

Council Assembly

Ordinary Meeting

Tuesday 28 January 2020

7.00 pm

Council Offices, 160 Tooley Street, London SE1 2Q

Councillors are summoned to attend a meeting of the Council to consider the business contained herein

Eleanor Kelly
Chief Executive

INFORMATION FOR MEMBERS OF THE PUBLIC

Access to information

You have the right to request to inspect copies of minutes and reports on this agenda as well as the background documents used in the preparation of these reports.

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Contact

Virginia Wynn-Jones, Andrew Weir on 020 7525 7055 or 020 7525 7222 or email: virginia.wynn-jones@southwark.gov.uk; andrew.weir@southwark.gov.uk; constitutional.team@southwark.gov.uk

Date: 16 January 2020



Council Assembly

Ordinary Meeting

Tuesday 28 January 2020
7.00 pm
Council Offices, 160 Tooley Street, London SE1 2QH

Order of Business

Item No.	Title	Page No.
	PART A - OPEN BUSINESS	
1.	PRELIMINARY BUSINESS	
	1.1. ANNOUNCEMENTS FROM THE MAYOR, MEMBERS OF THE CABINET OR CHIEF EXECUTIVE	
	To receive any announcements from the Mayor, members of the cabinet or the chief executive.	
	1.2. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE MAYOR DEEMS URGENT	
	In special circumstances an item of business may be added to an agenda within seven working days of the meeting.	
	1.3. DISCLOSURE OF INTERESTS AND DISPENSATIONS	
	Members to declare any interests and dispensations in respect of any item of business to be considered at this meeting.	
	1.4. APOLOGIES FOR ABSENCE	
	To receive any apologies for absence.	
	1.5. MINUTES	1 - 20
	To approve as a correct record the open minutes of the council assembly meeting held on 17 July 2019.	

2. ISSUES RAISED BY THE PUBLIC

2.1. PETITIONS

To formally receive any petitions lodged by members of the council or the public which have been received in advance of the meeting in accordance with council assembly procedure rules.

2.2. PUBLIC QUESTION TIME

The deadline for public questions is 11.59pm, Wednesday 22 January 2020. Questions can be emailed to constitutional.team@southwark.gov.uk.

Questions from the public will be distributed in a supplemental agenda.

3. THEMED DEBATE

3.1. COMMUNITY EVIDENCE

The deadline for community evidence on the theme is 11.59pm, Wednesday 22 January 2020. Submissions can be emailed to constitutional.team@southwark.gov.uk.

Submissions from the public will be distributed in a supplemental agenda.

3.2. MOTION ON THE THEME: HOMELESSNESS AND HOUSING NEEDS

21 - 23

The Cabinet Members for Social Regeneration, Great Estates and New Council Homes, and Housing Management and Modernisation, to present the theme for the meeting.

4. DEPUTATIONS

The deadline for deputation requests is 11.59pm, Wednesday 22 January 2020. Deputations can be emailed to constitutional.team@southwark.gov.uk.

Deputation requests will be distributed in a supplemental agenda.

5. ISSUES RAISED BY MEMBERS

5.1. MEMBERS' QUESTION TIME

24 - 29

To receive any questions from members of the council.

5.2. MEMBERS' MOTIONS	30 - 38
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To consider the following motions:

- Making Southwark a Borough of Sanctuary
- EU Citizens
- A fully funded, proper pay rise for council and school workers
- Safe meeting spaces
- High-stakes Testing in Primary Schools
- Showing photographic ID in order to vote
- Power for People: Supporting the Local Electricity Bill

6. OTHER REPORTS

6.1. EMPOWERING COMMUNITIES PROGRAMME - DEVOLVED BUDGET DECISIONS AND COMMUNICATIONS PROTOCOLS	39 - 45
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7. AMENDMENTS

Any member of the council may submit an amendment to a report or motion on the agenda. The amendments will be circulated to all members in a supplemental agenda.

ANY OPEN ITEMS IDENTIFIED AS URGENT AT THE START OF THE MEETING

EXCLUSION MOTION (IF NECESSARY)

The following motion should be moved, seconded and approved if the council wishes to exclude the press and public to deal with reports revealing exempt information:

“That under the access to information procedure rules of the Southwark constitution, the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in section(s) 1 – 7 of paragraph 10.4 of the procedure rules.”

PART B – CLOSED BUSINESS

ANY CLOSED ITEMS IDENTIFIED AS URGENT AT THE START OF THE MEETING



Council Assembly (Ordinary Meeting)

MINUTES of the Council Assembly (Ordinary Meeting) held on Wednesday 17 July 2019 at 7.00 pm at Council Offices, 160 Tooley Street, London SE1 2QH

PRESENT:

The Worshipful the Mayor for 2019-20, Councillor Sandra Rhule (Chair)	
Councillor Evelyn Akoto	Councillor Rebecca Lury
Councillor Anood Al-Samerai	Councillor Alice Macdonald
Councillor Humaira Ali	Councillor Eliza Mann
Councillor Jasmine Ali	Councillor James McAsh
Councillor Peter Babudu	Councillor Hamish McCallum
Councillor Maggie Browning	Councillor Darren Merrill
Councillor Jack Buck	Councillor Victoria Mills
Councillor Radha Burgess	Councillor Adele Morris
Councillor Victor Chamberlain	Councillor Graham Neale
Councillor Sunil Chopra	Councillor Margy Newens
Councillor James Coldwell	Councillor David Noakes
Councillor Helen Dennis	Councillor Damian O'Brien
Councillor Dora Dixon-Fyle MBE	Councillor Jason Ochere
Councillor Nick Dolezal	Councillor Victoria Olisa
Councillor Karl Eastham	Councillor Leo Pollak
Councillor Gavin Edwards	Councillor Catherine Rose
Councillor Paul Fleming	Councillor Jane Salmon
Councillor Tom Flynn	Councillor Martin Seaton
Councillor Barrie Hargrove	Councillor Andy Simmons
Councillor Jon Hartley	Councillor Michael Situ
Councillor William Hougbo	Councillor Johnson Situ
Councillor Peter John OBE	Councillor Charlie Smith
Councillor Nick Johnson	Councillor Cleo Soanes
Councillor Eleanor Kerlake	Councillor Leanne Werner
Councillor Sarah King	Councillor Dan Whitehead
Councillor Sunny Lambe	Councillor Kath Whittam
Councillor Lorraine Lauder MBE	Councillor Bill Williams
Councillor Richard Leeming	Councillor Kieron Williams
Councillor Maria Linforth-Hall	Councillor Ian Wingfield
Councillor Richard Livingstone	

1. PRELIMINARY BUSINESS

1.1 ANNOUNCEMENTS FROM THE MAYOR, MEMBERS OF THE CABINET OR CHIEF EXECUTIVE

There were none.

1.2 NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE MAYOR DEEMS URGENT

At this point, the meeting agreed the programme motion.

The motion was put to the vote and declared to be Carried.

RESOLVED:

The order of business and timings for the evening were as follows:

Time	Business
19:00 - 19:10	1. Preliminary business and announcements
19:10 - 19:20	2.2 Public question time <ul style="list-style-type: none"> • Amir Eden • Nick Grenside
19:20 - 20:20 (20 minutes)	Themed debate 3.1 Community Evidence <ul style="list-style-type: none"> • Florence Eshalomi AM • Supporters of the Rotherhithe to Canary Wharf Bridge • SE5 Forum for Camberwell
(7 minutes)	3.2 Motion on the Theme <ol style="list-style-type: none"> 1. Councillor Johnson Situ, cabinet member for growth, development and planning, and Councillor Richard Livingstone, cabinet member for environment, transport and the climate emergency, to move the motion
(5 minutes)	<ol style="list-style-type: none"> 2. Councillor Damian O'Brien, opposition spokesperson, to speak on the motion and move Amendment A
(25 minutes) (3 minutes)	<ol style="list-style-type: none"> 3. Themed debate open to all other councillors 4. Cabinet member's right of reply to the debate
20:20 - 20:50	4. Deputation requests <ul style="list-style-type: none"> • Southwark Safe Business Crime Reduction Partnership (BCRP)/ Team London Bridge • Pulse/XXL London • Promoting Equality and Valuing Diversity in Southwark
20:50 - 21:20	Motion 1 - Promoting Equality and Valuing Diversity
21:20 - 21:55 (5 minutes)	5.1 Members' Question Time <ul style="list-style-type: none"> • Late questions

(15 minutes)	<ul style="list-style-type: none"> Members' questions to the leader
(15 minutes)	<ul style="list-style-type: none"> Members' questions to the cabinet
21:55 - 22:00	5.2 Motions
	Motion 2 - Supporting the Rotherhithe to Canary Wharf Bridge
	Motion 3 - A permanent memorial to remember the terrorist attacks in London Bridge and Borough Market
	Motion 4 - Adult Social Care
	Motion 5 - Monthly Leave Your Car At Home Days
22:00*	6. Reports
	6.1 Youth Justice Plan 2019/20
	6.2 London Borough Of Southwark - Late Night Levy Consultation
	6.3 Adoption Of New Library Byelaws Under Section 19 Of The Public Libraries And Museums Act 1964
	6.4 Treasury Management Performance 2018-19 Annual Report And Prudential Indicators For Capital Finance And Treasury Management

* subject to the guillotine rule; maximum 15 minutes debate per item.

Note: Any time left remaining on any item will be rolled into the next items.

That the meeting be conducted as follows:

Item 3 - Themed debate

Community Evidence Submissions

To receive submissions from the groups listed in the themed section of the agenda:

- Florence Eshalomi AM
- Supporters of the Rotherhithe to Canary Wharf Bridge
- SE5 Forum for Camberwell

Format

A five minute presentation from the group, followed by a question from the group to the relevant cabinet member.

Themed debate

To run as listed in the timings above.

Item 4 - Deputations

Meeting to agree to hear deputations from:

- Southwark Safe Business Crime Reduction Partnership (BCRP)/Team London Bridge

- Pulse/XXL London
- Promoting Equality and Valuing Diversity in Southwark

Item 5.2 General motions:

Each motion to have a single debate, subject to the guillotine.

That the meeting agree to **vary the order of business** to hear Motion 1: Promoting Equality and Valuing Diversity before item 4: Deputation requests.

Item 5.2.2 Supporting the Rotherhithe to Canary Wharf Bridge:

(Suspension of CAPR 2.11.3 Notice required for amendments)

To amend Amendment B to read:

Moved: Councillor Jane Salmon

Seconded: Councillor Hamish McCallum

Insert point 4.e)

Work with TfL to deliver on plans to extend the Bike Hire scheme across Bermondsey to Surrey Docks, along the CS4 route to where the bridge is planned to be built, by no later than April 2022.

Item 6.2 London Borough of Southwark - Late Night Levy Consultation

(Suspension of CAPR 2.11.3 Notice required for amendments)

To amend Amendment G to read:

AMENDMENT G

Moved: Councillor Victoria Mills

Seconded: Councillor Jane Salmon

That the report is amended to include additional recommendations to those made by the Licensing Committee as follows:

1.e) is **deleted** and **replaced** by:

e) A 30% reduction to the levy is given to premises licence holders in relation to on-trade premises that are in receipt of Small Business Rate Relief (as specified in Part III of the Local Government Finance Act 1988) and have a rateable value of £12,000 or less.

