and all units have level access.

# Conclusion on planning issues

35 The proposal is considered acceptable overall as it would improve the general appearance of the shopping parade. No impacts on residential amenity or pedestrian flow are envisaged. The application is therefore recommended for approval.

#### **Community impact statement**

- In line with the Council's Community Impact Statement the impact of this application has been assessed as part of the application process with regard to local people in respect of their age, disability, faith/religion, gender, race and ethnicity and sexual orientation. Consultation with the community has been undertaken as part of the application process.
  - a) The impact on local people is set out above.
  - b) The following issues relevant to particular communities/groups likely to be affected by the proposal have been identified as: No issues.
  - c) The likely adverse or less good implications for any particular communities/groups have been also been discussed above.

#### **Consultations**

37 Details of consultation and any re-consultation undertaken in respect of this application are set out in Appendix 1.

## **Consultation replies**

38 Details of consultation responses received are set out in Appendix 2.

#### **Summary of consultation responses**

One letter of response has been received from the tenant at No. 325 in favour of some of the improvements. However, the tenant had made it clear to the Applicant (The Council is the Landlord and Applicant) that they do not wish to alter the fascia at the front of the office having just installed a new illuminated sign and did not want to remove the block paving that was fitted in the design of their company logo. The tenant has no objections to the removal of the iron railings to the front or the installation of double glazed units.

## **Human rights implications**

This planning application engages certain human rights under the Human Rights Act 2008 (the HRA). The HRA prohibits unlawful interference by public bodies with conventions rights. The term 'engage' simply means that human rights may be affected or relevant.

This application has the legitimate aim of providing improvement to shopfronts. The rights potentially engaged by this application, including the right to a fair trial and the right to respect for private and family life are not considered to be unlawfully interfered with by this proposal.

### SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

#### Strategic Director of Communities, Law & Governance

None.

# **BACKGROUND DOCUMENTS**

Background Papers	Held At	Contact	
Site history file: TP/2561-325	Regeneration and	Planning enquiries telephone:	
	Neighbourhoods	020 7525 5403	
Application file: 10-AP-2152	Department	Planning enquiries email:	
	160 Tooley Street	planning.enquiries@southwark.gov	
Southwark Local Development	London	<u>.uk</u>	
Framework and Development	SE1 2TZ	Case officer telephone:	
Plan Documents		020 7525 5460	
		Council website:	
		www.southwark.gov.uk	

# **APPENDICES**

No.	Title		
Appendix 1	Consultation undertaken		
Appendix 2	Consultation responses received		

# **AUDIT TRAIL**

Lead Officer	Gary Rice, Head of Development Management						
Report Author	Wing Lau, Planning Officer						
Version	Final						
Dated	7 September 2011						
Key Decision ?	No						
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER							
Officer Title		Comments Sought	Comments included				
Strategic Director of Communities, Law & Governance		No	No				
Strategic Director of Neighbourhoods	Regeneration and	No	No				
Strategic Director of	Environment	No	No				
Date final report se	5 October 2011						

#### Consultation undertaken

Site notice date: 09/09/2010

Press notice date: N/A

Case officer site visit date: 09/09/2010

Neighbour consultation letters sent: 13/09/10

#### Internal services consulted:

Access Officer **Design and Conservation** Public Realm Transport Planning

#### Statutory and non-statutory organisations consulted:

None

### Neighbours and local groups consulted:

317 UNDERHILL ROAD LONDON SE22 9EA 315 UNDERHILL ROAD LONDON SE22 9EA 323 UNDERHILL ROAD LONDON SE22 9EA 329 UNDERHILL ROAD LONDON SE22 9EA 327 UNDERHILL ROAD LONDON SE22 9EA 325 UNDERHILL ROAD LONDON SE22 9EA 303 UNDERHILL ROAD LONDON SE22 9EA 124A BARRY ROAD LONDON SE22 0HP 305 UNDERHILL ROAD LONDON SE22 9EA 311 UNDERHILL ROAD LONDON SE22 9EA 309 UNDERHILL ROAD LONDON SE22 9EA 307 UNDERHILL ROAD LONDON SE22 9EA 335 UNDERHILL ROAD LONDON SE22 9EA 313 UNDERHILL ROAD LONDON SE22 9EA 321 UNDERHILL ROAD LONDON SE22 9EA 313A UNDERHILL ROAD LONDON SE22 9EA BASEMENT FLAT 133 HINDMANS ROAD LONDON SE22 9NH FLAT 135 HINDMANS ROAD LONDON SE22 9NH 311A UNDERHILL ROAD LONDON SE22 9EA 135 HINDMANS ROAD LONDON SE22 9NH 131 HINDMANS ROAD LONDON SE22 9NH 331 UNDERHILL ROAD LONDON SE22 9EA 144 HINDMANS ROAD LONDON SE22 9NH 180 LANDELLS ROAD LONDON SE22 9PP 77 DARRELL ROAD LONDON SE22 9NJ 146 HINDMANS ROAD LONDON SE22 9NH GROUND FLOOR 325 UNDERHILL ROAD LONDON SE22 9EA FIRST FLOOR AND SECOND FLOOR FLAT 283 UNDERHILL ROAD LONDON SE22 0AN 325A UNDERHILL ROAD LONDON SE22 9EA GROUND FLOOR AND FIRST FLOOR FLAT 133 HINDMANS ROAD LONDON SE22 9NH FIRST FLOOR FLAT 321 UNDERHILL ROAD LONDON SE22 9EA 333B UNDERHILL ROAD LONDON SE22 9EA 333A UNDERHILL ROAD LONDON SE22 9EA 335A UNDERHILL ROAD LONDON SE22 9EA 331A UNDERHILL ROAD LONDON SE22 9EA 319A UNDERHILL ROAD LONDON SE22 9EA 319B UNDERHILL ROAD LONDON SE22 9EA FLAT 1 HILLCREST HOUSE 230-232 UNDERHILL ROAD LONDON SE22 9ED FLAT F 126 BARRY ROAD LONDON SE22 0HP FLAT 2 HILLCREST HOUSE 230-232 UNDERHILL ROAD LONDON SE22 9ED 124D BARRY ROAD LONDON SE22 0HP 124C BARRY ROAD LONDON SE22 0HP 124B BARRY ROAD LONDON SE22 0HP FLAT A 126 BARRY ROAD LONDON SE22 0HP GROUND FLOOR FLAT 321 UNDERHILL ROAD LONDON SE22 9EA FLAT B 126 BARRY ROAD LONDON SE22 0HP FLAT E 126 BARRY ROAD LONDON SE22 0HP

FLAT D 126 BARRY ROAD LONDON SE22 0HP FLAT C 126 BARRY ROAD LONDON SE22 0HP

# Re-consultation:

N/A

# **Consultation responses received**

#### Internal services

Access Officer - No comments have been received.

Design and Conservation - No objections. Comments incorporated into the main report.

Public Realm - No comments have been received.

Transport Planning - No comments.

# **Statutory and non-statutory organisations** N/A

# Neighbours and local groups

One letter of response has been received from the tenant at No. 325 in favour of some of the improvements. However, the tenant had made it clear to the Applicant (The Council is the Landlord and Applicant) that they do not wish to alter the fascia at the front of the office having just installed a new illuminated sign and did not want to remove the block paving that was fitted in the design of their company logo. The tenant has no objections to the removal of the iron railings to the front or the installation of double glazed units.