After 1.f), **insert** new point:

g) After 12 months from the commencement date of the Late Night Levy, the licencing committee will undertake a review of the levy, to include the possible introduction of a further reduction category for a best practice scheme.

Reasons

This reduction is only available to holders in relation to premises that supply alcohol for consumption on the premises, typically small public houses in the levy band A and a part of B.

There is further information not available to the Licensing Committee when their recommendations were made as follows:

That the premises in receipt of small business rate relief do not include the pleasure boats that are run by larger companies, or off-licensed premises.

Premises that choose to operate between midnight and 6am and have been identified as struggling business and already receive small business rate relief from the Council should also receive assistance from the Council in the form of a 30% reduction in the Late Night Levy.

There are twenty premises that currently fall into this category listed below:

The Grange
 Black Horse
 Rising Sun
 La Bodeguita Cafe Bar
 Crown and Anchor
 New Saigon Restaurant & Bar
 Champagne Bar & Lounge
 Duke of Sussex
 The Waverley Arms
 The Beer Shop London Ltd
 Artusi
 White Men Can't Jerk / Prince of Peckham
 The Olde Apple Tree
 Mingles Restaurant
 Stanley Arms Public House
 Whelan's Free House
 Jake Farey
 The Gladstone
 American Hot Pizza
 Canterbury Arms
 Mozah Anx
 Flying Dutchman

The reduction in funds received from the levy would amount to about £8,423 and should not substantially affect the viability of the levy in providing the night time economy Police and Council teams.

1.3 DISCLOSURE OF INTERESTS AND DISPENSATIONS

There were none.

1.4 APOLOGIES FOR ABSENCE

Apologies were received from Councillors Stephanie Cryan, Renata Hamvas, and Sirajul Islam. Apologies for lateness were received from Councillor Eliza Mann.

1.5 MINUTES

The minutes of the council assembly meeting held on 18 May 2019 were agreed as a correct record.

2. ISSUES RAISED BY THE PUBLIC

2.1 PETITIONS

There were none.

2.2 PUBLIC QUESTION TIME

(See page 1 of supplemental agenda 1 and additional papers circulated at the meeting)

There were two questions from the public, the answers to which had been circulated on blue paper at the meeting. One public questioner and one public questioner by proxy asked supplemental questions of the cabinet members.

3. THEMED DEBATE

3.1 COMMUNITY EVIDENCE ON THE THEMED DEBATE

The meeting agreed to receive submissions from the following:

Florence Eshalomi AM

The representative spoke to the meeting for five minutes.

The representative asked a question of the relevant cabinet member.

Two members asked questions of the representative.

Supporters of the Rotherhithe to Canary Wharf Bridge

The group's representatives spoke to the meeting for five minutes.

The group asked a question of the relevant cabinet member.

Three members asked questions of the group.

SE5 Forum for Camberwell

The group's representatives spoke to the meeting for five minutes.

The group asked a question of the relevant cabinet member.

Three members asked questions of the group.

3.2 MOTION ON THE THEME

The cabinet member for growth, development and planning, Councillor Johnson Situ, and the cabinet member for environment, transport and the climate emergency, Councillor Richard Livingstone, presented the motion on the themed debate.

Councillor Damian O'Brien, the majority opposition group spokesperson, responded to the cabinet member's motion and proposed Amendment A.

Following debate, the cabinet member for growth, development and planning, Councillor Johnson Situ, responded to the debate.

Amendment A was put to the vote and declared to be Lost.

The motion was put to the vote and declared to be Carried.

RESOLVED:

Note: This motion will be referred as a recommendation to the cabinet for consideration.

Delivering the transport infrastructure for Southwark's future

1. Council assembly notes:
 - a. The Southwark Labour manifesto and council plan commitment to creating a fairer future for Southwark, where every resident has the chance to thrive, and make the most of the opportunities being created in the borough.
 - b. That we want a borough where growth works for all, with high quality employment, healthcare, schools, park and libraries for residents.
 - c. That in order for our residents to be able to access these opportunities being created in Southwark, there needs to be an accessible, sustainable transport network, right across the whole borough.
 - d. That the Southwark Labour manifesto committed to delivering the transport infrastructure needed for Southwark's future by pledging to:
 - i) Campaign to re-open Camberwell train station
 - ii) Make cycling accessible for all, increase cycle hangers where people want them, boost access to cycle hire and double the proportion of journeys in Southwark done by bike
 - iii) Campaign for three new tube stations on the Old Kent Road, including one at the Bricklayers Arms
 - iv) Work with the Mayor of London to build a new pedestrian and cycling bridge from Canada Water to Canary Wharf
 - v) Develop a green walking network
 - vi) Adapt lamp posts to charge electric cars so that every home is within walking distance of a charging point
 - vii) Campaign to reinstate the frequency of the RV1 bus service.
 - e. The progress made against these commitments, including:
 - i) Making cycling safer and easier by delivering 7.8 kilometres of cycle ways, and providing bikeability training to 3,484 children and 1,359 adults
 - ii) Creating the 'Back the Bakerloo' campaign, in partnership with Lewisham

Council, to which nearly 17,500 local residents and businesses have pledged their support

- iii) Improving accessibility at Peckham Rye station, as, thanks to the council's lobbying, the government has committed funds to installing a lift in the station
- iv) Adapting 81 lamp posts into electric charging points, with many more in the pipeline, enabling residents to move away from greenhouse gas emitting petrol or diesel cars
- v) Working with Network Rail to redevelop London Bridge station, making it a station fit for the future and accessible to all.

2. Council assembly further notes:

- a. That at the March 2019 council assembly, council assembly declared a climate emergency.
- b. That for the council to play its part in addressing the recently announced climate emergency, it will need to continue to promote the shift from driving to walking, cycling and public transport.
- c. That in April cabinet agreed the Movement Plan, committing the council to transport policies that promote walking and cycling, improve air quality and safety, and reduce carbon.
- d. That wherever possible, the council has worked closely with Transport for London (TfL) to enable them to deliver schemes that benefit the borough.
- e. That thanks to Conservative austerity, TfL's budget has been dramatically reduced by £700m a year.
- f. That despite the council's close partnership working with TfL, they have made a number of disappointing decisions, such as the withdrawal of the RV1 bus service, the decision not to include a third station at Bricklayers Arms in their proposals for the Bakerloo line extension, and the recent decision to halt work on the Rotherhithe to Canary Wharf pedestrian bridge, despite widespread community and cross-party support for each of these.
- g. That TfL's decisions make it harder for the council to promote walking, cycling and public transport, improve air quality, and tackle the climate emergency.
- h. That although TfL's decisions are understandably based on their reduced budget, council assembly remains disappointed that they have not done more to work with the council to deliver the transport infrastructure needed for Southwark's future.

3. Council assembly resolves to call on cabinet to:

- a. Campaign for better transport links in Southwark's transport 'not spots', where residents are not within a short walk of a train, overground or tube station (see map).
- b. Campaign for better accessibility to Southwark's transport, including:
 - i) Calling on the government to continue the work that will be done at Denmark Hill and Peckham Rye stations and ensure lifts and step free access in all stations in the borough
 - ii) Support the improvement of the Canada Water station interchange
 - iii) Calling on TfL to ensure accessible, step free access along bus routes and reinstate the RV1 bus
 - iv) Call on TfL to ensure adequate support available at underground and overground stations for those who need it by keeping ticket offices open.
- c. Continue to work to ensure that transport in the borough is sustainable,

including promoting active travel, in particular, walking and cycling, and continue to work with TfL to deliver the extension of the Santander Cycle scheme in Southwark.

- d. Continue to lobby TfL to rethink their decision to pause work on the Rotherhithe to Canary Wharf bridge.
- e. Review planning policy in the light of the climate emergency to ensure the planning process promotes sustainable, environmentally friendly transport options for the borough.

4. DEPUTATION REQUESTS

As part of the programme motion the meeting agreed to hear deputations from:

Southwark Safe Business Crime Reduction Partnership (BCRP)/Team London Bridge

The group's representative spoke to the meeting for five minutes and thereafter asked a question of the cabinet member for finance, performance and Brexit.

One member asked questions of the deputation.

Pulse/XXL London

The group's representative spoke to the meeting for five minutes and thereafter asked a question of the cabinet member for growth, development and planning

Two members asked questions of the deputation.

Promoting Equality and Valuing Diversity in Southwark

The group's representative spoke to the meeting for five minutes and thereafter asked a question of the cabinet member for community safety and public health

Three members asked questions of the deputation.

5. ISSUES RAISED BY MEMBERS

5.1 MEMBERS' QUESTION TIME

There was one late question to the leader from Councillor Anood Al-Samerai, the written response to which was circulated on yellow paper at the meeting. There were two supplemental questions.

There were 31 members' questions, the written responses to which were circulated on yellow paper at the meeting. There were seven supplemental questions.

5.2 MEMBERS' MOTIONS

MOTION 1: Promoting Equality and Valuing Diversity

This motion was considered prior to the guillotine having fallen.

Councillor Humaira Ali, seconded by Councillor Alice Macdonald, moved the motion.

Following debate (Councillors Rebecca Lury, Victoria Olisa, William Hougbo and Maria Linforth-Hall) the motion was put to the vote and declared to be carried.

Note: This motion will be referred as a recommendation to the cabinet for consideration.

1. Council assembly:
 - a. Asserts its pride in Southwark as one of the most diverse and vibrant parts of London, the UK and indeed Europe.
 - b. Recognises the contributions that all communities, classes and cultures have made to Southwark in the past and will continue to make in future.
 - c. Welcomes the promotion and integration of equality and diversity in all that the council undertakes; and in its work undertaken with partners.
 - d. Welcomes its community leadership role and commits to working towards being a borough where all feel safe, included, valued and respected, as well as helping to promote good community relations in the borough so that all feel a common sense of belonging to one Southwark – a borough that welcomes and celebrates its great diversity.

2. Council assembly acknowledges that:
 - a. The level of hate crime in Southwark is still too high, with 788 incidents in 2018.
 - b. The levels of hate crime and hate incidents in Southwark and across London have risen in recent years. Race-hate crime across London has increased from 8,000 incidents a year in 2012 to almost 18,000 this year. Sexual orientation hate crime across London has almost doubled in five years, from 1,092 incidents in 2014 to 2,048 incidents this year
 - c. People from minority groups feel less safe as verbal and physical attacks driven by misogyny, homophobia and racism have become more frequent.
 - d. A complacent assumption that hateful attitudes and discrimination will inevitably decline over time has been disproved and needs to be rejected.

3. Council assembly notes:
 - a. That in November 2017, council assembly voted unanimously to adopt the International Holocaust Remembrance Alliance (IHRA) definition of antisemitism.
 - b. That both the Liberal Democrats and the Labour party have accepted the All-Party Parliamentary Group working definition of Islamophobia, defined as being ‘rooted in racism and [is] a type of racism that targets expressions of Muslimness or perceived Muslimness.’
 - c. The recent acceptance of Conservative party leadership candidates to support an independent inquiry into Islamophobia within the Conservative party, and hopes that the independent inquiry will take place promptly rather than being postponed to an unspecified date.

4. Council assembly also notes the work that the council already does to promote diversity and tackle hate crime, including:
 - a. Promoting and taking part in National Hate Crime Awareness Week.
 - b. Providing Hate Crime Awareness materials and resources to community,

- voluntary, and faith groups across the borough.
- c. Engaging more than 1,400 young people across over 30 primary and secondary schools with in-school workshops on diversity, tolerance, equalities and tackling prejudice.
 - d. Funding interactive Hate Crime awareness raising workshops in five primary schools in the borough for over 400 primary school children, and securing funding for the “Free to Be” programme which will help 1,900 young people across four schools to tackle homophobic and transphobic bullying and hatred.
 - e. Supporting celebrations of diversity, including Black History Month, the annual interfaith walk, council staff equality forums and networks, as well as community and voluntary organisations in Southwark that promote diversity.
5. Council assembly asserts that:
- a. Discrimination, harassment and abuse in all its forms and manifestations is not only wrong in itself but also corrodes the core pillars of society and undermines attempts to build a secure, prosperous, and decent society that we all want to live in.
 - b. There has been a lack of leadership across Parliament in developing effective strategies to confront discrimination and the causes of these prejudices.
 - c. There has been a generational failure to clearly acknowledge and celebrate the rewards we have reaped from people who have moved to the UK to build their lives here and contribute to our societies and communities as well as those rewards we will reap from people who will choose to move to the UK in the future.
 - d. Southwark should be a leader and serve as a beacon to others in demonstrating how to create the tolerant, open and mutually supportive society we want to see.
6. Council assembly:
- a. Adopts the All-Party Parliamentary Group working definition of Islamophobia.
 - b. Affirms its previous adoption of the IHRA definition on antisemitism.
 - c. Commits to standing up against hate and to challenging Islamophobia, antisemitism and all other forms of racism and discrimination, in our own organisations and parties as well as outside them.
 - d. Calls on the civic awards sub committee to create a specific award for those who have made an outstanding contribution to making Southwark a more integrated, plural and tolerant place for us all, as part of the borough’s Civic Awards.
7. Council assembly calls on cabinet to:
- a. Actively ensure that activities and events in Southwark acknowledge and reflect the diversity of life and society in our borough.
 - b. Continue to work with schools to:
 - i. celebrate diversity
 - ii. ensure that young people are educated about hate crime, including how to tackle the spread of hate speech online
 - iii. make all Southwark schools inclusive places for all children and young people.
 - c. Call on the government to make misogyny-driven attacks a hate crime and to commit additional resources to tackling the spread of hate crime.
 - d. Establish diversity champions, drawn on a cross-party or non-party basis,

to act as additional focal points for enabling greater integration and strengthening community bonds of belonging, solidarity, tolerance and mutual support.

- e. Launch an updated equality and diversity standard for Southwark Council.
- f. Specifically and additionally include those who have made an outstanding contribution to making Southwark a more integrated, plural and tolerant place for us all in the borough's Civic Awards.
- g. Work with Transport for London on how to make public transport a safe place for all users.
- h. Promote and protect spaces in the Borough where people from minority groups feel safe, particularly LGBT+ spaces that have declined by 60% in Southwark over the last decade.
- i. Commit to making Southwark a borough that stands out for its integration, tolerance and mutual cross-community support, which can serve as a model for others to follow.

MOTION 2: Supporting the Rotherhithe to Canary Wharf Bridge

The guillotine having fallen, Amendment B was put to the vote and declared carried.

Amendment C was put to the vote and declared lost.

The motion was put to the vote and declared to be carried.

Note: This motion will be referred as a recommendation to the cabinet for consideration.

1. Council assembly notes:
 - a. The 2016 transport motion, in which council assembly called on Transport for London (TfL) to bring forward plans for a bridge linking Rotherhithe to Canary Wharf.
 - b. That since then the Rotherhithe Bridge proposal has received widespread support, with over 90% of local residents backing the plans.
 - c. That local councillors have led the push for the bridge, and that the council has recognised the importance of delivering the bridge in the most recent Council Plan.
 - d. The Southwark Labour manifesto pledge to work with the Mayor of London to build a new pedestrian and cycling bridge from Canada Water to Canary Wharf.
 - e. The Mayor of London's 2016 commitment to "work to break down some of the city's physical barriers, such as by backing the Rotherhithe-Canary Wharf cycle and pedestrian bridge".
 - f. That the Mayor of London had previously expressed his support for the bridge, including by filming a video with local councillors supporting its construction.
 - g. That current river crossings in the area are seriously overcrowded, with serious traffic issues in the approach to the Rotherhithe Tunnel, and Canada Water station having to be closed during rush hour as a result of safety concerns.
 - h. That the current ferry service across the river is both expensive and has a very low capacity.
 - i. That if the cost of ferry tickets were to be subsidised by TfL, or even made free, its limited capacity would not solve the overcrowding issues which the bridge would address.

- j. That there is no segregated cycle lane across Tower Bridge, making it harder for cyclists to safely cross the river.
 - k. The council's plans to clean up the air and help people make healthy choices of walking and cycling are much more challenging if the bridge is cancelled.
 - l. That the whole of east and southeast London stand to gain from this bridge being built.
2. Council assembly further recognises:
- a. That the significant growth planned in the Canada Water area, including an increase in new homes and job opportunities, will require a significant investment in transport infrastructure.
 - b. That the current plans for the area anticipate the bridge being built.
 - c. That TfL's budget has been cut as a result of Conservative austerity, and that the decision to pause work on the bridge has been made as a result of financial pressures, rather than because TfL consider the bridge to be unnecessary.
 - d. That TfL are continuing to press ahead with the Silvertown Tunnel scheme, despite the significant cost of this scheme, and the concerns that have been raised about its negative impact on the local area and environment.
 - e. That the council has previously publicly stated its support for the bridge, including financial support through the Community Infrastructure Levy.
3. Council assembly believes:
- a. That the recent TfL decision to 'pause' progress on plans to deliver the Rotherhithe to Canary Wharf Bridge is the wrong one and condemns the decision.
4. Council assembly therefore calls on cabinet to:
- a. Continue to lobby TfL to reconsider their decision not to progress with plans for the bridge.
 - b. To ask TfL to share details of the increase in cost with the council and commit to jointly review the cost for the bridge.
 - c. Seek an urgent meeting with Heidi Alexander, Deputy Mayor of London for Transport to relay the strength of feeling within the local community and urge TfL to reconsider, as well as seek assurances on other major transport infrastructure commitments in the borough, including committing to extending Santander Cycles to Canada Water.
 - d. Call on TfL to address in a full and proper manner the concerns and recommendations raised by the council in relation to the proposals for the new Silvertown Tunnel, which will impact negatively on the quality of life of a vast number of people who live and work in the borough.
 - e. Work with TfL to deliver on plans to extend the Bike Hire scheme across Bermondsey to Surrey Docks, along the CS4 route to where the bridge is planned to be built, by no later than April 2022.

MOTION 3: A permanent memorial to remember the terrorist attacks in London Bridge and Borough Market

The guillotine having fallen, Amendment D was put to the vote and declared carried.

The motion was put to the vote and declared to be carried.

Note: This motion will be referred as a recommendation to the cabinet for consideration.

1. Council assembly notes that:
 - a. 3 June 2019 marks the second anniversary of the horrific terrorist attacks which took place on London Bridge and in Borough Market.
 - b. Eight people lost their lives and a further forty-eight people were injured in the attacks.
 - c. In addition to those directly involved, many in the local communities in Borough, Bankside and London Bridge are still affected by the traumatic events.

2. Council assembly praises:
 - a. The swiftness of those who responded to the attack, who in their speed and bravery saved the lives of many.
 - b. The spirit of solidarity and social cohesion that flourished following the attacks, showing to the world that Southwark stood together against hate.
 - c. The continued support that has been offered to victims, witnesses and those affected.
 - d. Southwark Council staff, both for their work in responding at the time and for the work they have done since the attack, including making appropriate arrangements to commemorate the first and second anniversaries of the attack, and sharing learning from the response to the attack with other local authorities around the country.
 - e. The Humanitarian Assistance Steering Group, which is led by the council and includes representatives from the Metropolitan Police Service, the NHS, charitable bodies, Borough Market, Team London Bridge, Bankside Residents Forum and others, for their ongoing work, including starting to consult the victims and their families on a permanent memorial in March this year, and ensuring support continues to be available for the victims, their families, and all who were affected.

3. Council assembly calls on cabinet to:
 - a. Continue to support the Humanitarian Assistance Steering Group to establish a permanent memorial to commemorate those who were killed and injured. This memorial should provide a fitting tribute to those who lost their lives and offer a place of remembrance, as well as acknowledging those who were injured, and the wider community impact.
 - b. Ensure that the voices of victims, their families, local representatives and the wider community are heard, respected and taken into account throughout the process of creating a permanent memorial, including on the design, location and nature of the memorial.

MOTION 4: Adult Social Care

The guillotine having fallen, Amendment E was put to the vote and declared lost.

The motion was put to the vote and declared to be carried.

Note: This motion will be referred as a recommendation to the cabinet for consideration.

1. Council assembly notes:
 - a. That social care is in crisis, which puts at risk tens of thousands of older and disabled people who could end up being denied even the most basic personal support such as help with washing or dressing. Yet despite this, the Conservative government has no strategy or plan to deal with this.
 - b. Southwark Council continues to do the very best for our residents by delivering our commitments for a fairer future for all. The council is doing this despite the malign neglect of central government.
 - c. Southwark is having to continually find new ways to ensure that we support people with profound and increasingly complex needs as well as work to transform lives for the better.
 - d. That the coalition government and now the Conservative government have no sustainable plan and are failing to deliver adequate funds to local authorities which risks putting Southwark's current high standard of social care under threat.

2. Council assembly further notes:
 - a. That across the country local council spending on social care has dropped in real terms and is now £700 million below what it was in 2010/11. That this is despite an ageing population and a 2 per cent rise in new requests for adult social care since 2015/16, which reached 1.84 million requests in 2018.
 - b. That a recent study from the King's Fund warns that fewer people are receiving care, with almost 13,000 fewer granted help over the same period
 - c. That the study found it is not just older people who are requesting help, with a rise in the number of adults of working age seeking support as levels of disability rise. Since 2015/16, there has been a rise from 1.31 million to 1.32 million older people requesting help, while among working-age people requests have gone up from just over 500,000 to nearly 524,000.
 - d. That more than 7,000 working-age people are receiving long-term support compared with 2015/16, but there more than 20,000 fewer older people receiving it.
 - e. That failure to address a systematic undervaluing of autistic people, dementia sufferers and disabled people in general make the sort of abuse uncovered by Panorama at Whorlton Hall more likely to occur again in the future.

3. Council assembly recognises:
 - a. That in Southwark, members of our community can access high quality information, advice and coordinated community services that prevent, reduce and delay their needs for social care support.
 - b. That adults with eligible support needs and their carers have access to services which maximise independence and choice, and enable them to live healthy, safe and fulfilling lives in their community.
 - c. That the council's vision and priorities for the period April 2018 to March 2020 flows from the council's vision first developed in 2015. This vision and priorities are driven by the belief that the council should be "*Empowering and enabling people to live fulfilled and independent lives with dignity and respect*".
 - d. That Southwark council has put these values into practice, and taken a number of important steps to improve adult social care services, including by:
 - i) Implementing the Southwark Ethical Care Charter, which has significantly increased satisfaction rates in the service, meaning the satisfaction rates are now well above the national average

- ii) Establishing a Reablement Service that works with the NHS to successfully support 82% of adult care service users in their own homes following hospital discharge
 - iii) Protecting funding for adult mental health services.
 - iv) Agreeing plans to open two new nursing homes, one in Burgess Park and one in Camberwell
 - v) Making it easier for people to access mental health services, disability services and older people services through our hub and satellite
 - vi) Working with the NHS, the voluntary sector to create a sustainable, high quality integrated care system locally
 - vii) Developing a Residential Care Charter that will recognise the importance of demonstrating the value of workers in the care system.
4. Council assembly resolves to call on cabinet to:
- a. Condemn this Conservative government for shamefully abandoning older people and young adults with care needs.
 - b. Call on the government to publish a 10 year social care plan, in line with the 10 year NHS plan, publish a Green Paper on adult social care, and reverse cuts to adult social care funding and expand provision by restoring local government funding.

MOTION 5: Monthly Leave Your Car At Home Days

The guillotine having fallen, Amendment F was put to the vote and declared lost.

The motion was put to the vote and declared to be carried.

Note: This motion will be referred as a recommendation to the cabinet for consideration.

1. Council assembly welcomes:
 - a. The Mayor of London's and the council's commitment to take part in international car free day on Sunday 22 September 2019.
 - b. Southwark's role in the Mayor's centrepiece of this year's event with the closure to traffic of Tower Bridge and most of Tooley Street on that day, along with non-bus traffic across London Bridge, as part of a car free zone that also includes much of the City of London.
2. Council assembly recognises:
 - a. That in addition to the impact on air quality in cities like London, cars are a major contributor to carbon emissions and long term climate change.
 - b. The role that the Fizz Free Feb campaign has had in highlighting the public health risk posed by sugar and to encourage people to make personal pledges to change their behaviour.
3. Council assembly believes that a similar public health approach to car use is important in changing behaviour.
4. Council assembly reaffirms its commitment to take action to tackle the climate emergency and welcomes international car free day as a positive step towards this.
5. Council assembly therefore calls on cabinet to:

- a. Develop proposals to introduce a Leave Your Car At Home day every month on all Southwark roads, where the council will encourage road users to leave their car at home, and use alternative ways to travel.
- b. Work with community groups, schools, businesses and our residents to build support across the borough which change habits and get more people out of their cars.
- c. Work with councils across London and the Mayor of London to follow Southwark's lead to build support for a monthly Leave Your Car At Home days across London.
- d. Encourage more people to make use of the council's play streets scheme so that more streets are enjoyed by local children and communities.

6. OTHER REPORTS

6.1 YOUTH JUSTICE PLAN 2019/20

(see pages 32 - 41 of the main agenda)

There was one question on the report. The member asked a supplemental of the cabinet member for children, schools and adult care.

The recommendations were put to the vote and declared Carried.

RESOLVED:

1. That council assembly agreed Southwark's Youth Justice Plan 2019/20 as detailed in Appendix A of the report, in accordance to Part 3A of the Council's Constitution.
2. That council assembly noted the progress of the Youth Offending Service and the 2019/20 priorities which have been developed through engagement of multi-agency partners including young people and led by the Youth Crime Management Board (YCMB).

6.2 LONDON BOROUGH OF SOUTHWARK - LATE NIGHT LEVY CONSULTATION

(see pages 42 - 55 of the main agenda)

Amendment G was put to the vote and declared Carried.

The recommendations were put to the vote and declared Carried.

RESOLVED:

1. That council assembly considered the results of the public and statutory consultation conducted on the possible implementation of a late night levy (LNL) within the borough and agreed the following:
 - a. that council assembly approved a late night levy across the whole borough
 - b. the commencement date should be 1 September 2019

- c. the levy shall apply from 00:01 to 06:00 hours
- d. Net monies raised by the levy after the payment of administration shall be used as follows:
- to pay for the full costs of the police night time economy team
 - to pay for the council resources within the night time economy team
 - surplus to be decided by a board made up of representatives for the council, police, licensed trade and residents.
- e. A 30% reduction to the levy is given to premises licence holders in relation to on-trade premises that are in receipt of Small Business Rate Relief (as specified in Part III of the Local Government Finance Act 1988) and have a rateable value of £12,000 or less.
- f. Exemptions to the levy are to be applied to the following categories:
- i. a hotel or guest house, lodging house or hostel at which the supply of alcohol between midnight and 6am on any day may only be made to a person:
 - 1) who is staying at the premises, and
 - 2) for consumption on the premises;
 - ii. a theatre at which the supply of alcohol between midnight and 6am on any day may only be made to a person for consumption on the premises who is:
 - 1) a ticket holder in relation to a relevant production at the premises,
 - 2) concerned in the performance, organisation or management of the relevant production, or
 - 3) invited to the premises as a guest to attend an event to which the public do not have access;
 - iii. a cinema at which the supply of alcohol between midnight and 6am on any day may only be made to a person for consumption on the premises who is:
 - 1) a ticket holder in relation to the exhibition of a film at the premises, or
 - 2) invited to the premises as a guest to attend an event to which the public do not have access;
 - iv. a club which is registered as a community amateur sports club by virtue of section 658 of the Corporation Tax Act 2010(2); and
 - v. a licensed premises which is authorised to be used to supply alcohol for consumption on the premises between midnight and 6am on 1st January in every year (but are not so authorised at those times on any other day in any year).
- g. After 12 months from the commencement date of the Late Night Levy, the licencing committee will undertake a review of the levy, to include the possible introduction of a further reduction category for a best practice scheme.

2. A full list of reduction and exemption categories are listed in Appendix A of the report.

6.3 ADOPTION OF NEW LIBRARY BYELAWS UNDER SECTION 19 OF THE PUBLIC LIBRARIES AND MUSEUMS ACT 1964

(see pages 56 - 63 of the main agenda)

The recommendations were put to the vote and declared Carried.

RESOLVED:

1. That council assembly agreed to the adoption of new library byelaws under Section 19 of the Public Libraries and Museums Act 1964 (Appendix 1 of the report).

6.4 TREASURY MANAGEMENT PERFORMANCE 2018-19 ANNUAL REPORT AND PRUDENTIAL INDICATORS FOR CAPITAL FINANCE AND TREASURY MANAGEMENT

(see pages 64 - 72 of the main agenda)

The recommendations were put to the vote and declared Carried.

RESOLVED:

1. That council assembly noted the 2018-19 outturn for the council's treasury management and that:
 - All treasury management activity was undertaken in compliance with the approved treasury management strategy and with the council's prudential indicators, as Appendix A of the report.
 - The balance remaining on all external loans at 31 March 2019 was £677m, with £117m of new long term borrowing drawn during financial year.

7. AMENDMENTS

Amendments are set out in supplemental agenda no. 1.

The meeting closed at 10.30 pm.

CHAIR:

DATED:

Item No. 3.2	Classification: Open	Date: 28 January 2020	Meeting Name: Council Assembly
Report title:		Motion on the Theme: Homelessness and Housing needs	
Ward(s) or groups affected:		All	
From:		Proper Constitutional Officer	

BACKGROUND INFORMATION

The theme for this meeting is Homelessness and Housing needs.

The relevant cabinet member shall submit a motion on the theme. All other political groups on the council are allowed to submit one amendment to the motion. The cabinet member's motion and the amendments do not need to be seconded. The cabinet member will present the motion to the meeting, followed by the lead opposition spokesperson's response and moving of their amendment, if any. Following this, the subject matter of the theme will be open to debate. Amendment(s) from other opposition groups on the council can be moved during this part of the meeting.

Motion from Councillors Leo Pollak, Cabinet Member for Social Regeneration, Great Estates and New Council Homes, and Kieron Williams, Cabinet Member for Housing Management and Modernisation

1. Council assembly notes that our country, city and borough are facing a housing crisis:
 - a. Nationally over 280,000 people are homeless, with rough sleeping up 165% in the last decade
 - b. London has been hit hardest, with over 170,000 people homeless including over 8,800 who are sleeping rough.
 - c. In Southwark 1 in 47 people are homeless, with 11,000 people on our waiting list for a council home
 - d. Our broken housing market means the private sector is now unaffordable to an increasing number of Southwark residents, with the average rent for a two bedroom flat now being £24,000 a year to rent and the average asking price for a home being over £900,000.
 - e. Southwark's housing crisis means far too many people in our borough are facing either overcrowding, homelessness, housing insecurity, poverty, health issues and wealth inequalities because of their housing situation.

2. Council assembly further notes that this housing crisis has been exacerbated by successive Conservative and Liberal Democrat coalition governments, including by:
 - a. Undermining action to deliver more council homes by cutting the affordable housing grant, hiking up the cost of borrowing for councils making it more expensive to build new council homes and increasing the Right to Buy discount so that over 1300 council homes have been lost through Right to Buy in Southwark since 2012.
 - b. Slashing and then freezing the Local Housing Allowance (LHA) and imposing the Bedroom Tax, benefit cap and a five week wait for Universal

- Credit, leaving a growing number of households with no way of paying all or part of their rent
- c. Enforcing a hostile environment that has left a growing number of people with no access to public funds including no access to most homelessness and rough sleepers' support.
3. Council assembly notes that the previous Liberal Democrat-led administration in Southwark contributed to the scale of the housing crisis, by:
 - a. Abolishing Southwark's housing department, and leaving a £600m hole in the finances
 - b. Failing to maintain standards in Southwark's housing stock, meaning that when Labour took over the council, only around half of council homes met the decent homes standard
 - c. Putting off decisions on the investment needed in Southwark's estates when the funding environment was much better
 - d. Never committing to building a single council home since.
 4. Council assembly notes the radical action Southwark Labour is already taking to address the housing crisis locally, by:
 - a. Delivering the most ambitious council house-building programme in the country, building 11,000 new council homes by 2043 or earlier, with a pipeline already established across over 150 sites delivering over 5000 council homes across the borough.
 - b. Resetting the policy framework for the future of our council estates through the Great Estates programme to Expand and Enrich our estates, with any redevelopment requiring a net increase in council homes, keeping communities together, and estate improvement plans that provide an uplift in everyone's living environment.
 - c. Tackling rough sleeping, with the number of people sleeping rough in Southwark now believed to be under 30, a reduction from 47 in 2018.
 - d. Investing in award winning homelessness prevention services, with the highest rate of homelessness prevention in London and the second highest rate in England, and ending the use of 'Bed and Breakfast' accommodation for families in temporary accommodation.
 - e. Taking extensive action to tackle empty properties, including contacting every private owner of an empty home in Southwark to offer them help and grants to rent out their home, supporting 500 landlords do so since 2011, as well as charging 200% council tax on empty homes.
 - f. Leading the debate nationally to reform our broken housing economy, with campaigns to raise the LHA rate, boost affordable housing investment, suspend or mitigate the impact of Right to Buy and reform the land compensation code.
 5. Council assembly calls on cabinet to:
 - a. Use every tool and lever available to meet the entire housing need of the borough, including building new land capacity and resource partnerships that increase the supply of genuinely affordable homes, especially social rent council homes.
 - b. Develop a refreshed housing strategy that sets out how the council and housing providers can work together to deliver genuinely secure, high quality, affordable and sustainable homes for all Southwark residents.
 - c. To build on the council's success in Ending the use of 'Bed and Breakfast' accommodation for families in temporary accommodation and to now go further and end the use of nightly paid for every but very short term emergency use.

- d. Work with the Labour Mayor of London to:
 - i. Secure more investment in the genuinely affordable homes Londoners need, with the first priority being council homes, including building the case for funding that matches construction costs, and
 - ii. Promote the London Model of Tenure reform in the private rented sector, including creating open-ended tenancies, scrapping break clauses, and removing section 21 'no fault' evictions, and to build the case for fair limitation on rent rises.
- e. Lobby the Government to raise the Local Housing Allowance so it pays that actual cost of rent a home in our borough, scrap the bedroom tax, and create a social security system that guarantees on-time payments and an end to poverty.
- f. Continue to work with Shelter, Helen Hayes MP and other land reform activists on our Affordable Land for Affordable Housing campaign, to reform the land compensation code to better meet the housing needs of Southwark residents.
- g. Continue to lobby for the suspension of the Right to Buy, or otherwise for 'half-way' powers that mitigate its impact, including covenants requirement leaseholders to sub-let at social rents, and one in/out caps on Right to Buy applications based on social homes completed.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Cabinet members motion	Constitutional Team 160 Tooley Street London SE1 2QH	Andrew Weir 020 7525 7222

AUDIT TRAIL

Lead Officer	Chidilim Agada, Head of Constitutional Services
Report Author	Virginia Wynn-Jones, Principal Constitutional Officer
Version	Final
Dated	9 January 2020

Item No. 5.1	Classification: Open	Date: 28 January 2020	Meeting Name: Council Assembly
Report title:		Members' Question Time	
Ward(s) or groups affected:		All	
From:		Proper Constitutional Officer	

BACKGROUND INFORMATION

Members' question time shall not exceed 30 minutes. During this time, members may not question any one cabinet member or committee chair for longer than fifteen minutes.

Members are limited to one question at each meeting. One councillor from each community council will be able to submit a question on behalf of their community council.

Questions to the leader will be taken first, followed by question from community council councillors followed by questions to other cabinet members. The order in which the different political groups ask questions of the leader will be rotated. Questions to cabinet members will also be rotated. The order of portfolios will be rotated at each meeting such that the cabinet member answering questions immediately after the leader will be the last cabinet member to answer any questions at the next meeting of council assembly. The rotation is in line with decisions of council assembly in July 2014 and rotations circulated by the proper constitutional officer in April 2015.

Cabinet members and committee chairs have discretion to refer a question to another cabinet member.

Responses to members' questions will be circulated on yellow paper around the council chamber on the evening of the meeting.

The Mayor will ask the member asking the question if they wish to ask one supplemental question to the member to whom the question was asked. The supplemental question must arise directly out of the original question or the reply. Therefore, supplemental questions to the leader or other cabinet members are not free ranging.

No question shall be asked on a matter concerning a planning or licensing application.

Notes:

1. The procedures on members' questions are set out in council assembly procedure rule 2.9 in the Southwark Constitution.
2. In accordance with council assembly procedure rule 2.9 (12) & (13) (prioritisation and rotation by the political groups) the order in which questions to the leader appear in this report may not necessarily be the order in which they are considered at the meeting.
3. A question from a community council must have been previously considered and noted by the relevant community council (CAPR 2.9.2).

1. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR WILLIAM HOUNGBO

Residents in many parts of Southwark have expressed concerns about safety because of ongoing issues with drug dealing in residential areas. The perception is that nothing is being done to stop it. Can the leader please outline what steps the council is taking, either unilaterally, or in partnership with the police and others, to address this problem?

2. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR TOM FLYNN

Will the leader join me in congratulating Helen Hayes, Harriet Harman and Neil Coyle on their re-election as Labour MPs for the borough?

3. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR ANOOD AL-SAMERAI

How many council homes have been sold or demolished since 2010? What is the average time and cost for new council homes which have been built since then (from site identification to letting)?

4. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR ELEANOR KERSLAKE

Does the leader agree that timely access to GPs is essential for all Southwark residents, and that it is important that a GP practice stays at Maddock Way on the Brandon Estate?

5. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR NICK JOHNSON

The Canada Water Master Plan was approved despite clear issues with the overcrowding on the Jubilee Line as acknowledged in the council's own reports. What conversations have occurred between the council and British Land, and the council and Transport for London (TfL) since to ensure that overcrowding at Southwark's Jubilee Line stations is being addressed?

6. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR MICHAEL SITU

Can the leader update us on the delivery of new council homes across the borough?

7. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR ADELE MORRIS

Please can the leader tell us how much money has been collected in the Carbon Offset Fund from developments that have failed to meet our Carbon Reduction targets? Can he also tell us what priorities are being used to decide how the money is spent, and when the planning committee can expect to receive the report on it so we can start spending it, as, despite the Leader's assurances at the July 2019 Council Assembly, it was not available to be considered by the planning committee in October 2019?

8. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR CATHERINE ROSE

How does Southwark's recycling rate compare to other inner London boroughs?

9. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR JANE SALMON

Can the leader confirm how many redeployable cameras there are in the borough, how many there are per ward and whether there are plans to commission any additional cameras?

10. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR CLEO SOANES

Following the publication of the Southwark School Standards Report for 2018/19, can the leader tell us how Southwark's schools are performing compared to London and national averages?

11. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR HAMISH MCCALLUM

Can the Leader confirm how many households in Southwark have been classed as homeless in each of the past 5 years, broken down by the number of rough sleepers, those in hostels or similar accommodation, and those in temporary accommodation? Can he also confirm, of those in hostels or similar accommodation, and those in temporary accommodation, how many are situated in Southwark and how many are situated outside the borough?

12. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR GRAHAM NEALE

Can the leader please outline where in Southwark the council has installed Motorcycle Anchors to prevent motorcycle theft? Can he also detail any plans to install more Motorcycle Anchor points, especially on Southwark's housing estates, and set out what additional work is being done by the council and its partners to prevent the theft of motorcycles from delivery drivers, students, workers, and other local residents?

13. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR MARIA LINFORTH-HALL

Given Southwark's "Digital by Default" approach, can the leader outline what the council is doing to ensure that people without internet access or with restricted mobility, particularly older people, are not excluded from accessing services and support?

14. QUESTION TO THE LEADER OF THE COUNCIL FROM COUNCILLOR DAVID NOAKES

Can the leader of the council provide an update on the cabinet's commitment made in December 2016 to resettle twenty five Syrian refugee households by 2021, with the ambition to rehouse five Syrian refugee households a year for the next five years between 2017-2021?

15. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR VICTOR CHAMBERLAIN

Since the loss of XXL, Southwark's last remaining LGBTQ+ club, can the cabinet member please outline what the council is doing to support and promote LGBTQ+ nightlife in the borough?

16. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR HUMAIRA ALI

In July 2019 council assembly passed a cross-party motion on Promoting Equality and Valuing Diversity, in which we called on cabinet to, among other things, actively ensure that activities and events in Southwark acknowledge and reflect the diversity of life and society in our borough, establish a Civic Award honouring those who have made an outstanding contribution to making Southwark a more integrated, plural and tolerant place for us all and launch an updated equality and diversity standard for Southwark Council. Can the cabinet member outline when members can expect to see a plan which translates these ambitions into action? Can she also explain why those members who worked together to draft this motion have not been directly consulted or briefed on plans to amalgamate the role of diversity champions with that of community champions, a move which entirely misses the point of establishing these as key roles in Southwark with their own agreed purpose and objectives?

17. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR JASON OCHERE

How successful was the free swimming lessons pilot?

18. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR ALICE MACDONALD

Can the cabinet member tell us what progress has been made on promoting diversity and tackling hate crime since the motion on this subject was unanimously passed at the last council assembly meeting?

19. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR DARREN MERRILL

Can the cabinet member tell us when the first of Southwark's children will get their free theatre visits?

20. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR ELIZA MANN

Now that the council have recognised the depth of feeling in the community about holding a ceremony at West Lane War Memorial on Armistice Day on 11 November, will the cabinet member make a commitment to continue doing so in future years?

21. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR MARGY NEWENS

In light of the climate emergency, what is the cabinet member doing to demonstrate Southwark's commitment to biodiversity?

22. QUESTION TO THE CABINET MEMBER FOR CULTURE, LEISURE, EQUALITIES AND COMMUNITIES FROM COUNCILLOR JACK BUCK

Will the cabinet member commit to a) investing in Southwark's existing libraries, and b) opening new libraries in Southwark?

23. QUESTION TO THE CABINET MEMBER FOR FINANCE, PERFORMANCE AND BREXIT FROM COUNCILLOR RICHARD LEEMING

Can the cabinet member tell us how the council is preparing for the UK's exit from the EU on 31 January 2020 and the subsequent transition period?

24. QUESTION TO THE CABINET MEMBER FOR FINANCE, PERFORMANCE AND BREXIT FROM COUNCILLOR LEANNE WERNER

Can the cabinet member provide an update on the outcomes of the multi-agency operation, led by the Metropolitan Police Service, that recently raided a number of nail bars in Southwark?

25. QUESTION TO THE CABINET MEMBER FOR FINANCE, PERFORMANCE AND BREXIT FROM COUNCILLOR MAGGIE BROWNING

Can the cabinet member update us on the latest divestment from fossil fuels in Southwark's pension fund?

26. QUESTION TO THE CABINET MEMBER FOR FINANCE, PERFORMANCE AND BREXIT FROM COUNCILLOR PETER BABUDU

Can the cabinet member provide an update on plans for a borough-wide private rented sector licensing scheme?

27. QUESTION TO THE CABINET MEMBER FOR ENVIRONMENT, TRANSPORT AND THE CLIMATE EMERGENCY FROM COUNCILLOR DAMIAN O'BRIEN

In the cabinet member's report to cabinet dated 29 October 2019, paragraph 3, he states "the council will significantly extend coverage of the Santander Cycle Hire scheme in the borough." However, in Appendix C of the same document, the only secured docking stations sites indicated north of Southwark Park Road are funded either by Transport for London (TfL) along the Cycleway 4 corridor or by British Land's S106 agreement to provide 6 docking stations. Secured sites to the south are also marked as being financed by 'developer funding'. Can the cabinet member please therefore explain why there is no indication of any Southwark Council investment in additional docking stations, despite ongoing campaigns from local Liberal Democrats councillors for this much-needed infrastructure? Can he also explain the apparent contradiction between his claim that "the council will significantly extend the ... scheme" and this lack of investment?

28. QUESTION TO THE CABINET MEMBER FOR ENVIRONMENT, TRANSPORT AND THE CLIMATE EMERGENCY FROM COUNCILLOR DAN WHITEHEAD

In July 2019 council assembly passed a motion condemning Transport for London's (TfL) decision to "pause" progress on the delivery of the Rotherhithe to Canary Wharf walking and cycling bridge, and calling on cabinet to continue to lobby TfL and to meet with Heidi Alexander in support of the bridge, and to address other major transport infrastructure commitments affecting Southwark, including the Santander Bicycle Hire

extension and the Silvertown Tunnel. Could the cabinet member please outline what progress has been made in relation to these commitments?

29. QUESTION TO THE CABINET MEMBER FOR ENVIRONMENT, TRANSPORT AND THE CLIMATE EMERGENCY FROM COUNCILLOR ANDY SIMMONS

Could the cabinet member please provide an update on the council's work to reduce the level of missed refuse and recycling collections by Veolia?

Item No. 5.2	Classification: Open	Date: 28 January 2020	Meeting Name: Council Assembly
Report title:		Members' Motions	
Ward(s) or groups affected:		All	
From:		Proper Constitutional Officer	

BACKGROUND INFORMATION

The councillor introducing or “moving” the motion may make a speech directed to the matter under discussion. This may not exceed five minutes¹.

A second councillor will then be asked by the Mayor to “second” the motion. This may not exceed three minutes without the consent of the Mayor.

The meeting will then debate the issue and any amendments on the motion will be dealt with.

At the end of the debate the mover of the motion may make a concluding speech, known as a “right of reply”. If an amendment is carried, the mover of the amendment shall hold the right of reply to any subsequent amendments and, if no further amendments are carried, at the conclusion of the debate on the substantive motion.

The Mayor will then ask councillors to vote on the motion (and any amendments).

IMPLICATIONS OF THE CONSTITUTION

The constitution allocates responsibility for particular functions to council assembly, including approving the budget and policy framework, and allocates to the cabinet responsibility for developing and implementing the budget and policy framework and overseeing the running of council services on a day-to-day basis. Therefore any matters that are reserved to the cabinet (i.e. housing, social services, regeneration, environment, education etc) cannot be decided upon by council assembly without prior reference to the cabinet. While it would be in order for council assembly to discuss an issue, consideration of any of the following should be referred to the cabinet:

- to change or develop a new or existing policy
- to instruct officers to implement new procedures
- to allocate resources.

Note: In accordance with council assembly procedure rule 2.10 (7) & (8) (prioritisation and rotation by the political groups) the order in which motions appear in the agenda may not necessarily be the order in which they are considered at the meeting.

¹ Council assembly procedure rule 1.14 (9)

1. **MOTION FROM COUNCILLOR DORA DIXON-FYLE** (Seconded by Councillor Sirajul Islam)

Making Southwark a Borough of Sanctuary

1. Council assembly notes:
 - a. The Conservative government's "Hostile Environment" policies which have deliberately made it harder for refugees, asylum seekers, and those who cannot prove their right to remain in the UK.
 - b. The "Solidarity with the Windrush Generation" passed by council assembly in November 2018, which condemned the government's "Hostile Environment" policies.
 - c. That the council currently supports over 280 vulnerable households who have No Recourse to Public Funds due to their immigration status.
 - d. That the council receives no funding from government to support these households.
 - e. That four families have been resettled in the borough through the council's refugee resettlement programme, and that one family has been resettled by the Peckham Sponsors Refugees Community Sponsorship Scheme.
 - f. That aside from a Home Office owned hostel which accommodates some asylum seekers for "initial assessment", the Government does not place many asylum seekers in Southwark, as is consistent with their policy of "dispersal" of asylum seekers to areas of the UK which has cheaper accommodation.
 - g. The work that Southwark Council has already been doing to highlight to the government the impact of underfunding immigration system, meaning applications are subject to long delays, the impact of being excluded from fully participating in society for people granted leave to remain in the UK but who have No Recourse to Public Funds and the impact of the unjustifiably high and unreasonable fees for immigration applications.
2. Council assembly believes:
 - a. That Southwark should be a place that welcomes those from around the world.
 - b. That Southwark values the enormous contributions that refugees and migrants have made, and continue to make to Southwark.
 - c. That declaring Southwark to be a "Borough of Sanctuary" would reaffirm Southwark's commitment to Southwark's refugee and migrant communities.
3. Council assembly resolves to call on cabinet to:
 - a. Declare Southwark to be a "Borough of Sanctuary"
 - b. Work with community groups to harness public support to help and support refugee, migrant and asylum seekers in Southwark.
 - c. Continue to celebrate the contribution of refugee and migrant communities to Southwark.
 - d. Continue to work with organisations in the borough who support refugees and asylum seekers in the borough.
 - e. Challenge anti-refugee and anti-migrant attitudes wherever they are found.
 - f. Lobby the government to reform No Recourse to Public Funds so that people are no longer blocked from fully participating in society for years while they wait for their status to be resolved.

Note: If the motion is agreed, any proposals will be submitted to the cabinet for consideration.

2. MOTION FROM COUNCILLOR ANOOD AL-SAMERAI (Seconded by Councillor David Noakes)

EU Citizens

1. Council assembly notes that:
 - a. EU nationals from the other 27 EU member states are part of our shared communities alongside UK citizens. They are our husbands, wives, partners, parents, friends, neighbours and colleagues. They are an integral part of a vibrant and thriving Southwark community
 - b. Since 2016 EU nationals have been promised again and again that "there will be no change for EU citizens already lawfully resident in the UK and [...] will be treated no less favourably as they are at present".
2. Council assembly further notes that:
 - a. According to the Home Office's July statistics, only a third of EU nationals have applied for the Settled Status and 42% of them have been granted the inferior Pre-Settled status leading them to reapply for the Full Settled status later on.
 - b. There is no possibility of knowing how many EU nationals need to apply, leaving vulnerable and unaware EU nationals left at risk of becoming unlawful residents the mercy of the Home Office's "Hostile Environment".
 - c. Lack of clarity regarding differentiating between EU citizens arriving before and after the UK's exit from the EU could lead to discrimination in the labour market and may prevent many from accessing the services to which they are entitled.
3. Council assembly asserts that:
 - a. After three years of living in limbo, EU nationals' homes and livelihoods are in danger of being threatened by the further uncertainty brought about by the outcome of the General Election in December 2019.
 - b. Another Windrush-like scandal could be unfolding right before the eyes of this Council and we must not be passive observers to it.
4. Council assembly therefore calls on cabinet to direct:
 - a. Officers to report to cabinet within 3 months with action plans for how the council will mitigate adverse impacts on the rights of EU nationals post-Brexit (including but not limited to advising on what the council can do to help landlords and employers to be better informed about immigration status and therefore avoid potential discrimination against EU nationals)
 - b. The chief executive of the council to write to EU citizens resident in Southwark giving advice on how the council can help them with applying for Settled Status. This notice shall inform EU citizens of any potential consequences of not applying for the EU Settlement scheme. This includes asking EU citizens to contact the council for further support if they did not achieve Full Settled Status.
 - c. The leader of the council to write to the Home Secretary seeking clarification and suggesting improvements for the European Settlement scheme, which include:
 - i) Confirming that there will be no reduction in the rights of Settled Status EU citizens from what they currently have and committing to ratifying this as primary legislation before the exit day;

- ii) Confirming what support is to be provided to EU Citizens who did not achieve Full Settled Status and over what timescales;
- iii) Providing a means for EU Citizens to rapidly and without charge obtain physical proof of Settled Status that can be used to access services if required with the option to apply for full British citizenship waiving the fees involved;
- iv) Providing EU citizens the right to full participation in civic life, including the ability to stand for office and vote in UK referendums, European elections from within the UK and UK general elections as well as local elections.
- v) Replacing the current European Settlement scheme with a better free registration scheme without a deadline where EU citizens living in the UK for 5 years or more are considered lawful by default.

Sources:

<https://www.politics.co.uk/comment-analysis/2019/07/31/johnson-claimed-he-d-protect-eu-citizens-but-he-s-already-go>

Note: If the motion is agreed, any proposals will be submitted to the cabinet for consideration.

3. MOTION FROM COUNCILLOR JAMES McASH (Seconded by Councillor Catherine Rose)

A fully funded, proper pay rise for council and school workers

1. Council assembly notes:
 - a. Government has endured central government funding cuts of nearly 50% since 2010.
 - b. Between 2010 and 2020, councils will have lost 60p out of every £1 they have received from central government.
 - c. The 2019 LGA survey of council finances found that one in three councils fear they will run out of funding to provide even their statutory, legal duties by 2022/23. This number rises to almost two thirds of councils by 2024/25 or later.
 - d. The Local Government Association estimates councils will face a funding gap of £8 billion by 2025.
 - e. Faced with these cuts from central government, the local government workforce has endured years of pay restraint with the majority of pay points losing 22 per cent of their value since 2009/10.
 - f. At the same time as seeing their pay go down in real terms, workers experience ever increasing workloads and persistent job insecurity. Across the UK, an estimated 876,000 jobs have been lost in local government since June 2010 – a reduction of 30 per cent. Local government has arguably been hit by more severe job losses than any other part of the public sector.
 - g. There has been a disproportionate impact on women, with women making up more than three quarters of the local government workforce.
2. Council assembly believes:
 - a. Our workers are public service heroes. They keep our communities clean, care for those in need, and keep our towns and cities running.
 - b. Without the professionalism and dedication of our staff, the council services our residents rely on would not be deliverable.
 - c. Government funding has been cut to the extent that a proper pay rise could result in a reduction in local government services.

- d. The government needs to take responsibility and fully fund increases in pay; it should not put the burden on local authorities whose funding been cut to the bone.
3. Council assembly resolves to call on cabinet to:
- a. Support the pay claim submitted by Unite, GMB and UNISON on behalf of council and school workers for a £10 per hour minimum wage and a 10% uplift across all other pay points in 2020/21 and for this to be fully funded by central government.
 - b. Call on the Local Government Association to make urgent representations to central government to fund the National Joint Council (NJC) pay claim.
 - c. Write to the Chancellor and Secretary of State to call for a pay increase for local government workers to be funded with new money from central government.
 - d. Meet with local NJC union representatives to convey support for the pay claim.

Note: If the motion is agreed, any proposals will be submitted to the cabinet for consideration.

4. **MOTION FROM COUNCILLOR WILLIAM HOUNGBO** (Seconded by Councillor Jane Salmon)

Safe meeting spaces

1. Council assembly notes that:
- a. Police officers and community support officers often need to meet and speak to members of the public in Southwark to hear their concerns, gather information and build links with the community;
 - b. These meetings are informal, and are usually arranged at a time convenient to both the police and the member(s) of the public involved, and aim to provide a safe space where people can speak freely about their concerns.
2. Council assembly further notes that:
- a. Police officers and community support officers have told Liberal Democrat councillors that it can often be difficult to find somewhere to hold these meetings, as many members of the public are concerned about inviting the police into their homes, being seen to enter a police station, or being seen speaking to police officers near to where they live;
 - b. There are various rooms across the borough in buildings owned or managed by the council, such as libraries and council offices, which could be made available to the police for meetings of this type;
 - c. There are also other spaces in the community which may have suitable meeting rooms which could also be made available to the police, such as doctors' surgeries, community health centres, and places of worship.
3. Council assembly therefore calls on cabinet to direct officers to liaise with the police and other partners to explore:
- a. The possibility of making appropriate rooms in council owned or managed buildings available free of charge to the police as a safe space for informal meetings with members of the public;

- b. The possibility of working with the NHS, faith groups and other relevant organisations to support them in making appropriate rooms available to the police as a safe space for informal meetings with members of the public.

Note: If the motion is agreed, any proposals will be submitted to the cabinet for consideration.

5. MOTION FROM COUNCILLOR MAGGIE BROWNING (Seconded by Councillor James McAsh)

High-stakes Testing in Primary Schools

1. Council assembly welcomes the commitment of the Labour Party and the Liberal Democrats to abolish statutory assessment tests (SATs) and other high-stakes testing in primary schools.
2. Council assembly notes that:
 - a. Statutory testing in primary schools has increased since 2010 and is increasing further: by 2020, children will be tested in Reception (the Baseline Assessment), Year 1 (the Phonics Screening Check), Year 2 (SATs), Year 4 (the Multiplication Tables Check) and Year 6 (SATs).
 - b. The pressures of testing in primary schools have a detrimental effect on children's mental health.
 - c. Tests are focussed on the requirements of school accountability rather than on support for children's learning.
 - d. Educational research has demonstrated repeatedly that teaching to the test narrows the curriculum and the educational experience of children, focussing on labelling not learning.
 - e. The pressures of statutory assessment contribute to the crisis of teacher morale, workload, recruitment and retention.
3. Council assembly believes:
 - a. That campaigning, by those who work in primary schools, parents, guardians and academics, to end the current high-stakes system of primary assessment should be welcomed, in particular the More Than A Score campaign.
4. Council assembly resolves to call on cabinet to:
 - a. To express its support for campaigns against the current system of primary assessment, including those organised by teacher unions and More Than A Score.
 - b. To call a meeting of trade unions, parents, guardians and school governors to discuss the council's position on these matters and to coordinate a response.
 - c. To lobby the Secretary of State for Education to listen to the growing number of voices who are calling for the abolition of high-stakes testing in primary schools.
 - d. To offer support to schools within the area which adopt an alternative approach to assessment (for example by taking the More Than A Score pledge).

Note: If the motion is agreed, any proposals will be submitted to the cabinet for consideration.

6. MOTION FROM COUNCILLOR HUMAIRA ALI (Seconded by Councillor Victor Chamberlain)

Showing photographic ID in order to vote

1. Council assembly notes that:
 - a. In the December 2019 Queen’s Speech the government committed to require voters in elections in England to show photographic ID in order to be able to vote;
 - b. This is being proposed to prevent people pretending to be someone else in order to vote fraudulently in an election, an offence known as “personation”.

2. Council assembly also notes that:
 - a. Personation is extremely rare in the UK: of the 44.4 million votes cast in 2017, only 28 allegations of personation were made, of which only one resulted in a conviction. This is equal to 0.000063% of votes²;
 - b. Prior to the 2018 pilots, a major coalition of over 40 leading civil society groups, charities and academics joined came together to oppose mandatory ID plans – including Electoral Reform Society, Age UK, Stonewall, Liberty, The Salvation Army, Migrants’ Rights Network, the British Youth Council and the Race Equality Foundation³;
 - c. Compulsory voter ID was piloted across a range of boroughs in local elections on 2018 and 2019. Across all ten trial areas in 2019, 1,968 people were turned away for not having the correct ID. Of those people, 740 did not return to vote;
 - d. This means that around four times as many people were blocked from voting in the 2019 than there have been allegations of personation between 2010 and 2017 in the UK⁴.
 - e. These proposals run the risk of disenfranchising millions of people without photo ID, who are already more likely to come from groups who are marginalised within our society. Research into the impact of compulsory voter ID laws in the United States suggests that they can disproportionately prevent older people, and those from Black and Minority Ethnic backgrounds, from voting⁵;
 - f. Research by the Cabinet Office following the 2018 voter ID pilots showed that implementing mandatory voter ID across Great Britain could cost up to £20m per general election⁶.

² <https://www.electoral-reform.org.uk/latest-news-and-research/parliamentary-briefings/the-2019-voter-id-pilots/>

³ <https://www.electoral-reform.org.uk/latest-news-and-research/media-centre/press-releases/unprecedented-coalition-of-charities-and-civil-society-demand-rethink-on-dangerous-voter-id-trials/>

⁴ https://fullfact.org/crime/voter-id-scheme/?utm_source=content_page&utm_medium=related_content

⁵ <https://fivethirtyeight.com/features/what-we-know-about-voter-id-laws/>

⁶

[https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/733128/Electoral Integrity Project - Local Elections 2018 - Evaluation.pdf](https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/733128/Electoral_Integrity_Project_-_Local_Elections_2018_-_Evaluation.pdf)

- g. Research by the Electoral Commission published in September 2019 found that 17% of potential voters (up to 9.4 million people) are not correctly registered to vote at their current address⁷.
3. Council assembly asserts:
 - a. The policy of requiring voters in elections in England to show photographic ID in order to be able to vote presents a significant risk to democratic access and equality, and risks undermining the principles of fair and equal participation that have been at the heart of British democracy since the adoption of universal, equal suffrage in 1928;
 - b. Public funds would be better spent on ensuring that people are correctly registered to vote rather than on preventing legitimate voters from exercising their democratic right;
 - c. Southwark Council will not be party to the mass disenfranchisement of voters proposed by this unfair and discriminatory policy.
 1. Council assembly therefore calls upon cabinet to:
 - a. Write to ministers expressing in the strongest possible terms Southwark Council's concerns about this policy and its implications for voters in our borough;
 - b. Once the legal provisions for this policy have been enacted, direct officers to seek external expert legal advice on the avenues open to the council and its officers to mitigate the impact on Southwark residents;
 - c. To work with the Acting Returning Officer and his or her team, in the light of the expert legal advice, to implement the requirement to present photographic ID in order to vote in Southwark in as light-touch a manner as is legally permissible.

7. MOTION FROM COUNCILLOR JAMES MCASH (Seconded by Councillor Margy Newens)

Power for People: Supporting the Local Electricity Bill

1. Council assembly acknowledges the efforts that this council has made to reduce greenhouse gas emissions and promote renewable energy.
2. Council assembly recognises:
 - a. That councils can play a central role in creating sustainable communities, particularly through the provision of locally generated renewable electricity;
 - b. That very large financial setup and running costs involved in selling locally generated renewable electricity to local customers result in it being impossible for local renewable electricity generators to do so;
 - c. That making these financial costs proportionate to the scale of a renewable electricity supplier's operation would create significant opportunities for councils to be providers of locally generated renewable electricity directly to local people, businesses and organisations;
 - d. That revenues received by councils that became local renewable electricity providers could be used to help fund local greenhouse gas emissions reduction measures and to help improve local services and facilities.
3. Council assembly calls on cabinet:

⁷ <https://www.electoralcommission.org.uk/major-study-electoral-registers-great-britain-shows-changes-are-needed-help-millions-people-ensure>

- a. To support the Local Electricity Bill, supported during the last parliament by a cross-party group of 115 MPs, and which, if made law, would make the setup and running costs of selling renewable electricity to local customers proportionate by establishing a Right to Local Supply;
- b. Inform the local media of this decision;
- c. Write to local MPs, asking them to support the Bill, and write to the organisers of the campaign for the Bill, Power for People, expressing support.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Member Motions	Constitutional Team 160 Tooley Street London SE1 2QH	Andrew Weir 020 7525 7222

AUDIT TRAIL

Lead Officer	Chidilim Agada, Head of Constitutional Services
Report Author	Virginia Wynn-Jones, Principal Constitutional Officer
Version	Final
Dated	16 January 2020

Item No. 6.1	Classification: Open	Date: 28 January 2020	Meeting Name: Council Assembly
Report title:		Empowering Communities Programme – Devolved Budget Decisions and Communications Protocols	
Ward(s) or groups affected:		All wards	
From:		Constitutional Steering Panel	

RECOMMENDATIONS

1. That Council Assembly agree the proposal of the creation of five area committees to take devolved budget decisions.
2. To note that the area committees will follow the Multi-ward boundaries and the rule will only apply to one round of Multi-ward meetings a year.
3. To agree the membership of the new area committees remain the same as the multi-wards' and the relevant Community Champions act as Chairs for their respective multi-ward areas.
4. To create the post of Deputy Community Champions for each of the multi-ward areas whose role will be to deputise in the absence of the Community Champions and act as Vice Chairs of the new area committees. The role will not attract a special responsibility allowance.
5. To agree the proposed communications guidance for promoting ward and multi-ward forum meetings.
6. To note that the proposed changes will require changes to Article 8 and Part 3H of the Constitution and any other consequential constitutional changes.

BACKGROUND INFORMATION

7. Council Assembly on 18 May 2019 agreed the proposal to revamp Community Councils (CC) with a more flexible and devolved Empowering Communities Programme (ECP), that:
 - Promotes resident-led initiatives
 - Strengthens the local leadership role of ward councillors
 - Supports Cabinet accountability
 - Enables Community Champion councillors
 - Promotes transparency of funding.
8. Following the Council Assembly decision, the new programme was introduced on 1 June 2019 with a combination of meetings, events and funds, together with the new role of Community Champions. This included:
 - A Democracy Fund of £20k per annum to facilitate community led events
 - Ward meetings which met at least four times a year (three in first year)

- Multi-ward cluster meetings, at least two times a year (three in first year)
 - An annual residents' conference.
9. The new Empowering Communities Programme aims to bring local communities together, to focus on the issues specific to neighbourhoods, and to facilitate communication between residents and their councillors.
 10. Southwark is divided into five new Multi-ward clusters; North West, North East, West Central, East Central, and South.

These areas comprise the following wards:

- North East: North Bermondsey; South Bermondsey; Rotherhithe; Surrey Docks
- North West: Borough & Bankside; London Bridge & West Bermondsey; Chaucer; St Georges
- East Central: Old Kent Rd; Peckham; Nunhead & Queens Rd; Rye Lane; Peckham Rye
- West Central: North Walworth; Newington; Faraday; Camberwell Green; St Giles
- South: Champion Hill; Goose Green; Dulwich Hill; Dulwich Village; Dulwich Wood.

KEY ISSUES FOR CONSIDERATION

11. One of the recommendations in the 18 May 2019 Council Assembly report was that the Leader of the Council would be asked to delegate powers to individual councillors for devolved budget decisions. It was proposed that the power would be delegated to individual councillors as there were no other appropriate bodies to take on this executive function.
12. Prior to the introduction of ECP, Community Councils acted as formal 'Area Committees' where devolved budget decisions were taken.
13. Following the implementation of ECP, officers have identified that the individual member decision created unnecessary administration burdens where there would need to be 63 individual reports and decisions. This process would need to be repeated for all devolved funding streams, i.e. CGS, Devolved Highways, and Neighbourhoods Fund etc.
14. Under the individual member decision format, there would be a requirement to publish all decisions prior to announcing them at multi-ward meetings.
15. Officers feel that that by delegating powers to area committees (multi-ward meetings), one cycle a year (Feb/March), would allow members to make decisions as they would have under Community Councils. This will also reduce the administrative burden on members as well as officers and would only require five reports for each funding stream rather than 63 as highlighted in paragraph 13.
16. It is expected that the Community Champions will chair the multi-ward forums.
17. Currently as noted in the introduction to the Council's Constitution, the main function of Community Champions is:

“To scrutinise funding applications to the Democracy Fund and to provide overview and guidance for meetings organised through the Ward Fund. They also support residents in discussing issues relevant to the local area.”

18. This will need to be amended to include chairing the multi-ward area meetings.

Deputy Community Champions

19. It is proposed that five Deputy Community Champion roles are created for multi-ward areas and their role will be to deputise in the absence of the Community Champions and act as Vice Chairs of the new area committees. The role will not attract a special responsibility allowance.

Communications Protocol for Ward and Multi Ward meetings

20. Ward and Multi-ward forum meetings are council meetings and any official publicity for the meetings should be sent out by officers using council resources; therefore all correspondence publicising the meetings must be politically neutral. Ward Forums are not an extension of members' surgeries and should not be publicised on party political lines. All official correspondence and publicity should be produced using council templates.
21. Correspondence in relation to ward forums needs to comply with the Monitoring Officer's guidance. When publishing any material at any time, the council must comply with the provisions of the Local Government Act 1986 (the act) and The Code of Recommended Practice on Local Authority Publicity 2011 (the code). The code provides that a local authority shall not publish (or assist others to publish) any material which in whole or in part is designed to affect public support for a political party.

Constitutional issues

22. Community Councils exercised a number of executive and consultative functions.
- Executive: Allocation of Neighbourhoods Fund, CGS and the Devolved Highways Fund; Recommendations of chief officer and cabinet on variations to environment contracts, receive reports on and take part in contract reviews; Appoint ward members to sit on warden scheme steering groups; Approve projects to be included in the Community Projects Bank.
 - Consultative: Comment on £100K+ expenditure of section 106 funding, on proposals for development control documents for specific sites and on all strategic schemes being dealt with by Planning Committee; To be consulted on Local Implementation Plans (public transport) and on traffic/highways improvement projects
23. It is proposed that the functions listed above will be now devolved to Multi-ward meetings.

Community impact statement

24. The proposed changes to allow area committees to take funding decisions provide alternative structures and processes to enable all Southwark residents to participate in discussing matters of interest and concern for their local

community, while strengthening the relationship with their elected members.

25. Placing the emphasis on resident-led initiatives for smaller areas will help bring together members of Southwark's diverse local communities, in compliance with the council's duty under the Equality Act 2010 which requires the council to have due regard when taking decisions to the need to:
 - a. Eliminate unlawful discrimination, harassment, victimisation or other prohibited conduct
 - b. Advance equality of opportunity between persons who share a relevant protected characteristic and those who do not share it
 - c. Foster good relations between those who share a relevant protected characteristic and those that do not share it.
26. The relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.
27. Having due regard to the need to advance equality of opportunity is further explained by the Act, which states that it involves
 - Removing or minimising disadvantages connected with a relevant protected characteristic.
 - Taking steps to meet the different needs of persons who share a relevant protected characteristic.
 - Encouraging persons who share a relevant protected characteristic to participate in public life or any other activity in which they are under-represented.
28. Due consideration was given to this duty during this process and no adverse impact on any group with a protected characteristic was evident.

Resource implications

29. There are no resource implications. The new arrangements will be met within existing resources.

Consultation

30. The Constitutional Steering Panel is being consulted.

Financial implications

31. There are no financial implications although this will be reviewed after an initial year.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Director of Law and Democracy

32. Part II of the Local Government Act 2000 provides for the discharge of a local

authority's functions by an executive of the authority (in Southwark the Leader and Cabinet), unless those functions are specified as functions that are not to be the responsibility of the authority's executive.

33. Under Section 9E the Leader may arrange for the discharge of any executive functions by an area committee. An area committee is:
- (i) a committee established to discharge functions in respect of part of the area of the authority, and
 - (ii) the members of the committee who are members of the authority are elected for electoral divisions or wards which fall wholly or partly within that part.
34. In addition under regulation 16A of the Local Government (Committees and Political Groups) Regulations 1990 an area committee should be made up of all the voting members of the committee who are members of the council have been elected for electoral divisions or wards which are wholly or partly within that part; and either–
- (iii) the area of the part of the authority covered by the committee should not exceed two-fifths of the total area of the authority, or
 - (iv) the population of that part of the authority covered by the committee, as estimated by the authority, does not exceed two-fifths of the total population of the area of the authority as so estimated.

Strategic Director of Finance and Governance (FC19/020)

35. The Strategic Director of Finance and Governance notes the proposed recommendations and resource and financial implications detailed in the report.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
None		

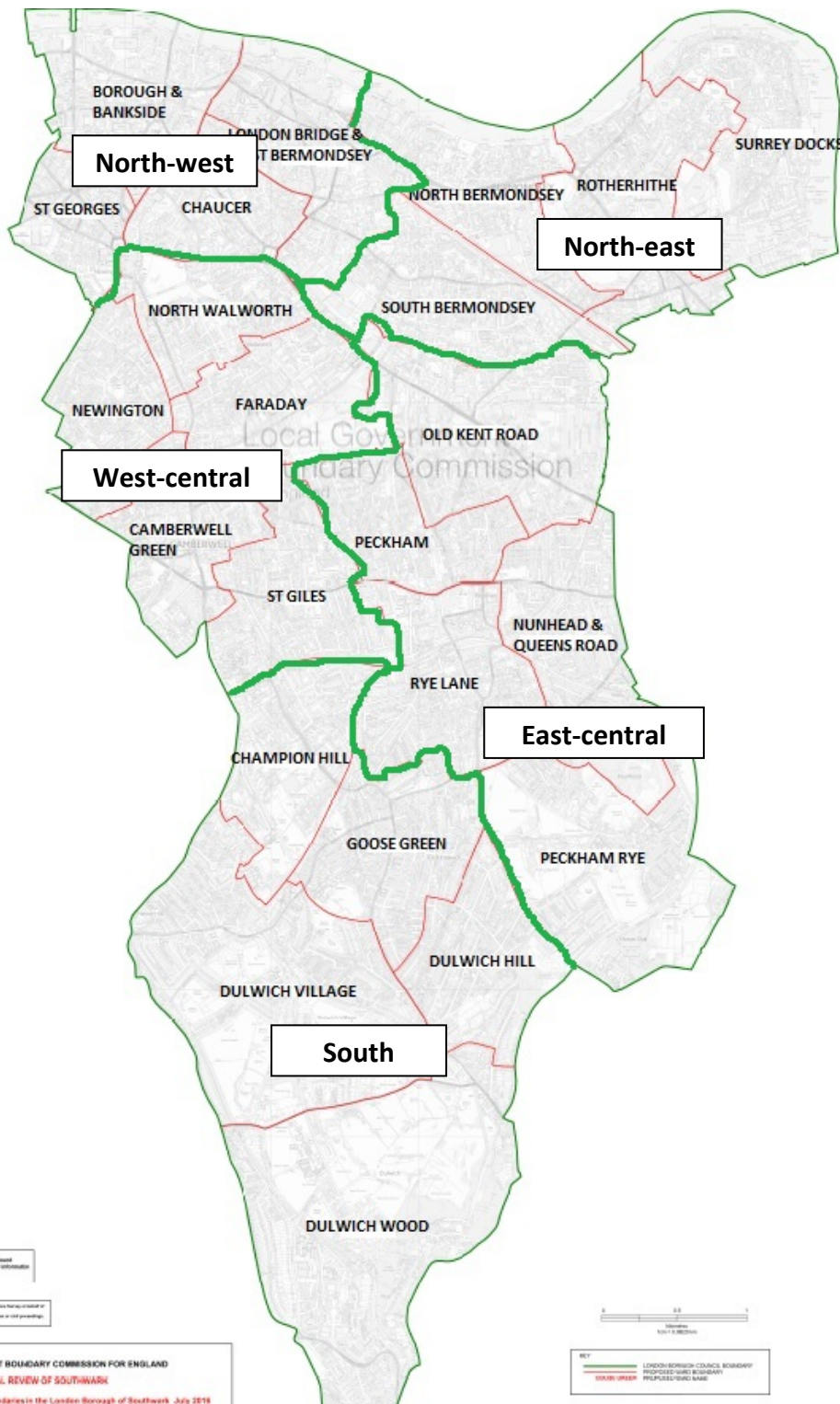
APPENDICES

No.	Title
Appendix 1	Multi-ward map

AUDIT TRAIL

Lead Officer	Stephen Douglass, Director of Communities	
Report Author	Forid Ahmed, Empowering Communities Programme Manager	
Version	Final	
Dated	16 January 2020	
Key Decision	Yes	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments included
Director of Law and Democracy	Yes	Yes
Strategic Director of Finance and Governance	Yes	Yes
Strategic Director of Housing and Modernisation	No	No
Cabinet member	Yes	No
Date final report sent to Constitutional Team	16 January 2020	

APPENDIX 1



**COUNCIL ASSEMBLY AGENDA DISTRIBUTION LIST (OPEN) (FULL LIST)
MUNICIPAL YEAR 2019/20**

NOTE: Original held by Constitutional Team; all amendments/queries to
Virginia Wynn-Jones Tel: 020 7525 7055

ONE COPY TO ALL UNLESS OTHERWISE STATED	Copies	To	Copies
Councillors (1 each) Councillor Jasmine Ali Councillor Radha Burgess Councillor Sunil Chopra Councillor Nick Dolezal Councillor Tom Flynn Councillor Renata Hamvas Councillor Peter John Councillor Lorraine Lauder Councillor Maria Linforth-Hall Councillor Eliza Mann Councillor Darren Merrill Councillor David Noakes Councillor Damian O'Brien Councillor Leo Pollak Councillor Sandra Rhule Councillor Martin Seaton Councillor Andy Simmons Councillor Cleo Soanes Councillor Kath Whittam Electronic Versions (No hard copy) All other councillors	19	Press Southwark News South London Press	 1 1
		Group Offices Eleanor Law, Labour Group Office Tamsin Hewett, Liberal Democrat Group Office	 1 1
		Officers Eleanor Kelly Duncan Whitfield Doreen Forrester-Brown Chidilim Agada Caroline Bruce David Quirke-Thornton Michael Scorer Kevin Fenton	 1 1 1 1 by email by email by email
		Constitutional Team (Copies to Virginia Wynn-Jones, 2 nd Floor, Hub 2, Tooley Street)	 12
		Others Matt Dean, Grant Thornton Ground floor audit office, Tooley Street	 1
		Total: Last updated: 4 July 2019	 40